PREA Facility Audit Report: Final

Name of Facility: The Residential Cottages

Facility Type: Juvenile

Date Interim Report Submitted: NA

Date Final Report Submitted: 07/27/2021

Auditor Certification			
The contents of this report are accurate to the best of my knowledge.		V	
No conflict of interest exists with respect to my ability to conduct an audit of the agency under review.		V	
I have not included in the final report any personally identifiable information (PII) about any inmate/resident/detainee or staff member, except where the names of administrative personnel are specifically requested in the report template.		V	
Auditor Full Name as Signed: Tammy A. Hardy-Kesler Date of Signature: 07/27/2021			

AUDITOR INFORMATION	
Auditor name:	Hardy-Kesler, Tammy
Email:	codyemomma@msn.com
Start Date of On-Site Audit:	12/16/2020
End Date of On-Site Audit:	12/18/2020

FACILITY INFORMATION	
Facility name:	The Residential Cottages
Facility physical address:	1825 Faulkland Road, Wilmington, Delaware - 19805
Facility Phone	
Facility mailing address:	

Primary Contact	
Name:	Eric McLaurin
Email Address:	eric.mclaurin@delaware.gov
Telephone Number:	302-993-4823

Superintendent/Director/Administrator	
Name:	John Plummer
Email Address:	John.Plummer@delaware.gov
Telephone Number:	302-633-2622

Facility PREA Compliance Manager		
Name:	Erica Crosby	
Email Address:	erica.crosby@delaware.gov	
Telephone Number:	O: 302-633-2622	
Name:	Eric McLaurin	
Email Address:	eric.mclaurin@delaware.gov	
Telephone Number:	O: (302) 993-4823	

Facility Health Service Administrator On-Site		
Name:	Christina Fischer	
Email Address:	christina.fischer@christianacare.org	
Telephone Number:	302-633-3121	

Facility Characteristics			
Designed facility capacity:	45		
Current population of facility:	13		
Average daily population for the past 12 months:	23		
Has the facility been over capacity at any point in the past 12 months?	No		
Which population(s) does the facility hold?	Both females and males		
Age range of population:	13-18		
Facility security levels/resident custody levels:	Level 4 staff secure		
Number of staff currently employed at the facility who may have contact with residents:	54		
Number of individual contractors who have contact with residents, currently authorized to enter the facility:	14		
Number of volunteers who have contact with residents, currently authorized to enter the facility:	2		

AGENCY INFORMATION		
Name of agency:	Delaware Division of Youth Rehabilitative Services	
Governing authority or parent agency (if applicable):	Department of Children, Youth And Their Families	
Physical Address:	1825 Faulkland Road , Wilmington , Delaware - 19805	
Mailing Address:		
Telephone number:	302-633-2620	

Agency Chief Executive Officer Information:		
Name:	John Stevenson	
Email Address:	John.Stevenson@delaware.gov	
Telephone Number:	302-633-2620	

Agency-Wide PREA Coordinator Information				
	Name:	Danielle Stevenson	Email Address:	danielle.stevenson@delaware.gov

AUDIT FINDINGS

Narrative:

The auditor's description of the audit methodology should include a detailed description of the following processes during the pre-audit, on-site audit, and post-audit phases: documents and files reviewed, discussions and types of interviews conducted, number of days spent on-site, observations made during the site-review, and a detailed description of any follow-up work conducted during the post-audit phase. The narrative should describe the techniques the auditor used to sample documentation and select interviewees, and the auditor's process for the site review.

The Prison Rape Elimination Act onsite audit was conducted at the Residential Cottages Located in Wilmington, Delaware on December 16-18, 2020. The audit was completed by the audit team of TAHK Consultants lead by Tammy A. Hardy-Kesler a U.S. Department of Justice juvenile auditor and Kimberly Napier a U.S. Department of Justice adult auditor. The Residential Cottages are in the jurisdiction of Delaware State's child welfare agency, the Delaware Department of Services for Children, Youth, and Their Families (DSCYF). Operations of the Residential Cottages is maintained by the Division of Youth and Rehabilitative Services (DYRS). Contract procurement for the PREA audit was executed and finalized on May 14, 2020. The previous onsite PREA audit was completed June 26-27, 2017. The designated PREA auditor was Tammy A. Hardy-Kesler of TAHK Consultants. The final PREA Report was signed on August 8, 2017 which certified that the facility was in full compliance of all PREA standards.

There were barriers which occurred during the pre-onsite and onsite audit phase that impeded the auditors, DSCYF, DYRS, and the Residential Cottages during the audit process. There were unprecedented barriers caused by Covid-19 Pandemic that impacted the initiation of the PREA onsite audit. During the pre-onsite phase, there were several mandates and travel advisories imposed by the lead auditor's home state of New Jersey which resulted in postponement of the onsite audit. Additionally, to decrease the spread of Covid-19, DYRS along with other juvenile residential facilities across the country implemented visitation restrictions.

The second impactful event occurred during the onsite audit on December 17, 2020. The state of Delaware imposed a state of emergency due to inclement weather. This created a temporary delay of the second day of the onsite audit.

Pre-Onsite Audit Phase

From previous experience with other DYRS PREA audits, the PREA coordinator and the lead auditor agreed in utilizing the Online Audit System (OAS). Both parties were familiar with the system's ability to maintain and share secured information between all parties. The auditor was granted access to the pre-audit questionnaire (PAQ) on 2/25/20. Due to several postponements of the onsite audit, supplemental files were continuously uploaded by the PREA coordinator to ensure that statics and documents were updated.

The final set of onsite audit dates were established on October 12, 2020. The auditor provided a table with due dates for onsite audit (12/16-12/18/20), posting of audit notice in the facility (10/19/20), deadline for additional uploads to OAS via the supplemental files (11/2/20), and the date for interim/final report (2/1/21). Time stamped photos with locations of audit postings on bright colored paper reflected 10/22/20 which was 8 weeks prior to the onsite audit. Auditors were provided time stamped photographs of audit postings through the OAS in the supplemental files.

Further, logistical information was discussed on October 12, 2020 which included locations of opening and closing meeting, interview locations, onsite review of facility, document review, and issue log dissemination. On November 2, 2020, PREA coordinator was provided with audit posting in both English and Spanish with instruction for posting and documentation necessary to confirm posting of audit notice.

On November 9, 2020, the PREA coordinator was provided the first of three issue logs which were to be addressed and returned to the auditors. The second issue log was sent on 11/23/20 and it was returned 12/2/20. The third issue log was sent on 12/10/20, and it was discussed with the PREA coordinator at the onsite audit. The following information was requested in issue logs:

- · List of staff
- · List of residents
- List of contractors and volunteers with contact information
- List of residents receiving special education services.
- List of identified residents that represented targeted groups.
- Staffing Plan
- Training rosters for residents, staff, volunteers, and contractors
- Clarification to policies and procedures
- $\bullet\,$ List and documents of allegations of sexual abuse and sexual harassment

On 11/16/20, the auditors received communication form Just Detention International which indicated that there were no cases of sexual harassment or sexual abuse reported for the Residential Cottages.

The audit method utilized was practice based, and it adhered to requirements outlined by the Auditors Handbook. The auditors utilized observation of practice, random document review of resident and staff files, investigation files, review of policies and procedures, and interviews of specialized staff, volunteers, contractors, random staff, and random residents.

On 12/13/20, both auditors reviewed the DYRS website. The site included the following:

- · Federal PREA statutes and policy links
- DYRS PREA Policy link
- · Agency PREA contacts
- National PREA resource links
- · Statewide victim advocate contact information along with 24-hour confidential voice mail
- Survey of Sexual Victimization Reports from 2008 until 2019
- Final PREA Reports for the DYRS operated facilities.
- DYRS PREA Annual Reports from 2012 to 2019.

To establish the availability of SANE/SAFE examiners, on 12/14/20 the auditor contacted Christiana Care Hospital and Nemours/Alfred I. Dupont Hospital. It was found that SANE/SAFE examiners are available 24-hours at Christiana Care Hospital, and Nemours/Alfred I. Dupont Hospital does not have 24-hour availability.

Prior to the onsite audit, a teleconference interview with the external investigative body, Delaware State Police was scheduled for 12/17/20.

There was a system check by the auditors to the Child Abuse Hotline on 12/8/20. The hotline directed callers to call 911 due to higher-than-normal call volume. Additionally, callers were directed to two email addresses.

After the onsite audit, there was a teleconference interview scheduled on 1/13/21 with Survivors of Abuse in Recovery (SOAR). It is a statewide recovery program which provides counseling, referral, and education services to adult, adolescent and child survivors of sexual abuse and assault.

During the eight weeks prior to the onsite audit, the auditor checked the post office box for residents, staff, or third-party correspondence regarding PREA at the Residential Cottages. The postal box was checked on 10/26/20, 11/2/20, 11/16/20, 11/24/20, 12/7/20, and 12/14/20. All dates netted no correspondence from residents, staff, nor third-party.

Onsite Audit

The onsite audit for the Residential Cottages was scheduled for 12/16/20 until 12/18/20. The auditors arrived on 12/16/20 at 8:20 a.m. Upon entering the Multi-Purpose Building, the auditors observed there was a copy of the audit posting on yellow paper. The auditors were required to sign into visitor's log. Due to the Covid-19 Pandemic and Delaware State mandates, the auditors were required to have a mask. Additionally, the screening process included temperature checks and completion of a verbal Covid-19 questionnaire.

The auditors were accommodated in a large conference/training room. The room was in the center of the Multi-Purpose Building, and it was utilized by the auditors as a base for the entire three days of the onsite audit. It was large enough that it provided well over 12 feet of spacing between the auditors and the meeting attendees for the opening and closing meetings. Also, the room was conducive for conducting confidential interviews of specialized and random staff. There was an opening meeting at 9:00 a.m. on 12/16/20 with DYRS Director, Deputy Director, PREA coordinator, and the PREA compliance manager. During the meeting, there were introductions and a discussion of the audit process. There was a review of the schedule and the times that various documentation was needed for review.

The auditors conducted interviews of agency leadership, administration, specialized staff, random staff, random residents, volunteers, and contractors. The protocols utilized were from the U.S. Department of Justice Bureau of Justice Assistance and additional questions.

There were several locations provided to conduct interviews. The auditors interviewed random staff and residents at Snowden Cottage. Residents were interviewed on the second floor of the housing unit. All staff interviews were conducted on the second floor of the housing unit. The interview areas provided were conducive to conducting confidential interviews. There were two specialized staff interviews held in the DSCYF Central Building. This meeting site was also conducive to conducting confidential interviews.

In advance, the PREA coordinator scheduled meetings with all agency-wide staff during the first day of onsite audit. Due to the Covid-19 Pandemic, agency-wide staff work a remote schedule. There were instances in which telephone was relied upon to complete interviews of specialized staff. The following agency-wide staff were interviewed:

- Director / Agency Head
- Statewide Juvenile PREA Coordinator
- Agency Contract Administrator for Out of State Residential Providers
- · Institutional abuse investigator
- Data management analyst
- Human resource manager
- Mental health supervisor
- Criminal Background Unit

During the interview with the Data management analyst, there was an opportunity to review records storage. The records storage was a two-lock system. Also, there was a review of the database, Focus. The database, Focus, allows for access based on the level of clearance

for a particular employment title. The auditors were provided a tutorial of the database by the Focus Liaison.

During the first day of onsite audit, the PREA compliance manager provided the auditors:

- · Resident population list with indication of PREA risk factors
- · Staff roster by shift
- Roster of employees that were hired within the last 12 months
- · Residential Cottages staff schedule for December
- Residential Cottages Supervisor schedule for December

During the remainder of the onsite audit, the auditors were provided

- · Copies of DVDs of cross gender search training
- · Requested DVD of an allegation of sexual abuse
- PREA resident intake orientation process
- · Search protocols
- Unclothed search log
- · Cross gender pat down search log
- · Cross gender unclothed search log
- Copies of emails pertaining to PREA risk assessment recommendations
- · Copies of the allegations of sexual harassment and sexual abuse
- PREA Risk Assessments

Additionally, the auditors randomly selected for review five employment files from the human resources department in order to make a comparison of the employment files of the same individuals maintained at the Residential Cottages. It was found that most information is maintained for both residents and staff is maintained in the Focus database, the Learning Center database or at the Criminal Background Unit Office.

On the second day of onsite audit, the state of Delaware announced a state of emergency due to inclement weather. Upon arrival at 8:30 a.m., the auditors completed sign in process, and completed the Covid-19 screening process. The auditors began by reviewing all five resident files and six facility employment files. Every fourth person on the staff roster was selected for file review. Random staff interviews were selected based on availability at the Residential Cottages. Due to the Covid-19 Pandemic, staff was being utilized at all the DYRS juvenile facilities to maintain appropriate ratios. Once the facility was cleared of snow, the auditors began the facility site review with the PREA Compliance Manager and two of the building managers. The facility site review included Snowden, Mowlds, Grace Cottages, and the Multi-Purpose Building.

Snowden and Grace are dorm style housing units. The first floor of the residential housing is the activity area. On the second floor, there is single rooms that can house two residents. There is a common area which is in the center of the rooms. The bathrooms are individual showering and toilet areas that are secured by a door. Additionally, there are laundry areas that are off the bathrooms. There are no cameras located in bathrooms or rooms, but there are cameras located in the laundry area, common area, downstairs activity area, and stairwells. During the onsite audit, all residents were male and they were housed in Snowden. Grace did not receive an occupant until the last day of the onsite audit. Grace had not been occupied since July of 2020.

Mowlds is a bay style housing unit. The first floor is an activity area. The second floor is a large room which contains 16 resident beds. There was a bathroom, and a laundry room. The bathrooms are individual showers and toilets with doors. There was a camera in sleeping area but not in bathroom. There was a camera in laundry area, the stairwells, and the downstairs activity area. During the onsite audit, Mowlds was undergoing cosmetic renovation. The auditors inquired if there were going to be any structural changes, and it was disclosed that the building was being painted. The auditors were able to test systems such as the phone and grievance box location. All PREA related posters were taken down due to painting.

All phone systems in the residential housing units were operable, but the information listed on the phones was incorrect. The residents would have difficulty contacting the Child Abuse Hotline to report sexual harassment and sexual abuse. The auditor performed an internal system check of the telephone system. Once the child abuse hotline was contacted, the lead auditor asked for the dispatcher to have a supervisor contact the auditor. The supervisor did contact the auditor by telephone and text message within several minutes of the call. The phones were in the center of the activity areas of the residential buildings.

Residents receive education, meals, and medication at the Multi-Purpose Building. At the time of the onsite audit, education was provided hybrid with in-person and virtual instruction. There are several classrooms where education is provided. Each classroom has a Smartboard to provide supplemental instruction. There is no work detail at the facility that residents participate in according to the maintenance supervisor. Residents do not assist in preparing meals. All meals come in from Ferris School for Boys which is on the campus. Meals are distributed to residents in the cafeteria of the Multi-Purpose Building. There is no medical office, but medication is distributed at the Multi-Purpose Building. Any medical visits are completed at one of the facilities on the campus. Any forensic examinations would be completed offsite at the designated hospitals that have SANE/SAFE.

During the onsite review of the facility, the auditors found no areas where residents were held in isolation. Audit postings were located at the entryways of each facility. There were postings located in the bathrooms, common areas, and intake area. Also, other PREA related posters are in all four buildings. There are a few posters that need correction due to the incorrect information to contact the Child Abuse Hotline. There were pamphlets available pertaining to PREA located in the intake office. In the Multi-Purpose Building, there is a sorter on the wall containing PREA related pamphlets. With the assistance of the PREA compliance manager, the auditors completed a camera review of all four buildings.

Locations of resident grievance boxes were shown to the auditors. There were forms and writing utensils at each grievance box. There was a grievance box located at all four buildings of the Residential Cottages. It was shared that the boxes were checked daily. The PREA compliance manager explained that there were two different types of grievances. The one on white paper was utilized for grievances that went through an administrative process, but the grievance forms on green paper was especially for PREA related incidents of sexual harassment or sexual abuse. For both grievances, the resident can place the form in the grievance box, but the emergency PREA grievance could be given to a staff member. Once an emergency PREA grievance is received it is taken out of the normal grievance process. It is immediately handled in accordance to DYRS Policy 2.13.

During the onsite audit, the lead auditor had informal conversations with residents and staff. Conversations with residents gleaned that they felt safe from sexual harassment and sexual abuse. They also disclosed that they had recently received PREA training. It was also communicated under the circumstances of Covid-19 that they felt there was adequate time and opportunity to communicate by telephone or virtually with family members and outside agencies. During informal conversations with staff, it was disclosed to the auditor that staff was working together during Covid-19, and recently there had been many staffing changes both in administration and line staff.

To ensure that staff from all 3 shifts were interviewed the auditors conducted interviews until 11:50 p.m. on 12/17/20. The following interviews were conducted:

- Delaware State Police (DSP) external investigator
- Six random residents (one new admit on 12/17/20)
- · Six random staff

On the third day of the onsite audit, the auditors arrived at 10:30 a.m. The auditors adhered to the protocols of the facility by signing in and completing the Covid-19 screening process. The auditors continued to review eight facility employee files. The following interviews were conducted

- PREA compliance manager
- · Assistant superintendent
- · Facility PREA investigator
- · Incident review team member
- Retaliation monitor
- Grievance coordinator
- Seven random staff
- · Mailroom staff
- · Intake staff
- · Disciplinary staff

On 12/18/20, the auditors were able to observe an intake. The resident was not being transferred from another DYRS facility, but rather came directly from the community. Auditors observed the screening and orientation which included education pertaining to PREA. The resident was provided the facility handbook and watched a PREA related video. The resident would continue through the PREA Risk Assessment within 72 hours with the mental health practitioners.

The closing meeting for the onsite portion of the audit was completed at 3:30 p.m. on 12/18/20. The meeting participants were present in person and virtually. The virtual platform that was utilized was Webex Meet. The meeting was scheduled by the PREA coordinator. In attendance were the auditors, PREA coordinator, and PREA compliance manager. The lead auditor conveyed that all residents interviewed stated that they felt safe from sexual harassment and sexual abuse. It was also communicated that staff interviewed understood their responsibility as well as how to report sexual harassment and sexual abuse. Additionally, it was communicated that the staff was proficient in listing their responsibilities as first responders to an incident of sexual harassment and sexual abuse. The auditors, thank the Residential Cottages for the dedication to sexual safety in confinement.

Post Onsite

Due to schedule conflicts presented by Covid-19, interviews were conducted in person, virtually, and by telephone after the onsite visit.

- Superintendent In person 12/22/20
- Union representative
- Maintenance supervisor

- Three volunteers
- · Four contractors
- Director of volunteers and contractors 1/13/21
- Database Liaison 1/2/2021
- Facility PREA investigator
- · Classification / mental health
- Soars executive director 1/13/21

Due to the intake of two more residents at the Residential Cottages on 12/17/20 and 12/18/20, the lead auditor requested that the audit posting remain up until 1/6/21.

The data analyst provided documentation of all the sexual abuse and sexual harassment allegations. In 2019, there was one resident on staff sexual abuse allegation that was unsubstantiated. In the prior 12 months, there were three residents on staff sexual harassment allegations that were complete, but the findings were undetermined. It was undetermined if all three investigations were screened out for criminal investigation. The auditor determined that the allegations were handled administratively by the facility, because there was no evidence of Institutional Abuse (IA) involvement except calls to the Child Abuse Hotline. The auditor was unable to determine who investigated the allegations.

At the time of the onsite audit, the auditors were able to determine that there were no cases in progress according to IA, the PREA facility investigator, and the data analyst. It was further confirmed by the Delaware State Police there were no criminal cases of sexual abuse or sexual harassment cases in progress from the Residential Cottages.

The ability to provide interpretation/language services was further assessed on 1/8/21. Through the PAQ, the facility provided an invoice for service and a copy of the contract for interpretation/language services through the Government Support Services Office of Management and Budget. Provided with the contract was a list of service providers. The lead auditor selected the invoiced provider and a sign language provider. The invoiced provider verified the service, and the person receiving services was a family member of a resident at the Residential Cottages. The other provider explained the process in which the Residential Cottages would obtain services either virtually or onsite for sign language.

On 1/10/20, there was an in-depth search of the internet for information pertaining to the Residential Cottages. During the internet search of the Residential Cottages, the auditors were not able to locate any information on litigation specific to the facility neither was there any U.S. Department of Justice involvement cited on the internet. Also, there were no news articles or press clippings captured during the search for the Residential Cottages.

On 1/13/21, SOARS met with the auditors via Zoom. It was shared that they were a victim advocacy agency. There was an established memorandum of understanding which outlined the services that were available to residents of the Residential Cottages. The agency is not a reporting agency, but if there was an instance in which an incident of sexual abuse or sexual harassment occurred to a juvenile, the agency is mandated to report to the Child Abuse Hotline.

Auditors reviewed interviews that were completed during all phases of the audit. In total there were 68 interviews conducted, and there were 58 interviews required by the Auditors Handbook. There were 30 specialized staff interviewed, and there were 13 random staff and 6 random residents interviewed. There were several staff members that had multiple roles covered by the protocols. The Residential Cottages employs 41 staff members which does not include administrative staff.

Positions Employed at the Residential Cottages

Operation support specialist	2
Family crisis therapist	2
Treatment specialist	11
Custodian	2
Youth rehabilitation counselor	17
Treatment specialist supervisor	3
Youth rehabilitation counselor supervisor	2
Program manager	2

Based on the roster provided by the PREA compliance manager there were 12 new employees within the last 12 months. During the onsite audit, there were 13 random staff interviews conducted.

On the first day of the onsite audit, there were five residents at the Residential Cottages. On the following two days, there were two additional admissions. According to the Auditor's Handbook, at least 10 random residents are required to be interviewed for facilities that

have under 50 residents. On 12/17/20, the auditors interviewed six residents. The other resident was in the process of being admitted to the facility. Once completed admissions, the resident was placed in immediate Covid-19 quarantine.

The Residential Cottages identified four volunteers. All volunteers were contacted for teleconference. Two volunteers returned auditor's call and were interviewed. In the case of the contractors, there were 18 contractors identified by the facility on the PAQ. The auditor contacted five of the contractors, and there were three contractors who returned the auditor's call and were interviewed.

At the time of the onsite audit, there were no residents that represented targeted groups. There were no residents identified in the PAQ nor in the reviewed PREA Risk Assessments. The auditors review of resident files and resident interviews did not indicate any residents that were representative of targeted groups. Specifically, there were no residents that reported sexual abuse. There were no residents that identified disabled, but there were residents that were identified as receiving special education services. There were no residents that were limited English proficient. The six residents that were interviewed did not disclose being identified as transgender, intersex, gay, lesbian, or bisexual. Residential Cottages does not have an isolation area so there were no residents identified as being in isolation. During interviews with the mental health practitioners, there were no residents at the time of the onsite audit that disclosed prior sexual victimization during risk screening. There were no barriers to identifying targeted groups. Utilizing the Focus Database would allow for easier tracking and data collection of the targeted groups within the DYRS facilities.

The auditors completed an onsite audit of documentation which included personnel files, resident files, PREA risk assessments, and investigative files. Every fourth employee on the roster was selected for the documentation review. There were 14 personnel files selected. Within those 14 files, there was a comparison of five files utilizing the same personnel. The files compared were human resource files and onsite facility personnel files. Both sets of files lacked PREA training information and criminal history information. It was found that this information is maintained at the criminal history unit and the PREA training information was maintained in the training database.

There were five resident files reviewed. There was no PREA training information contained in files. The PREA compliance manager provided a roster which contained the dates and signatures of residents that had completed both the PREA orientation and the comprehensive PREA training. Information pertaining to the PREA risk assessment or follow ups was provided in the database, FOCUS. The auditors were able to determine demographic information and date of admission from resident files and resident roster. On 1/6/20, there was an opportunity for the auditors to review information on FOCUS with the DYRS FOCUS liaison. At the time of the onsite, there were four PREA risk assessments made available for review. Later, another was made available in the supplemental files. Additionally, the PREA compliance manager provided the emails that are shared with building level administrators to classify residents.

The auditors reviewed all allegations of sexual abuse and sexual harassment from both 2019 and 2020. It should be noted that residents were no longer at facility to further interview regarding their allegations of sexual harassment or sexual abuse. During the review of 2019, there was one allegation of sexual abuse, and there were no allegations of sexual harassment. The allegation of sexual abuse was resident on staff, and the documentation stated that the allegation was unsubstantiated. Contained in the investigative file there was a non-critical report, victim statement, sexual violence incident form, administrative report, Institutional Abuse report, Notification of Investigation Status Form, and the Sexual Abuse Incident Review of Substantiated or Un-Substantiated Outcomes Form. The case was referred to the Child Abuse Hotline and it was investigated by Institutional Abuse.

Review of the 2020 investigative files, the auditors were provided limited documentation. The investigations may have been completed by the Residential Cottages. Further, the auditors requested the information from the data analyst, and the documentation was not provided in its entirety. Based on the information obtained, there were 2 sexual harassment allegations that were listed on the roster provided, but the auditors located an additional sexual harassment allegation. There were three sexual harassment allegations of resident on staff. There was an allegation of sexual harassment that a finding was not determined. For the remainder of the allegations of sexual harassment, there were dual findings of un-substantiated and unfounded. In the review of the investigative files of 2020, there were no allegations of sexual abuse. Based on the interview with the Delaware State Police, there were no criminal cases of sexual abuse or sexual harassment reported to the department. The three cases of sexual harassment were investigated administratively. The auditor was unable to determine the facility PREA investigators who completed the investigations There was no documentation provided that revealed that the cases were screened out by the Child Abuse Hotline or by the Institutional Abuse Department.

AUDIT FINDINGS

Facility Characteristics:

The auditor's description of the audited facility should include details about the facility type, demographics and size of the inmate or resident population, numbers and type of staff positions, configuration and layout of the facility, numbers of housing units, description of housing units including any special housing units, a description of programs and services, including food service and recreation. The auditor should describe how these details are relevant to PREA implementation and compliance.

The Delaware Department of Services for Children, Youth and Their Families (DSCYF) has the jurisdiction of facilities operated by the Division of Youth Rehabilitative Services (DYRS). The DSCYF Campus is located in the suburbs of Wilmington, Delaware. The Residential Cottages is a security level IV staff secured facility located on the DSCYF Campus. The facility is one of three juvenile facilities operated by DYRS on the campus. The other facilities on the campus are the Ferris School for Boys(FSB) and the New Castle County Juvenile Detention Center (NCCDC). In southern Delaware, DYRS operates another juvenile facility Stevenson House Detention Center.

The Delaware County Courts place adjudicated males and females at the Residential Cottages. Residents at the facility are between the ages of 13-18 years old. The facility capacity is 45 residents. There are four buildings that comprise the Residential Cottages that include the Multi-Purpose Building, Grace Cottage, Snowden Cottage, and Mowlds Cottage. The Grace Cottage serves adjudicated females, and Snowden and Mowlds serves adjudicated males. Within the last 12 months, there have been 52 residents housed at the cottages. The daily average of residents was four. The average length of stay was 91 days. Below find the population statistics for the year provided by the PREA coordinator via the issue log.

Grace Cottage 4 Adjudicated Females

Mowlds 27 Adjudicated Males

Snowden
 21 Adjudicated Males

On the first day of the onsite audit, the total population for the Residential Cottages was five males residing in the Snowden Cottage. All five residents were African American/Non-Hispanic males ranging from 15 to 18 years of age. There were two residents moved to Snowden while Mowlds underwent cosmetic renovation. Residents were admitted to the Residential Cottages between the dates of 10/26/20 to 12/8/20. At the time of the onsite audit, there were no female residents at the Grace Cottage. Grace Cottage was vacant since July 2020.On the last day of the onsite audit there was one female being admitted to Grace Cottage.

On the first day of the onsite audit, there were 41 staff members employed at the Residential Cottages. All staff are trained to work with both male and female residents in the three cottages. Each cottage has dedicated staff, but they can be interchanged between the three cottages as well as throughout the DYRS facilities. Grace Cottage has 15 dedicated staff members of which 12 of those staff members are considered security staff. Mowlds Cottage has 10 dedicated staff, and all of those staff positions are considered security staff. Snowden Cottage has 16 dedicated staff, and there are 15 security positions. To ensure appropriate ratios during the pandemic, staff was shared amongst the other two juvenile facilities on the DSCYF Campus and the Stevenson House Juvenile Detention Center in Milford, Delaware. Within the last 12 months, there was 12 new employees. There were three new employees for Grace Cottage, five new employees for Mowlds, and there were three new employees for Snowden Cottage.

The Residential Cottages has 18 contractors that provide direct services to residents at the facility. Those contracts include a drama program, medical care, dental service, barber, psychiatric services, yoga, pet therapy, Zumba, fitness program, victim sensitivity, and a food program. Additionally, the facility has four volunteers that provide direct services to the residents. Volunteer services included drama program and mentoring services.

The Residential Cottages has four buildings which include a Multi-Purpose Building, Snowden Cottage, Mowlds Cottage, and Grace Cottage. The behavior modification program utilized for all three cottages is the Cognitive Behavior Therapy (CBT). On each unit, there was a mental health office. Medical services are provided at the Multi-Purpose Building. Other medical procedures are provided at DYRS facilities on the campus. Forensic medical examinations are provided at the designated hospitals.

Due to the Covid-19 Pandemic, onsite family visitation and attorney visitation has been suspended. According to both staff and residents, regular weekly virtual visitations and telephone calls are made available for both family and attorneys.

Multi-Purpose Building

The Multi-Purpose Building is utilized for school, in person visitations, activities, and serving meals. Meals are not prepared at the facility. The facility receives their meals from Ferris School for Boys. Residents receive their education in this building. Classrooms were equipped with SmartBoards. Housed in a large office is the teachers and line staff. There is key access to the medical station/staff lounge. Medical calls and medication are provided in this building. There was a large room in the center of the building that was utilized for meetings and trainings. Residents do not have access to this room. Movement within this building is controlled by swipe access. Also, there are five administrative offices and an outside confidential office located in the Multi-Purpose Building. The room is utilized for meetings with attorneys and outside agencies or programs. Located in that area was a conference room that was utilized for resident virtual meetings. Throughout the building, there were cameras. The auditors identified cameras in the visitation area, classrooms, cafeteria, and hallways. All

in person family visitations for the three cottages are held in the cafeteria.

Mowlds Cottage

Mowlds Cottage houses males. The building has two floors, and it can house up to 16 residents. At the entrance of facility there was the auditor's postings in both English and Spanish on bright yellow paper. Upon entry, there was signage indicating to knock and announce upon entering. The first floor consisted of the activity area and program manager and staff offices. The second floor was barracks style housing with 16 beds, the bathroom, and a laundry area. The bathrooms were comprised of door secured individualized showers with dressing area, and the individualized toilets were secured by a door. Residents disrobe and dress in the shower compartment. Staff are responsible for locking and unlocking secure doors in the bathroom. The supervision for showering was modeled for the auditors. It was found to provide residents privacy and security during showering and toileting. Residents could not be viewed showering or toileting by the cameras. During the onsite audit, the building was undergoing cosmetic renovations specifically painting. Posters pertaining to PREA were removed off the wall, they were in need of updating with correct information to contact the Child Abuse Hotline. Cameras were located throughout building except the bathroom. There are cameras located in the laundry area as well as the downstairs activity area. There was a telephone in the open area that could be utilized to call the Child Abuse Hotline. Though the phone was found operable, the information on the telephone for the Child Abuse Hotline was incorrect. The PREA compliance manager made necessary corrections to the information and placed the new information on all the phones at the Residential Cottages before the end of the onsite audit. Postings and signage throughout the building with incorrect telephone information will need to be corrected. There was no isolation or medical unit at the cottage. There was a grievance box located with both regular grievances and PREA Emergency Grievance Forms. The box is checked daily.

Snowden Cottage

Snowden Cottage houses adjudicated males. The capacity for this cottage is 14 residents. The building has two floors. Located at entry is signage that requires staff to knock and announce themselves upon entering the facility. Due to the renovations at Mowlds, all residents resided at Snowden Cottage. The first floor consisted of staff offices and the activity area. There was a grievance box located with both regular grievances and PREA Emergency Grievance Forms. The box is checked daily. The second floor has dorm style housing. There are seven bedrooms, and the rooms can house up to two residents. At the time of the onsite audit, there were five rooms occupied. Additionally, there is a laundry area on the second floor. In the bathroom, there are door secured individualized showering with dressing area and door secured individualized toilets. Residents are required to disrobe in the shower compartment which was further substantiated by resident interviews. Residents could not be viewed in the showers or toilets by the cameras. Located in the common area, there is a telephone, and it was found to be operable. The signage on the telephone had to be corrected from #7735 to option #4. The laundry room was adjacent to the bathroom, and it had a camera. There was no isolation or medical unit on the cottage. On the walls, there were two posters pertaining to PREA. The one sign had information of the facility's Zero-Tolerance for sexual harassment and sexual abuse. The other sign informed residents of the information to contact the Child Abuse Hotline. The sign will have to be changed to reflect option to #4 when contacting the Child Abuse Hotline.

Grace Cottage

Grace Cottage houses females. The capacity for this cottage is 14 residents. At the time of onsite audit, no one had resided in the cottage since July 2020. On the last day of the onsite audit, there was one admit to the cottage. On the entrance of the cottage, there was the audit posting in both English and Spanish on yellow paper. As you enter there is signage that requires staff to knock and announce themselves before entering the unit. On the first floor, all intakes are completed for males and females on this housing unit. Located on this floor was a large supply/uniform room and the intake office. Additionally, there are staff offices and the activity area. On the second floor, there was dorm style housing with seven bedrooms. The rooms are equipped to house two residents. The bathroom had door secured individualized shower with dressing area and door secured individualized toilets. There was a laundry area located adjacent to the bathroom. The phones to contact the Child Abuse Hotline were operable, but signage was needed that reflected the correct contact information. There were several signs and posters pertaining to PREA. There was a "Zero-Tolerance" and "No Means No sign." There was a large sign that appeared to be resident created with the Child Abuse Hotline Number. Throughout the facility there were cameras. There were cameras located in hallways, laundry, and activity area. The cameras were not able to view residents in the bathroom or rooms. There was no isolation rooms or medical unit in the cottage. There was a grievance box with both regular grievances and PREA Emergency Grievance Forms. The box is checked daily.

During the onsite review, the auditors evaluated the camera system utilized at the Residential Cottages. It was found that the administrative staff has access to cameras remotely. The camera system was manufactured by Honeywell. There is an existing service agreement in place with Advance Tech to provide maintenance services. There were 77 cameras in total.

Snowden 14 cameras

Mowlds 18 cameras

Grace 19 cameras

Multi-Purpose 26 cameras

There was only one camera that reported an error. There was no central control at the facility so there is no live monitoring of the cameras.

The cameras have the capability of recording feeds for up to 30 days. There was an upgrade to the camera system which allows for a longer retrieval of camera footage. This was the only enhancement that occurred since the last PREA onsite audit.

- The Residential Cottages offer the following to residents:
- Transition/Aftercare Services
- Rewards-Based Behavior Management System (Cognitive Behavior Therapy)
- Individual and Family Counseling
- Daily academic education by certified instructors, special education services and GED preparation
- Mental Health services provided by a certified psychologist and psychiatrist.
- Gender-Responsive Life Skills Curriculum
- Medical, dental, and eye care services
- Programming offered by various community partners such as yoga, pet therapy, crossfit, Zumba, victim sensitivity, and mentoring
- Cognitive Behavior Therapy (CBT) The Residential Cottages behavior modification program

AUDIT FINDINGS

Summary of Audit Findings:

The OAS will automatically calculate the number of standards exceeded, number of standards met, and the number of standards not met based on the auditor's compliance determinations. If relevant, the auditor should provide the list of standards exceeded and/or the list of standards not met (e.g. Standards Exceeded: 115.xx, 115.xx..., Standards Not Met: 115.yy, 115.yy). Auditor Note: In general, no standards should be found to be "Not Applicable" or "NA." A compliance determination must be made for each standard. In rare instances where an auditor determines that a standard is not applicable, the auditor should select "Meets Standard" and include a comprehensive discussion as to why the standard is not applicable to the facility being audited.

Number of standards exceeded:	0
Number of standards met:	43
Number of standards not met:	0

Stan dard	Title	Overall Determination		
Prevention Planning				
115.311	Zero Tolerance	Meets Standard		
115.312	Contracts	Meets Standard		
115.313	Supervision/Staffing	Meets Standard		
115.315	Cross Gender Viewing & Searches	Meets Standard		
115.316	Residents with Disabilities and LEP	Meets Standard		
115.317	Hiring and Promotion	Meets Standard		
115.318	Upgrades to Facilities and Technologies	Meets Standard		
Responsive Planning				
115.321	Evidence Protocol/Forensic Medical Examinations	Meets Standard		
115.322	Policies to Ensure Referrals of Allegations	Meets Standard		
Training and Education				
115.331	Employee Training	Meets Standard		
115.332	Volunteer and Contract Training	Meets Standard		
115.333	Resident Education	Meets Standard		
115.334	Specialized Training:Investigations	Meets Standard		
115.335	Specialized Training: Medical and Mental Health Care	Meets Standard		
Screening for Risk				
115.341	Obtaining Information from Residents	Meets Standard		
115.342	Placement of Residents	Meets Standard		
Reporting				
115.351	Resident Reporting	Meet Standard		
115.352	Exhaustion of Administrative Remedies	Meets Standard		

115.353	Resident Access to Outside Confidential Support Services and Legal Representation	Meets Standard			
115.354	Third-party Reporting	Meets Standard			
Official Response Following A Resident Report					
115.361	Staff and Agency Reporting Duties	Meets Standard			
115.362	Agency Protection Duties	Meets Standard			
115.363	Reporting to Other Confinement Facilities	Meets Standard			
115.364	Staff First Responder Duties	Meets Standard			
115.365	Coordinated Response	Meets Standard			
115.366	Preservation of Ability to Protect Residents from Contact with Abuser	Meets Standard			
115.367	Agency Protection Against Retaliation	Meets Standard			
115.368	Post-Allegation Protective Custody	Meets Standard			
Investigations					
115.371	Criminal and Administrative Agency Investigations	Meets Standard			
115.372	Evidentiary Standard for Administrative Investigations	Meets Standard			
115.373	Reporting to Residents	Meets Standard			
Discipline					
115.376	Disciplinary Sanctions for Staff	Meets Standard			
115.377	Corrective Action for Contractors and Volunteers	Meets Standard			
115.378	Interventions and Disciplinary Sanctions for Residents	Meets Standard			
Medical and Mental Care					
115.381	Medical and Mental Health Screenings; History of Sexual Abuse	Meets Standard			
115.382	Access to Emergency Medical and Menatl Health Services	Meets Standard			
115.383	Ongoing Medical and Menatal Health Care for Sexual Abuse Victims and Abusers	Meets Standard			
Data Collection and Review					
115.386	Sexual Abuse Incident Reviews	Meets Standard			
115.387	Data Collection	Meets Standard			
115.388	Data Review Corrective Action	Meets Standard			
115.389	Data Storage, Publication, and Destruction	Meets Standard			
Auditing and Corrective Action					

115.401	Frequency and Scope	Meets Standard
115.403	Audit Contents and Findings	Meets Standard

Standards

Auditor Overall Determination Definitions

- Exceeds Standard (Substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the stand for the relevant review period)
- Does Not Meet Standard (requires corrective actions)

Auditor Discussion Instructions

Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

115.311 Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act (PREA) (Revised 6/29/17).
- 2. Youth Rehabilitative Services Director's Office Organizational Chart (Effective 2/25/19).
- 3. State of Delaware Department of Services for Children Youth and Their Families Division of Youth Rehabilitative Services PREA Compliance Managers Organizational Chart.
- 4. State of Delaware Employee Performance Plan PREA Coordinator Section I, C (pp. 2), (1/7/19).
- 5. Residential Cottages Organizational Chart (Effective 7/29/2020).
- 6. Pre-Audit Questionnaire (PAQ)
- 7. Director's Team Meeting Minutes (8/7/2020)
- 8. Residential Cottages Resident Handbook (pp. 7) (Revised March 2019)

Interviews:

- 1. PREA coordinator
- 2. PREA compliance manager

Site Review Observations:

1. Observation of the PREA compliance manager performing duties on facility grounds

Findings (by Provision):

115.311 (a) 1-4:

1. The agency has a written policy mandating zero-tolerance against all forms of sexual abuse and sexual harassment.

Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, section II titled Policy, (pp.1-3) establishes zero tolerance for any incidence of sexual activity with youth, sexual abuse and sexual harassment. Any type of forced or unwanted sexual activity, touching or sexual harassment between youth or any type of sexual activity or sexual harassment between staff and youth including consensual is criminal and prohibited. All matters that involve the allegation of any sexual contact will be reported to the child abuse hotline. This applies to all staff which includes department employee, volunteer, contractor, official visitor or other agency representatives. The Residential Cottages Resident Handbook page 7, outlines the zero-tolerance of sexual violence, abuse and harassment and the guidelines of how to prevent, detect and respond to incidents of sexual violence, abuse, and harassment.

2. Agency Policy 2.13 (DYRS) Prisoner Rape Elimination Act, section IV outlines the agency's approach to preventing, detecting, and responding to sexual abuse and sexual harassment.

The agency's policy outlines prevention of sexual abuse and sexual harassment through the designation of a PREA coordinator and PREA compliance manager, resident PREA orientation, resident handbook, resident intake screening, risk assessments, PREA postings, resident education, housing placement, program assignments, movement throughout the facility, criminal history background checks of employees, contractors, and volunteers, staff PREA training and staff supervision. The policy outlines detection of sexual abuse and sexual harassment through supervisory staff unannounced rounds, staff announcement of the opposite gender in the housing unit, resident handbook, intake screening for residents, risk assessments, and PREA training for staff. The agency's policy addressed responding to sexual abuse and sexual harassment through resident and staff reporting, resident handbook, child abuse hotline, emergency PREA grievance, investigations, disciplinary action, terminations and or criminal prosecution, medical and mental health treatment, incident review team, victim services, community emotional support services, and data collection. This policy provides and outlines the agency's approach to preventing, detecting and responding to sexual abuse and sexual harassment.

3. Policy 2.13 III, Section II, B Definitions (pp.1-3), defines non-consensual sexual act or abusive sexual contact as contact with any person with or without his or her consent or of a person who is unable to consent or refuse. DYRS policy establishes that contact between the penis and the vagina or the penis and the anus, including penetration, however slight; contact between the mouth and the penis, vagina, or anus; penetration of the anal or genital opening or another person, by a hand, finger, or other object; intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of any person. The policy does not define Voyeurism as a definition of sexual abuse.

The policy combines the sexual abuse definitions for both youth and staff which negates parts of the definitions as required in the PREA standards definition 115.6. It should read, "Sexual abuse of a resident by another resident includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse.

- a) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- b) Contact between the mouth and the penis, vulva, or anus;
- c) Penetration of the anal or genital opening or another person, however slight, by a hand, finger, object, another instrument; and
- d) Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

It should read, "Sexual abuse of a resident by a staff member, contractor, volunteer includes any of the following acts with or without consent of the resident.

- a) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- b) Contact between the mouth and the penis, vulva, or anus;
- c) Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse or gratify sexual desire;
- d) Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire:
- e) Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- f) Any attempt, threat, or request by a staff member, contractor, or volunteer to engage in the activities described in paragraphs (1)-(5) of this section;
- g) Any display by a staff member, contractor, or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of a resident and
- h) Voyeurism by a staff member, contractor, or volunteer.

The policy does not include the definition of "Voyeurism by a staff member, contractor, or volunteer as outlined by PREA standards definition 115.6.

- 4. Policy 2.13 Section III, Definitions Titled Sexual Harassment (page 2), combines the sexual harassment definitions for both youth and staff which negates parts of the definitions as required in the PREA standards definition 115.6.
- a. It should read "repeated and unwelcome sexual advances, request for sexual favors, or verbal comments, gestures or actions of a derogatory or offensive sexual nature by one resident directed towards another.
- b. It should read "repeated verbal comments or gestures of a sexual nature to a resident by a staff member, contractor or volunteer including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.
- 5. Agency policy 2.13 PREA Section IV C, D, E, includes sanctions of disciplinary action up to and including termination and/or criminal prosecution, and referral to the Delaware state police for those found to have participated in prohibited behavior. Policy outlines discipline for residents via the cognitive behavior treatment (CBT) program.

115.311 (b) 1-3:

Agency policy 2.13 (DYRS) (PREA) Section III, D., Page two outlines the position of the PREA coordinator (PC). The policy provides that the PC acts as the agency representative on PREA related issues, attends national or regional PREA meetings, regional training opportunities and provides assistance to the PREA compliance managers (PCM). The PC will develop, implement and oversee the agency's efforts to comply with the PREA standards in all facilities. In review of Pre-Audit Questionnaire (PAQ) and the DYRS Director's Office organizational chart, the agency employs an upper-level agency-wide PREA coordinator that holds the position of Professional Standards Manager. The PC performance plan outlines that the Professional Standards Manager/PREA coordinator reports directly to the agency DYRS Director and provides assistance to the PREA compliance managers. The Director's Team zoom meeting minutes provides that the PC attended

the meeting in discussion with the facility leadership regarding PREA staffing concerns and blind spots. The PREA coordinator reported she has held this position since 01/07/19 and was recently promoted to Deputy Director of the Division of Management Services on 1/4/21. The PC reported she will cover the PREA coordinator position and provide support to the agency's newly hired PREA coordinator that will begin on 2/1/21. During an interview, the PREA coordinator reported that she has sufficient time to manage PREA related responsibilities. The PC indicated she talks with the PCM to work on facility specific needs. In the PAQ, the PC provided agency documentation as well as 29 supplemental files for the auditor's review. The PC demonstrated knowledge about her duties, agency policy, practices and efforts for compliance with the PREA standards.

The evidence shows that the agency has designated an upper-level agency-wide PREA coordinator which was verified through the agency policy, organizational chart, performance plan and interview with PC. The PC has worked in her position for the last two years and has led the agency's efforts towards compliance with the PREA standards. The documentation provided in the Pre-Audit Questionnaire, subsequent documentation, scheduling required interviews demonstrated that the PC has sufficient time and authority to oversee the agency's efforts in complying with PREA.

115.311 (c): 1-4:

Agency policy 2.13 (DYRS) (PREA) Section III, D., Page 2 outlines the position of the PREA compliance manager (PCM). The policy provides that the PCM will ensure PREA compliance operationally and it's readiness for all related PREA standards. In review of the DYRS Residential Cottages Organizational chart, the facility has designated a PREA compliance manager that holds the position of assistant superintendent in the organizational structure and reports directly to the superintendent. A review of the State of Delaware Department of Services for Children Youth and Their Families Division of Youth Rehabilitative Services PREA compliance managers Organizational Chart, the agency operates four facilities and has designated a PCM at each facility. During an interview, the PCM reported that he does not have enough time to as the assistant superintendent and the PREA compliance manager. The PCM reports that his goal is to coordinate ongoing PREA practices and to work on PREA all year long. The PCM indicated that he coordinates the facilities efforts to comply with the PREA standards by

conducting quarterly training for patdowns. first responders and the development of a PREA committee specific for the facility. In the PAQ, the PCM provided agency documentation as well as 99 supplemental files for the auditor's review. During the site review, the PCM escorted the auditors throughout the facility and his interactions with the facility staff demonstrated knowledge about his duties, agency policy, practices and efforts for compliance with the PREA standards.

The evidence shows that the agency has designated a PREA compliance manager which was verified through the agency policy, organizational chart, and interview with the PCM. The PCM has worked his position since 11/14/17. The PCM is leading the facilities efforts to comply with the PREA standards.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

- 1. Revise the PREA Policy 2.13, section II titled Policy, to update the term "sexual activity to "sexual abuse" as defined under PREA Standard definitions 115.6.
- 2. Revise the Residential Cottages Resident Handbook (pp. 7) to update the "sexual activity" to "sexual abuse" as defined under PREA Standard definitions 115.6.
- 3. Revise the PREA Policy 2.13, section IV titled Procedures, to include a Detection and Response section so that the agency's approach is clearly outlined.
- 4. Revise PREA Policy 2.13. Section III titled Definitions (B and C), to clearly define sexual abuse definitions for resident by another resident and resident by staff as required in the PREA standards definition 115.6. It does not have to read verbatim but should clearly outline the definition of sexual abuse of a resident by another resident and sexual abuse of a resident by a staff.
- 5. Revise the PREA policy 2.13 Section III titled Definitions, to include the definition for "Voyeurism by a staff member" as Voyeurism is a form of sexual abuse as defined under PREA Standard definitions 115.6.
- 6. Revise PREA Policy 2.13. Section III titled Definitions to clearly define sexual harassment as defined under PREA Standard definitions 115.6. It does not have to read verbatim but should clearly outline the definition of sexual harassment of a resident by another resident and sexual harassment of a resident by a staff.
- 7. Train staff on the revised PREA policy.
- 8. Document that staff have received training on the revised PREA policy.
- 9. Educate residents on the revised resident handbook.
- 10. Document residents have received updated education on the revised resident handbook.

115.312 Contracting with other entities for the confinement of residents Auditor Overall Determination: Meets Standard

Documents:

Auditor Discussion

- 1. Division of Youth Rehabilitative Services DYRS Contracts (updated 11/20/20).
- 2. Division of Youth Rehabilitative Services DYRS Operating Guidelines for Contracted Children and Family Programs and Services Section V, D pp 11, (revised 3/01/20). http://www.kids.delaware.gov/mss/mss contracts.shtml
- 3. Pre-Audit Questionnaire (PAQ)
- 4. Community Specialist Corporation (New Outlook Academy).
- 5. Detroit Behavioral Institute, DBA Capstone Academy PREA Final Report
- 6. Diversified Treatment Alternatives PREA Final Report
- 7. George Junior Republic PREA Final Report
- 8. Keystone Continuum LLC DBA Natchez Trace Youth Academy PREA Final Report.
- 9. Summit School Inc. (Summit Academy) PREA Final Report
- 10. Vision Quest RAD PREA Final Report
- 11. White Deer Run (Cove Prep) PREA Final Report
- 12. Woodland Academy PREA Final Report
- 13. Community Specialist Corporation (New Outlook Academy) Contract.
- 14. Detroit Behavioral Institute, DBA Capstone Academy Contract
- 15. Diversified Treatment Alternatives Contract
- 16. Keystone Continuum LLC DBA Natchez Trace Youth Academy Contract
- 17. Vision Quest RAD Contract

Interviews:

1. Agency Contract Administrator

Findings (by Provision):

115.312 (a) 1-4:

The agency reported in the Pre-Audit Questionnaire (PAQ) that they have entered into or renewed a contract for confinement of residents. The Division of Youth Rehabilitative Services DYRS Operating Guidelines for Contracted Children and Family Programs and Services Section V, D page 11, establishes that providers shall comply with all applicable PREA standards and any DSCYF policies or standards related to PREA for preventing, detecting, monitoring, investigating and eradicating any form of sexual abuse within DSCYF contracted or subcontracted facilities. In review of the DYRS residential contracts dated (2/2020), the agency reported they had 18 contracts with facilities for confinement of residents and there was no contract that did not require contractors to adopt and comply with the PREA standards. The DYRS residential contracts list the facilities, contact information, website, PREA compliance manager, and status of compliance under the standard. The auditor reviewed five of the nine contracts for confinement of the agency's residents. The contracts reviewed has a section on reporting requirements that specifically require contractors to maintain compliance with the DSCYF operating guidelines. The DSCYF operating guidelines is located on the agency's website at http://www.kids.delaware.gov/mss/mss_contracts.shtml and does require the contractor to comply with the PREA standards. The agency reported that three of the 18 facilities were no longer under contract and six out of the 18 facilities had less than 51% Juvenile Justice. Since the last PREA audit, the agency had nine facilities that were under contract. In review of the contractor's website, all nine had a final PREA audit report listed on the contractor's website.

The evidence shows that the agency has entered into contracts for confinement of residents and that those contracts require the providers to adopt and comply with the PREA standards as verified through the review of the PAQ, contracts, provider website and agency guidelines.

115.312 (b) 1-2:

The Division of Youth Rehabilitative Services DYRS Operating Guidelines for Contracted Children and Family Programs and Services Section V, D page 11, establishes self-monitoring requirements and submission to PREA state or federal audits. Providers will allow DSCYF announced or unannounced compliance monitoring to include on-site monitoring. In the PAQ, the agency reported that six facilities are less than 51% juvenile justice and do not require the agency to monitor the contractor for compliance with PREA standards. In review of the DYRS residential contracts dated (2/2020), agency has a list of all contracts that includes the contract information for the provider, PREA Compliance manager information, website and status of PREA final audit report. Six providers were listed as having less than 51% juvenile justice youth. During an

interview with the agency contract administrator, only contracts with PREA eligible providers is monitored for compliance. Once a provider enters into contract, they are to comply with the PREA standards. Providers that are less than 51% juvenile justice do not require the agency to monitor the contract for compliance with PREA standards.

The auditor randomly selected and reviewed six contracts that are less than 51% juvenile justice that confirms the agency's complaiance with this provision.

The evidence shows that the agency does require monitoring of a contractors' compliance with the PREA standards with the providers unless the provider is less than 51% juvenile justice. This was verified through review of the PAQ, agency guidelines, provider website and interview with agency contract administrator.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

1. Revise the contract reporting requirements section for PREA to state "contractor is required to adopt and comply with PREA standards".

115.313 Supervision and monitoring

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Residential Cottages Security and Control Youth Supervision (revised 8/23/19).
- 3. Staff Schedule (March 2020).
- 4. Supervisor Schedule (March 2020).
- 5. Youth Rehabilitative Services Strategic Plan 2019-2020.
- 6. Director's Team Meeting Minutes (9/4/2019)
- 7. Director's Team Meeting Minutes (2/3/2020)

Interviews:

- 1. Superintendent
- 2. PREA compliance manager
- 3. PREA coordinator
- 4. Intermediate or higher-level facility staff

Findings (by Provision):

115.313 (a-c):

In the PAQ, the agency reported that they require each facility it operates to develop, document, and make its best efforts to comply on a regular basis with a staffing plan that provides for adequate levels of staffing and video monitoring, to protect residents against abuse. The facility reported that the average daily number of residents at the facility was 22 and the staffing plan was predicated on that number. At the time of the onsite audit, there was seven residents at the facility. The facility reported in the last 12 months they have not deviated from the staffing plan as staff are frozen on shift as needed to ensure they remain in compliance with staffing ratios. Staff reported that they do maintain staff ratios at minimum 1:8 during resident waking hours and at minimum 1:16 during resident sleeping hours.

The facility relies on PREA Policy 2.13 Section IV Titled Procedures B, 1, that provides that the administration and supervisors have a responsibility to maintain staff to student ratio. Policy 3.1 Youth Supervision outlines the ratios for staff and residents while on campus and off campus. Ratios for on campus is 1:8 inside or outside of Cottages. No staff person is permitted to be alone in the cottage with youth at any time and staff are required to have a radio on them at all times. During sleeping times, staff are required to conduct 15-minute checks on each youth and document in the Cottage logbook.

The facility reported they currently employ 43 staff, 18 contractors and four volunteers that may have contact with residents. The Residential Cottages administrative and security staff consist of one Director, one Superintendent, one Assistant Superintendent, two program managers, three treatment specialist supervisors, 11 treatment specialist, 19 Youth Rehabilitation counselors, two family crisis therapists, two operations support specialist and two custodians that work on either A shift 0600-1400, B shift, 1400-2200 or C shift 2200-0600. A review of the facility staffing plan outlines that there is a daily shift minimum of nine staff for each shift on A and B shift. C Shift has a minimum of seven staff daily. These shifts are the A shift (0600 to 1400) and B Shift (1400 to 2200) and C Shift (2200 to 0600).

The auditor was able to observe that the residents were never alone and traveled in a group escorted by staff when they went from the cottages to the multipurpose building. Staff utilized radios for communication between other staff. Six male residents resided in Snowden cottage while one female resident resided in Grace. The auditor observed three staff in the housing unit with the residents which exceeded the facilities reported 1:8 ratio.

In the PAQ, the facility reported they have a video monitoring system and had not added any new technology in the past 12 months. During the onsite review, on December 16, 2021, the total number of residents was five, on December 17, 2021 the total number of residents was six and on December 18, 2021 the total number of residents was seven. The Residential Cottages has a facility capacity count of 45. There are 77 video monitoring cameras installed throughout the facility in the three cottages, multipurpose building and on the exterior grounds. All the cameras can be monitored by supervisory staff. The auditor did not observe any cameras in the bathroom. All cameras are date and time stamped and has a retention of 30 days.

During interviews, the superintendent stated that the facility has a documented staffing plan with adequate staffing levels and video monitoring. The superintendent reported that the staffing plan considers accepted detention and correctional practices,

any findings of inadequacy, resident population, staff positions, blind spots, programming schedule, any applicable laws, and sexual abuse unsubstantiated and substantiated findings at the facility. The superintendent stated he checks for compliance of the staffing plan through shift briefing, team meetings, performance-based standards (PBS) and data. The facility maintains staffing ratios 1:8 all across the board.

The evidence shows that the facility provides adequate staffing levels and video monitoring to protect residents against abuse this was verified through policy, interviews, video monitoring, staff and supervisor shift assignments.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.313 (d):

In the PAQ, the facility reported at least once every year the facility, in collaboration with the agency's PREA coordinator, reviews the staffing plan to see if adjustments are needed to the staffing plan, prevailing staffing patterns, monitoring technology, allocation of agency or facility resources to ensure compliance with the staffing plan.

The agency provided the Youth Rehabilitative Services Strategic plan 2019-2022, the Directors team meeting that outline the agency's discussion for supervisors and staff having assigned units and minimal staffing needed on each shift at the facility,

During interviews, the PREA coordinator stated that assessments or adjustments to the staffing plan is discussed at the directors meeting.

The evidence shows that the facility does meet with the PREA coordinator to discuss the staffing plan to ensure compliance which was verified by interviews and director's meeting minutes.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.313 (e):

In the PAQ, the facility reported they require that intermediate level or higher level staff conduct unannounced rounds to identify and deter staff sexual abuse and sexual harassment. The facility reported that unannounced rounds are documented and cover all shifts and staff are prohibited from alerting other staff conducting rounds.

The agency relies on PREA Policy 2.13 Section V, B,4 that outlines supervisors and program managers are to conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment, and shall be on all shifts and highlighted in the unit logbook. Any and all staff are prohibited from alerting any staff of these supervisory rounds.

A review of the logbook shows that PREA unannounced logs are written in red and documented on shift summary. A review of the video system shows that rounds are being completed. Neither the superintendent nor the assistant superintendent does PREA unannounced rounds.

During Interview, higher-level staff stated that they would not verbally tell anybody and would stagger times on each day for the rounds. On occasion when they did rounds, they would document on a shift report.

The evidence shows that the higher-level staff conduct unannounced rounds and they are documented in the housing unit logbook which was verified through logbooks, policy, and interviews. H

Based upon this analysis, the facility is substantially compliant with this provision and corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and corrective action is required.

Best Practice Recommendation:

- 1. Superintendent and assistant superintendent to conduct PREA unannounced rounds on all three shifts.
- 2. Document unannounced rounds in logbook.
- 3. Consider adding more cameras on exterior facility grounds.

115.315 Limits to cross-gender viewing and searches

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services State Managed Facilities Searches of Youth, Visitors and Facilities (Revised 2/28/19).
- 2. Division of Youth Rehabilitative Services Professional Practices Lesbian, Gay, Bi-sexual, Transgender, Questioning, and Intersex (LGBTQI) Policy 2.20 (Revised 3/5/19).
- 3. Division of Youth Rehabilitative Services State Managed Facilities Youth Supervision and Movement (Effective 6/1/15).
- 4. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 5. PREA Resource Center Guidance in Cross Gender and Transgender Pat Searches (2/2015)
- 6. Training Roster for Cross Gender Pat-Down Searches (8/19/2020)
- 7. PREA Academy training on searches of transgender residents

Interviews:

- 1. Random staff
- 2. Resident

Findings (by Provision):

115.315 (a):

In the PAQ, the agency reported that they do not conduct cross gender strip or cross gender visual body cavity searches of residents. In the past 12 months the facility reported they did not conduct cross gender strip or cross gender visual body cavity searches of residents.

The facility relies on Search of Youth, visitors and facilities policy 5.14 Section III A, unclothed searches are conducted by a minimum of two line staff of the same gender without touching the youth. Policy LGBTQI 2.20 Section IV titled search procedure. G 3-4, outlines that LGBTQI shall be asked about their preference of being searched. If the youth does not express a preference the same gender staff shall conduct the search. Search of Youth, visitors and facilities policy 5.14 Section IV F, outlines that youth shall never be subjected to a body cavity search unless authorized by the medical authority, when directed this shall occur in the hospital by hospital staff.

During the onsite audit at intake, two staff of the same gender conducted a search of a resident. The search was conducted in a private area not visible by any other staff or residents.

The evidence shows that the facility does not conduct cross gender strip searches or body cavity searches of residents which was verified by policy, and onsite observation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.315 (b-c):

In the PAQ, the facility reported that they do not conduct cross gender pat searches of residents, absent exigent circumstances. The facility reported in the past 12 months they had no cross gender pat searches and none that involve an exigent circumstance.

Policy 2.20 LGBTQI outlines that cross gender searches should not occur except in exigent circumstances. In an exigent circumstance, a written report must be completed, reviewed, and approved by the program manager immediately following and submitted to the deputy director, PREA coordinator and PREA compliance manager.

During intake of a new resident, the staff stated that each resident is searched when they come into the facility by the same gender staff. The auditor observed that two staff of the same gender searched the resident in a private area not visible by any other staff or residents.

The evidence shows that the facility does not conduct cross gender pat searches of residents which was verified by policy, and onsite observation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.315 (d):

In the PAQ, the facility has implemented policies and procedures that enable residents to shower, perform bodily functions, and change clothing without non-medical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks.

The facility relies on policy 5.7 Youth Supervision and Movement Section IV E, 1, that outlines staff shall not observe youth of the opposite sex when they are dressing and or undressing, bathing, or using toilet facilities. Agency policy PREA 2.13 requires staff of the opposite gender to announce their presence when entering a resident housing unit area where residents are likely to be showering, performing bodily functions, or changing clothing.

During interviews with 12 random staff, when asked do you or other staff announce your presence when entering a housing unit that houses residents of the opposite gender, all 12 staff stated yes, seven out of 12 staff stated they would announce female on the floor or male on the floor. When staff was asked if residents are able to dress, shower and use the toilet without being viewed by staff of the opposite gender, all 12 staff stated yes, one out of 12 staff stated unless exigent circumstance.

During interviews with six residents, when asked do male or female staff announce their presence when they enter your housing area or any area where you shower, change clothes, or perform bodily functions, all six residents stated yes, staff say female on the floor and when asked are you or other residents ever naked in full view of a female or male staff when using the toilet, showering or changing clothes, all six residents stated no, four out of six residents stated they change in the room or bathroom stall, one out of six stated they were never naked.

During the onsite review, the auditor observed the unit bathrooms, shower area and toilet facility. The auditor asked staff about the use of the shower, toilet and how residents change clothes, staff stated only one resident can shower at a time, residents must disrobe in the shower area, there is a chair in the shower provided for residents use so they can get dressed before they come out of the shower and the door is locked on the outside. All the toilet stalls have doors for privacy.

The evidence shows residents are able to shower, change clothes and perform bodily functions without being viewed by non-medical staff of the opposite gender and that staff announce their presence when entering a residents housing unit which was verified by policy, interviews and observation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.315 (e):

In the PAQ, the facility reported they have a policy prohibiting staff from searching or physically examining a transgender or intersex resident for the sole purpose of determining the resident's genital status. In the last 12 months, no such search occurred.

Agency policy 2.20 LGBTQI section IV G, 2, outlines that LGBTQI youth will not be physically searched in a manner that is humiliating or degrading or for the sole purpose of determining the youth's physical anatomy. If a youth's gender is unknown, it will be determined during conversations with the youth, by reviewing medical records, or as a part of a broader medical examination conducted in private by a medical practitioner.

During interviews with 12 random staff, when asked are you aware of the policy prohibiting staff from searching or physically examining a transgender or intersex resident for the purpose of determining the resident's genital status, 11 out of 12 staff state they were aware of the policy.

During the onsite review, the auditor reviewed resident files and interviewed residents and determined there were no transgender or intersex residents at the facility during the onsite audit.

The evidence shows that the facility prohibits staff from examining residents for sole purpose of determining a resident's genital status which was verified by PAQ, policy, interviews, file review and onsite observation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.315 (f):

In the PAQ, the facility reported that all security staff have received training on conducting cross-gender pat down searches and searches of transgender and intersex residents in a professional and respectful manner, consistent with security needs.

Agency policy 2.20 LGBTQI section IV J, (1-2), outlines that all staff shall receive training on how to communicate effectively and professionally with youth including LGBTQI or gender nonconforming youth. The facility uses the PREA Resource Center Guidance in Cross Gender and Transgender Pat Searches to train staff on pat down searches of transgender and intersex residents.

During interview with 12 random staff, when asked did you receive training on how to conduct a cross gender pat down search and searches of transgender or intersex residents in a professional and respectful manner, consistent with security

needs, 10 out of 12 staff stated they have been trained, one out of 12 staff stated that they did not conduct cross gender pat down searches but received refresher training in 2016.

In review of the PREA Academy training on searches of transgender residents, the training outlines residents would be asked upon intake if they feel safest being searched by a male or female staff member. During the onsite review, staff demonstrated to auditor how to conduct a cross gender pat down search. Review of training records confirm that 12 staff attended cross gender and transgender pat down searches training and signed acknowledging they received the training.

The evidence shows that facility staff have received training on how to conduct cross gender pat down searches which was verified through interviews, training documentation, training records, policy, and onsite observation.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

115.316 Residents with disabilities and residents who are limited English proficient

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. PREA Policy 2.13.IV.B.6
- 2. DSCYF Policy 118.II
- 3. PAQ
- 4. Issue Log Roster of Residents receiving Special Education Services
- State of Delaware Executive Department Office of Management and Budget Contract No. GSS19602-LINGUIST Interpretation & Translation Services- Foreign Languages effective 4/1/2019-3/31/2021 p.9
- 6. Quick Glance Interpretation & Translation Services
- 7. Invoice of Spanish Interpreting Services
- 8. PREA Informational Pamphlets in Spanish

Interviews:

- 1. Director of DYRS
- 2. PREA compliance manager
- 3. Random residents
- 4. Random staff

Site Review:

- 1. Intake
- 2. Multi-Purpose Building

Findings (by Provision):

115.316 (a)-1:

The DSCYF has taken steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment for residents that are disabled. In agency policy, there is specifics that ensure that disabled residents receive the same equal access to services and information pertaining to the prevention, detection, and response to sexual harassment and sexual abuse. PREA Policy 2.13.IV.B.6 states each facility is to ensure that youth with disabilities of any kind, are given the same information to prevent, detect and respond to sexual abuse and sexual harassment in a format supportive of their disability.

In the PAQ, the facility provided the contract for interpretation and translation services from the State of Delaware Executive Department Office of Management and Budget Contract No. GSS19602-LINGUIST Interpretation & Translation Services-Foreign Languages. The contract is a mandatory use contract that requires every state department and agency within the Executive Branch and Judicial Branch of the state government shall procure all material, equipment, and nonprofessional services through the statewide contract administered by Government Support Services. To locate services needed, the document includes the Quick Glance Interpretation & Translation Services. The auditor contacted a vendor on the list to inquire about services. The auditor was informed there was availability of Sign Language Services.

Through the issue log the auditor requested a roster of students that received special education services and residents that were limited English proficient. There were several residents listed as receiving special education services. The special education classifications were not indicative of residents that would necessitate assistance or support in understanding the existing PREA delivery of information. During the interviews with all the residents there was no apparent indication of a need for specialized vocabulary on the part of the auditors. There were no residents that had any speech impairment, blindness, overt intellectual disabilities, or hard of hearing. Residents were asked to review a program form, and the residents did not have difficulty in reading or identifying the form.

Interview with the Director of DYRS and the PREA compliance manager revealed that there are procedures implemented to ensure that residents with disabilities and limited English proficiency was receiving information related to PREA. Mentioned was the access to the interpretation and translation services that included sign language, and residents with visual

impairments could be provided PREA information in larger print. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.316 (b)-1:

In DSCYF Policy 118.II, it is the policy of the Department that all LEP persons must have equal access to Department services, whether they are delivered by the Department or its contractors shall be entitled to language assistance at no cost to themselves. There was a request on the issue log for residents that were limited English proficient. There were no residents listed that were limited English proficient. It should be noted that Spanish is the second largest spoken language in the state of Delaware.

Meaningful access to all aspects of DSCYF's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to residents who are limited English proficient are met through the availability of the contract for interpretation and translation services. In the PAQ, the facility provided the contract for interpretation and translation services from the State of Delaware Executive Department Office of Management and Budget Contract No. GSS19602-LINGUIST Interpretation & Translation Services-Foreign Languages. The contract is a mandatory use contract that requires every state department and agency within the Executive Branch and Judicial Branch of the state government shall procure all material, equipment, and nonprofessional services through the statewide contract administered by Government Support Services. To locate services needed, the document includes the Quick Glance Interpretation & Translation Services.

DSCYF adherence to the State of Delaware Executive Department Office of Management and Budget Contract No. GSS19602-LINGUIST Interpretation & Translation was documented in an invoice that was provided in the PAQ. The auditor further confirmed adherence to the contract by contacting the vendor on the invoice. Though the services were not PREA related, the documentation demonstrated that the agency has the established procedures to provide interpretation and translation services. The auditor selected another vendor from the Quick Glance Interpretation & Translation Services List to verify services available. Upon further review of the contract, it was found that all vendors must provide certified/qualified and experienced language professionals with relevant knowledge in the required field of expertise. Based on contract requirements, the interpreters and translators are screened to ensure individuals providing services were effective, accurate, and impartial both receptively and expressively.

During the onsite review, the auditors located pamphlet carousels in the Multi-Purpose Building and the intake office that contained information in English and Spanish pertaining to the prevention, detection, and response to sexual harassment, sexual abuse, and retaliation for reporting. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.316 (c)-1-3:

Review of DSCYF Policy 118.II does not explicitly prohibit the use of resident interpreters, resident readers, or other types of resident assistants except in limited circumstances. The policy does state that Department staff should utilize language assistance services in any situations where they are not able to communicate at a satisfactory level with an LEP person. Utilizing the interview protocols for random staff, it was found that one out of 13 random staff was not aware that residents could not be utilized as translators or interpreters.

There were no limited English proficient residents to interview nor documentation in PAQ to determine if resident interpreters, resident readers, or other types of resident assistants were utilized except in limited circumstances. According to random staff, there has not been any limited English proficient residents.

According to the information taken from the PAQ, there were no instances in the past 12 months that indicated where resident interpreters, readers, or other types of resident assistants had been used. There was no documentation located by the auditor that there was an extended delay in obtaining another interpreter that could have compromised the resident's safety, first-responder duties, or the investigation of the resident's allegations. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence demonstrates that DSCYF has taken steps to ensure that residents with disabilities and limited English proficiency have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment. Additionally, there was no utilization of resident interpreters, resident readers, or other types of resident assistants. It was verified by the agency's policies, contracts, resident roster, interviews, and site reviews.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

- 1. Add to PREA Policy 2.13.IV.B.6 limited English proficient
- 2. Increase the number of PREA Informational Posters in Spanish in all 4 buildings

115.317 Hiring and promotion decisions

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13 Attachment F-DYRS Hiring and Promotion Decisions
- 2. DYRS Policy 2.13.III
- 3. DYRS Policy 2.2.IV.B.1
- 4. DSCYF Policy 313
- 5. DSCYF Policy 318.IV.E
- 6. Human Resource Applicant Statement
- 7. Delacare Regulations 2.0- 301 Background Checks for Child -Serving Entities
- 8. Letter of Affirmation of NCIC 5 year Checks of Employees of Residential Cottages
- 9. Volunteer and Contractor Roster
- 10. Delaware Criminal Justice Information System (DELJIS)
- 11. Employee Files

Interviews:

1. Human Resources

Site Review:

1. Employment Files

Findings (by Provision):

115.317 (a)-1:

DSCYF has three implemented policies and forms to address PREA Standard 115.321 prohibiting the hiring, promoting, or contracting anyone who may have contact with residents who has engaged, attempted to engage, convicted of sexual abuse in prison, jail, lockup, community confinement facility, juvenile facility, other institutions, the community, which was facilitated by force or coercion, consent, or unable to consent or has been civilly or administratively adjudicated of the above actions.

Human Resource Applicant Form which is completed by new-hires to attest that they have not been engaged in above behaviors. This form only addresses sexual abuse.

DYRS Policy 2.13 Attachment F-PREA Acknowledgement Form is an affirmation completed by employees at promotion and annually with evaluation. This forms specifically addresses sexual abuse and sexual harassment.

DYRS Policy 2.2IV.B.1 cited Division employees must remain free from criminal activity or involvement in substantiated cases of abuse/neglect that may lead to harm of a youth. Policy does not address sexual abuse and sexual harassment specifically just abuse and neglect.

In Delacare Regulations 2.0- 301 Background Checks for Child-Serving Entities stated that persons seeking employment who have regular direct access to children or provide services to a child or children at a child-serving entity must have a background check completed before employment or during a conditional period of employment.

As far as the practice, prior to employment, all candidates must complete a Human Resource Applicant Statement. The statement specifically states that DSCYF shall not hire, promote or contract with anyone who may have contact with youth who have engaged in behaviors outlined in PREA Standard 115.317. Annually and prior to promotion, employees must complete the PREA Acknowledgement Form which affirms that in the past 12 months, the employee has not engaged in behaviors outlined in PREA Standard 115.317. The auditor did locate this form in facility employee folders. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(b)-1:

In order to comply with Policy 318.Definitions.E new hire candidates being promoted are required to complete the Human resource Form which is an affirmation as part of the pre-employment reference check process. The employee would affirm that they have or have not been investigated for or engaged in sexual abuse in confinement, community, and civilly or administratively adjudicated. In the case of new hires candidates that complete the Human Resource Applicant Statement, there is no designation listed inquiring about sexual harassment. There is a service letter that is sent to previous employers. The service letter does not specifically speak to sexual harassment, but the questions that are asked should be sufficient to

capture the occurrence of sexual harassment. The PREA Acknowledgement Form is for employees to affirm that in the last 12 months they have or have not been investigated for or engaged in sexual assault or sexual harassment in confinement, community and civilly or administratively adjudicated. There is a designation regarding sexual harassment. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(c)-1-2

DSCYF Policy 313.III cites Title31, Chapter 3, Section 309 of the Delaware Code requires of SBI and FBI records a review of the Department's Child Protection Registry be conducted on employees of the Department hired after September 1, 1989 who have regular direct access or unsupervised direct access to children and/or adolescents under the age of 18.

During the interview with the Criminal History Unit it was confirmed that criminal background checks are completed on all newly hired employees and contractors who may have contact with residents. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

In DSCYF Policy 3.18.IV.E specifically address the mandates required by PREA. The policy states that PREA requires preemployment reference checks for covered employees to determine whether the candidate (1) Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility or other institution; (2) Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; and/or (3) Has been adjudicated in civil court or administratively adjudicated (substantiated) in employment related hearings. Within the past 12 months, there were 12 new candidates at the Resident Cottages that had criminal background checks and child registry completed.

The auditor inquired of the Human Resources and Criminal Background Unit during the hiring process of new employees and contractors if the child abuse registry consulted. Both agreed that the child abuse registry is consulted.

Further in the policy is the General Guidance for Pre-Employment Checks. According to the policy the pre-employment checks must be considered in hiring decision making. Additionally, all information provided on the employment application, resume, reference and pre-employment check materials may be verified, including but not limited to, contacting current and former employers. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(d)-1-2

According to the DYRS Policy 2.13.III.a Definition the residential cottages' contractors are considered staff. The DYRS Policy 3.18.IV.E requires that criminal background checks are to be completed and child abuse registries consulted prior to enlisting the services of any contractor who may have contact with residents.

Inquiry was made by the auditor regarding the criminal background checks for contractors that were provided on the volunteer and contractor roster for the Residential Cottages. The criminal background checks had been completed for the contractors selected by the auditor. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(e)-1

Provided through the supplemental files of the AOS the PREA coordinator provided a Letter of Affirmation for the five-year employee background checks of the Residential Cottages. Additionally, the auditor contacted the criminal history department. The department was able to verify criminal history completion dates for selected contractors. DYRS employs the use of the Delaware Criminal Justice Information System (DELJIS). This system flags the department if any employee, contractor, or volunteer receives a criminal charge while employed with the agency. Only criminal charges that occur in Delaware are subject to be flagged. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(f)-1

The auditor reviewed DYRS Policy 2.13 – Attachment F-PREA Acknowledgement Form which is used as a continuing affirmative duty to disclose the engagement of sexual abuse in an place of confinement, convicted of engaging; attempting to engage in sexual activity in the community; or civilly or administratively adjudicated of said behavior and investigated in sexual harassment. Another form that was provided in the PAQ was the Human Resource Applicant Statement for new hire candidates. The form inquired about the above listed behaviors except sexual harassment. In the introduction of the form, it states the agency shall not hire, promote or contract with anyone who may have contact with youth who participated in above behaviors listed.

It was confirmed by human resources that the Human Resource Applicant Statement is completed by the new hire candidates and contractors. It was also confirmed that DYRS Policy 2.13 – Attachment F-PREA Acknowledgement Form is completed by employees annually and upon promotion. During the employee file review, these forms was located in files. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(g)-1

DYRS has established two policies wherein material omissions regarding misconduct or false information shall be grounds for termination. Within DSCYF Policy 318.V.C states any false, misleading, or substantive omission of information provided by an applicant during any phase or by any means may be cause for rejection of the application, rescinding an offer, repealing all or part of the hiring process, or dismissal if employed by the State.

Found in DYRS Policy 2.2 maintains that employees have the responsibility to immediately disclose to their supervisor any criminal investigations, arrests, indictments, or convictions of themselves or any investigation of child abuse or entry onto the Child Abuse Protection Registry subsequent to initial employment. Failure to immediately notify a supervisor of any of the above, including final disposition, could result in discipline up to and including termination. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.317(h)-1

According to human resources, DYRS would provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee to an institutional employee with a service letter and a signed consent by a former employee. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence has shown that the agency has established policies and procedures that prohibit the hiring or promotion of employees or contractors who may have contact with residents who have engaged in sexual abuse in confinement, institutional settings, community or civilly or administratively adjudicated for said behaviors. The facility through practice has established forms and service letters to obtain information if an individual has any incidents of sexual harassment. The agency completes criminal background checks and child abuse registry consult prior to hiring. The agency does complete background checks every five years or less. New hire candidates are required to disclose prior misconduct. Imposed on employees is a continuing affirmative duty to disclose any misconduct including PREA Standard 115.316(a). Any omissions or false statements are grounds for termination. With a written consent from a former employee, the agency would provide information of a substantiated allegation of sexual harassment and sexual abuse.

Based on this analyst, the facility substantially meets compliance at this time and there is no corrective action needed.

Best Practice Recommendations:

- 1. Service Letter to specifically inquire about sexual abuse and sexual harassment towards coworkers, patients, clients, residents or children.
- 2. Need to add sexual harassment to the Human Resource Applicant Statement in accordance with Standard 115.317(b).
- 3. Add sexual harassment as a prohibiting factor to hiring and promoting DSCYF 3.18.E in accordance with Standard 115.317(b).

115.318 Upgrades to facilities and technologies Auditor Overall Determination: Meets Standard **Auditor Discussion** Documents: 1. Affirmation for PREA Standard 115.318 10/26/2020 Interviews: 1. Director of DYRS 2. Superintendent Site Review: 1. Mowlds Cottage 2. Grace Cottage 3. Snowden Cottage 4. Camera system Findings (by Provision): 115.318 (a)-1: This provision is not applicable. According to the written affirmation provided by the superintendent, the agency nor facility has not acquired a new facility or made substantial expansion or modification to existing facility. During the interview with the Director of DYRS, it was stated that sexual safety and physical safety are considered when designing, acquiring, and planning modifications to facilities. Additionally, it was stated that there were no new facilities or substantial modifications to

the Residential Cottages. It should be noted that during the onsite review, Mowlds cottage was vacant, and it was undergoing a paint job for the entire building. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.318 (b)-1:

This provision is not applicable. Since the last PREA audit there was no additional installation or updated video monitoring system. During the interview with the superintendent, the auditor understood that the capability of capturing footage up to 30 days provides information to assist in the ability to protect residents from sexual abuse. There is more of an opportunity to review patterns of behaviors and actions. The Director of DYRS stated that there was no new monitoring technology at the Residential Cottages. During the site review, the auditors were informed that the camera system's DVR storage capacity was increased since the last PREA audit. During the prior audit, camera footage was only available up to 18 days. Though not a substantial enhancement, the camera system has the capability to capture footage up to approximately 30 days. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence demonstrates that the Residential Cottages has not acquired a new facility or made substantial expansion or modification to existing facility since the last PREA audit. The Residential Cottages has not installed any new video monitoring system or electronic surveillance system since the last PREA audit. This standard is not applicable to the Residential Cottages.

Based on this analysis, the facility is substantially compliant with this standard and there is no corrective action required.

Best Practice Recommendations:

- 1. Improve external camera capabilities.
- 2. Improve external lighting.

115.321 Evidence protocol and forensic medical examinations

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.D.1-2
- 2. State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect pp 79-101
- 3. US Department of Justice's Office on Violence Against Women publication, "National Protocol for Sexual Assault Medical Forensic Examination, Adult/Adolescents"
- 4. Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults
- 5. Affirmation of Compliance with Investigative Standards for Sexual Assaults

Interviews:

- 1. Institutional Abuse (IA)
- 2. Survivors of Abuse Recovery, Inc. SOAR
- 3. Delaware State Police (DSP)

Findings (by Provision):

115.321 (a):-1-4

DYRS Policy 2.13.IV.D.1.h, specifically states incidents alleging sexual harassment that are not accepted by the Institutional Abuse Unit for investigation, shall receive an internal administrative review in an efficient time frame. The Residential Cottages do not conduct criminal investigations. Criminal investigations are conducted jointly with the DSP and IA. When conducting sexual abuse investigations, there is an existing memorandum of understanding which was contained in the PAQ. It is titled the State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect. Within the document there is the Child Sexual Abuse Protocol. Found in the protocol there is a description and mention of PREA. All police departments within the state of Delaware have signed this document. According to the IA investigator, there has been know incident reported at the Residential Cottages that would have necessitated the need to utilize the protocols. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.321(b)

State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect was developed for children. During the auditor's review, the protocols appear to be developmentally appropriate for youth. The document does not specifically cite as the framework the US Department of Justice's Office on Violence Against Women publication, "National Protocol for Sexual Assault Medical Forensic Examination, Adult/Adolescents." The auditor compared both documents, it was found that there were commonalities between the protocols. Items covered in the US Department of Justice's Office on Violence Against Women publication, "National Protocol for Sexual Assault Medical Forensic Examination, Adult/Adolescents:

- · Coordinated Team Approach
- · Informed Consent
- Confidentiality
- Reporting to Law Enforcement
- Payment for the Examination Under VAWA
- Sexual Assault Forensic Examiners
- Facilities
- Equipment and Supplies
- Sexual Assault Evidence Collection
- Timing Considerations for Collecting Evidence
- Evidence Integrity
- Initial Contact
- · Triage and Intake
- Documentation by Health Care Personnel
- Medical Forensic History
- Photography

- Exam and Evidence Collection Procedures
- · Alcohol and Drug-Facilitated Sexual Assault
- · STI Evaluation and Care
- · Pregnancy Risk Evaluation and Care
- Discharge and Follow-up
- Examiner Court Appearances

Majority of these key points were utilized in the creation of the State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect. In the Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults between the Christiana Care SANE coordinator, the director of DYRS, and the PREA coordinator, there is language in the document stating that the protocols employed at Christian Care Hospital are appropriate for youth and adapted by the US Department of Justice's Office on Violence Against Women publication, "National Protocol for Sexual Assault Medical Forensic Examination, Adult/Adolescents." Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.321(c)-1-10

In DYRS 2.13.IV.D.2.a-b, it is referenced that all medical personnel gathering physical evidence or engaged in legitimate medical treatment while investigating prison rape will do so in a hospital setting. Existing is the Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults between the Christiana Care SANE coordinator, the director of DYRS, and the PREA coordinator. The affirmation states that forensic examinations are made available without consideration of cost to the youth where evidentiary or medically appropriate. According to all three individuals, there were no incidences that required forensic examinations. Further in the policy, all medical interventions for PREA related incidents in New Castle County will be referred to A.I. Dupont or Christiana Care Hospital. The affirmation detailed that forensic medical examinations would be completed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) or other qualified medical practitioners. According to PREA coordinator, IA, or documentation provided in the PAQ, there were no forensic medical examinations sent to either A.I. Dupont Children's Hospital or Christiana Care Hospital within the last 12 months. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.321(d)-1-3

Through a memorandum of agreement, Survivors of Abuse Recovery, Inc. (SOAR) and YRS have an agreement for SOAR to provide victim support services to individuals who have been a victim of sexual abuse. The services include support during forensic medical examination and emotional support during the investigative process, and counseling while in custody. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

DYRS Policy 2.13iV.E.1.a-b, referenced that counseling services will be made available to all youth involved in non-consensual sex, abusive sexual contact, or sexual harassment through: the designated hospitals for evaluation and treatment and the Division of Prevention and Behavioral Health (now DYRS staff) psychologist or DYRS contracted provider while the youth remains in custody or as a follow-up for facility release/discharge. During the random resident interviews, there were no residents who reported sexual abuse. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.321(e)-1

Through a memorandum of agreement, Survivors of Abuse Recovery, Inc. (SOAR) and YRS have an agreement for SOAR to provide victim support services to individuals who have been a victim of sexual abuse. The services include support during forensic medical examination and emotional support during the investigative process, counseling while in custody. In the affirmation between DYRS and Christiana Care, there is reference that the hospital would make available to the victim, a victim advocate, qualified agency staff member, or a qualified community-based organization member with support through the forensic medical examination process, investigatory interviews, and assist in providing emotional support, crisis intervention, information, and referrals. The auditors interviewed SOAR, and it was confirmed by the staff of SOAR that the agency had an affirmation with DYRS. Further, SOAR confirmed that the services listed in the affirmation were still available to victims. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.321(f)-1

Criminal investigations at the Residential Cottages are conducted by the Delaware State Police. DYRS and the DSP has implemented the Affirmation of Compliance with Investigative Standards for Sexual Assaults. The affirmation contains the requirements required by PREA Standard 115.321(a)-(e). Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence shows that DYRS is responsible for conducting administrative sexual abuse investigations in cases that the IA screens out the allegations. When it is determined that the allegations meet the criminal threshold by IA, criminal sexual abuse cases are conducted by the DSP in conjunction with IA. The State of Delaware Memorandum of Understanding for

the Multidisciplinary Response to Child Abuse and Neglect, the Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults, and the Affirmation of Compliance with Investigative Standards for Sexual Assaults are developmentally appropriate protocols for youth. The three protocols are an adaption of the US Department of Justice's Office on Violence Against Women publication, "National Protocol for Sexual Assault Medical Forensic Examination, Adult/Adolescents." DYRS provides forensic medical examinations utilizing the SANE/SAFE from A.I. Dupont and Christiana Care Hospitals. Residents are provided victim advocacy services from SOAR, a community-based victim advocacy agency.

Based on this analysis, the agency substantially meets compliance for this standard.

Best Practice Recommendations:

- 1. Revise DYRS Policy 2.13.IV.D.1.h from administrative review to administrative investigation
- 2. Revise DYRS Policy 2.13.IV.1.D.b. to include sexual abuse instead of prison rape.

115.322 Policies to ensure referrals of allegations for investigations

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, D (b-h), pp 6-7, (Revised 6/29/17).
- 2. Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Sexual Violence Incident Form Attachment A.
- 3. Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Sexual Violence Incident Form Attachment B.
- 4. Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Sexual Violence Incident Form Attachment C.
- 5. Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Sexual Violence Incident Form Attachment D.
- 6. Policy 2.12 Division of Youth Rehabilitative Services Professional Practices Reportable Events Section III A-5, B-1 page 1, (Revised 6/27/14).
- 7. Policy 2.12 Division of Youth Rehabilitative Services Professional Practices Reportable Events Critical Reportable Event Attachment A. (Revised 5/14).
- 8. Policy 2.12 Division of Youth Rehabilitative Services Professional Practices Reportable Events Non-Critical Reportable Event Attachment B, (Revised 5/14).
- 9. Policy 208 Institutional Abuse Section V, page 2, (revised 6/8/16).
- 10. Child Sexual Abuse Protocol Memorandum of Understanding (Final 2017), (pp. 5)

Interviews:

- 1. Agency head
- 2. Investigative staff

Findings (by Provision):

115.322 (a) 1-5:

In the PAQ, the agency reported they ensure that an administrative or criminal investigation is completed for all allegations of sexual abuse and sexual harassment. Although a policy is not required for this provision, the agency relies on Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Section IV, D, page 6-7, that states all matters that involve the allegation of any sexual contact as defined in this policy will be reported to the child abuse hotline. The policy further outlines that for matters which could result in a criminal action, institutional abuse will conduct a joint investigation with the Delaware State Police or Milford Police. Staff sexual misconduct will be reported to the Child Abuse Hotline to address all matters involving staff actions that may not be of a criminal nature, yet still violates PREA, such as conversations or correspondence of a romantic or sexual nature. Incidents alleging sexual harassment that are not accepted by the Institutional Abuse Unit for investigation shall receive an internal administrative review in an efficient time frame. As written, the policy does not ensure that an administrative investigation or criminal investigation is completed for all allegations of sexual abuse and sexual harassment.

The YRS policy 2.13 attachment A, sexual violence incident form establishes when an incident of sexual violence is identified on a reportable event form the sexual violence form is to be completed and included with the reportable event form. The sexual violence incident form defines types of sexual violence as non-consensual sexual act, abusive sexual contact and sexual harassment.

In the PAQ, the agency reported, Policy 2.12 Division of Youth Rehabilitative Services Professional Practices Reportable Events Section III A-5, B-1 page 1, defines a critical reportable event as one that involves institutional abuse or child abuse resulting in arrest of an employee or provider in a department operated or contracted program for the maltreatment of a child with the department and a non-critical reportable event that involves the allegation of institutional abuse. The policy outlines a reportable event as institutional abuse, child abuse and allegation of institutional abuse but does not specifically outline sexual abuse and sexual harassment as a reportable event. The types of reportable events are categorized as critical and non-critical which provides a specific type of reporting requirement based on the severity of the incident. In review of the critical and non-critical reportable event form, institutional abuse is listed on both forms and child abuse is listed on the critical reportable event form. Neither the critical reportable event form nor the non-critical reportable event form defines sexual abuse and sexual harassment as a reportable event that would prompt an immediate telephone, voicemail or email notification.

A review of Policy 208 Institutional Abuse Section V, page 2, outlines that the Institutional Abuse Investigation Unit will screen reports of alleged sexual abuse by a DSCYF employee, investigate utilizing DFS Institutional Abuse Investigation Protocol policy and procedures, formulate findings and cite concerns obtained during the investigation and distribute findings and cite concerns to be distributed to the appropriate division or external entity.

The facility reported in the PAQ there was one sexual abuse and sexual harassment allegation reported in the past 12 months that resulted in an administrative investigation and no allegations referred for criminal investigation in the past 12 months. The facility PAQ indicated that one allegation received during the last 12 months for an administrative investigation was completed.

The facility provided the auditors with one non-critical reportable event form, two Sexual abuse incidents of substantiated or unsubstantiated outcomes, and one PREA notification of investigation status. The auditor analyzed the four documents provided and found that there were three separate allegations reported that were incomplete and lacked a full investigative report. The auditor requested any investigations that was outside the 12 months preceding the onsite audit to better understand the agency's practice. The facility provided one investigation, that included a non-critical reportable event form, one sexual violence incident form (A, B and D), one administrative report, one written statement, one email from the investigator, one notification of investigation status and one sexual abuse incident review of substantiated or unsubstantiated outcomes. During the analysis of the eleven documents, the auditor found that there were inconsistencies in the documentation and that no full investigative report was provided.

During an interview, the Agency stated that they ensure that administrative and criminal investigations are completed. Internal Affairs investigates administrative allegations and criminal allegations are investigated by Delaware State Police. The superintendent is the point of contact and the contract unit would be contacted for only reportable events from contracted agencies.

The evidence shows that the investigation file documentation received by the auditor was incomplete to make a determination that the agency ensures that an administrative or criminal investigation is completed for all allegations of sexual abuse and sexual harassment.

Based upon this analysis, the auditor finds the facility is not substantially compliant with this provision and corrective action is required.

115.322 (b) 1-3:

In the PAQ, the agency reported that they have a policy that requires allegations of sexual abuse or sexual harassment be referred for investigation to an agency with the legal authority to conduct criminal investigations, including the agency if it conducts its own investigations, unless the allegation does not involve potentially criminal behavior.

Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Section IV, D, page 6-7, outlines that all matters that involve the allegation of any sexual contact as defined in the policy will be reported to the child abuse hotline. The policy requires that matters which could result in a criminal action, institutional abuse will conduct a joint investigation with the Delaware State Police or Milford Police. All matter that may not be of a criminal nature will be reported to the Child Abuse Hotline and acts deemed to be a criminal offense as recognized by the child abuse hotline, will be referred to the Delaware State Police or Milford police. Incidents alleging sexual harassment that are not accepted by the Institutional Abuse Unit for investigation shall receive an internal administrative review in an efficient time frame. As written, the policy does not require that allegations of sexual abuse and sexual harassment are referred for investigation.

In the PAQ, the facility outlined in the Child Sexual Abuse protocol (MOU), page 5, a civil offense of sexual abuse as any sexual contact, sexual intercourse, or sexual penetration as defined in the Delaware Criminal code between any individual and a child. This protocol outlines that DFS must make an immediate report to the appropriate law enforcement jurisdiction for all civil offenses identified in the sexual abuse protocol and document its contact with the appropriate law enforcement agency.

In the PAQ, the agency reported the policy regarding referral of allegations of sexual abuse or sexual harassment for criminal investigation is published on the agency's website or made publicly available via other means. The agency provides that Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act PREA (https://kids.delaware.gov/yrs/prea-statutes-policy.shtml) is publicly available. The auditor reviewed the agency's website and determines that Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) is available on the website but does not include the referral of allegations of sexual abuse or sexual harassment for a criminal investigation.

The agency relies on policy 2.12 Reportable events as evidence that all referrals of allegations of sexual abuse or sexual harassment for criminal investigation is documented. As written, the policy does not outline sexual abuse and sexual harassment as a reportable event.

The investigation documentation provided to the auditor was incomplete and was lacking a full investigation report.

During an interview, facility investigator stated that all allegations of sexual abuse and sexual harassment are referred to the Delaware State Police. The auditor was able to interview an investigator with the Delaware State Police (DSP) responsible for conducting criminal investigations for allegations of sexual abuse and sexual harassment. DSP reported they have not had any sexual abuse or sexual harassment cases in the last three to four years. The DSP staff stated if they receive a call, they would respond right away. DSP staff described their process that involved conducting interviews, gathering evidence, obtaining search warrants and subpoenas.

The evidence shows that the agency has a policy that outlines the investigation process but does not specifically require that allegations of sexual abuse and sexual harassment be referred for investigation, unless the allegation does not involve potentially criminal behavior. The agency Child Sexual Abuse protocol (MOU), does establish a reporting requirement to the appropriate law enforcement for all criminal offenses and documenting that contact. The MOU was not located on the agency's website. The investigation file documentation received by the auditor was incomplete to make a determination that the agency documents all referrals of allegations of sexual abuse or sexual harassment.

Based upon this analysis, the auditor finds the facility is not substantially compliant with this provision and corrective action is required.

115.322 (c):

Under this provision the standard requires that if a separate entity is responsible for conducting criminal investigations, does the publication describe the responsibilities of both the agency and the investigating agency. The agency has a policy that is published on the agency's website that identifies the agency and DSP for conducting joint criminal investigations. As written, the policy does not describe the responsibilities of the agency or DSP.

Based upon this analysis, the auditor finds the facility is not substantially compliant with this provision.

Based upon this analysis, the auditor finds the facility is not substantially compliant with this standard and corrective action is required.

Corrective Action:

- 1. Revise Policy 2.13 PREA Section IV, D, to require that all allegations of sexual abuse and sexual harassment be referred for investigation to the Delaware State police or Milford Police, unless the allegation does not involve potentially criminal behavior.
- 2. Publish the revised policy on the agency's website that require that all allegations of sexual abuse and sexual harassment is to be referred for investigation to the Delaware State police or Milford Police, unless the allegation does not involve potentially criminal behavior.
- 3. Document all referrals to the Delaware State police or Milford Police.
- 4. Revise Policy 2.13 PREA Section IV, D to ensure that an administrative or criminal investigation is completed for all allegations of sexual abuse and sexual harassment.
- 5. Revise Policy 2.13 PREA Section IV, D to describe the responsibilities of both the agency and DSP for conducting sexual abuse or sexual harassment criminal investigations. Publish on the agency public website.
- 6. Train staff on the revised policies
- 7. Document that staff have received training on the revised policies.

Best Practice Recommendations:

- 1. Revise YRS policy 2.13 Sexual Violence incident form attachment A, B, C, D to include sexual abuse and sexual harassment as defined in PREA standard 115.6.
- 2. Revise policy 2.12 Reportable Events Section III A-5, B-1 to include sexual abuse and sexual harassment as defined in PREA standard 115.6.
- 3. Revise YRS policy 2.12 Reportable Events Critical reportable event form Attachment A and non-critical reportable event form Attachment B to include sexual abuse and sexual harassment as defined in PREA standard 115.6.
- 4. Train staff on the revised policies.
- 5. Document that staff have received training on the revised policies.

Verification of Corrective Action since the audit:

The facility sent the auditor documentation on 5/13/21, 6/3/21, 6/23/21, 7/23/21 in response to the corrective action recommendations.

1. Provided revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21). (11 pages).

- 2. Provided publication of the revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21) on the agency's website http://kids.delaware.gov/policies/yrs/2.13_PREA_PrisonRapeEliminationAct.pdf
- Revised PREA Policy 2.13 Staff Training Roster and Acknowledgments (32 pages).
- 4. One Investigative File (14 pages).

The following action were taken: DYRS revised their PREA policy 2.13 on 5/13/21 to reflect that all allegations of sexual abuse and sexual harassment are reported to the child abuse hotline and screened for institutional abuse investigation. Institutional abuse may complete a joint investigation with Delaware State Police for all allegations that involve potentially criminal behavior. Any allegation that Institutional abuse does not investigate will be administratively investigated by facility PREA investigators. As a best practice, the agency revised the PREA policy 2.13 to include sexual abuse and sexual harassment as defined in PREA standard 115.6.

Corrective Action #1, #4

The intent of this corrective action was to ensure that administrative or criminal investigations were referred and completed for all allegations of sexual abuse and sexual harassment. The agency provided a revised PREA policy to the auditor. The agency took action and revised their policy to outline sexual abuse and sexual harassment reporting for investigation. The revised policy requires that all allegations of sexual abuse and sexual harassment be reported to the sexual abuse hotline and screened for institutional abuse investigation. The policy provides that the agency Institutional Abuse may conduct a joint investigation with the Delaware state police for allegations that potentially involve criminal behavior. Any allegation not investigated by Institutional Abuse will be administratively investigated by the facility PREA investigators. This satisfies the auditor's corrective action requirement.

Corrective Action #2, #5

The intent of this corrective action was to ensure that the agency policy that outlined the referral process for sexual abuse and sexual harassment for criminal investigations was available on the agency's website. The agency provided the auditor with the revised PREA policy and notification that it was posted on the agency's website. A review of the agency website at http://kids.delaware.gov/policies/yrs/2.13_PREA_PrisonRapeEliminationA

ct.pdf provides that the revised PREA policy is publicly available on the agency's website. This satisfies the auditor's corrective action requirement.

Corrective Action #3

The intent of this corrective action was to ensure that investigative files regarding sexual abuse and sexual harassment contain all the required notifications as outlined in the agency policy. The agency provided one investigative file (14 pages) that provided that the allegation was reported and investigated in compliance with agency policy. This allegation did not require a referral to Delaware State Police. A review of the document's provided satisfies the auditor's corrective action requirement.

Corrective Action #6, #7

The intent of this corrective action was to ensure that all staff were trained on the agency's revised PREA policy 2.13. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13, and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021. The acknowledgement by staff signatures outlines that staff have completed the training, understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13. This training satisfies the auditor's corrective action requirement.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

115.331 Employee training

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.A
- 2. DSCYF Academy Staff Training
- 3. PREA Refresher Training Roster
- 4. Staff Roster
- 5. PAQ

Interviews:

- 1. Random Staff
- 2. Medical Staff
- 3. PREA Coordinator
- 4. Training Administrator

Findings (by Provision):

115.331 (a)-1-11:

All new hires are provided PREA training during their orientation at the Center for Professional Development. All employees are to complete refresher training every 2 years. Though not required, DYRS has implemented Policy 2.13.IV.A.1.a-c to address PREA training for all employees. The policy states that all department staff working with or monitoring programs/services of youth in secure care and community services must receive PREA training. Further, the policy details that the Center for Professional Development will provide the training to all new DYRS employees during orientation. DYRS staff are to re-new this training every two years. Lastly, the training will include, but not be limited to, complaint recipient responsibility, how to report an incident, coordinated responses duties, investigations, and how to access victim services.

The auditors were provided the training material in the PAQ. The initial PREA training is provided in person, and instructions are led utilizing a PowerPoint presentation which is based on the Moss Group training materials for PREA. Located in the Academy Staff Training on slide 4, there is specific language that addresses the agency's Zero-Tolerance Policy. The slide was titled Zero-Tolerance Policy. Underneath, the slide read DYRS commits to full compliance with the Prison Rape Elimination Act (PREA). There are two statements that are bulleted. The first bullet states DYRS has a zero-tolerance for any incidence of sexual abuse of youth in our care, and the last bullet details any type of forced or unwanted sexual activity, touching or sexual harassment between youth or any type of sexual activity or sexual harassment between staff and youth is criminal and prohibited.

DSCYF Academy Staff Training PowerPoint Presentation

Agency's zero-tolerance policy for sexual abuse and sexual harassment

Slides 3-6

Responsibilities of prevention, detection, reporting, and response policies and procedures

Slides 36-55

Right of residents to be free from sexual abuse and sexual harassment

Slide 6

Right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment

Slide 46

Dynamics of sexual abuse and sexual harassment

Slides 26-35

Common reactions of juvenile victims of sexual abuse and sexual harassment

Slides 33-35

How to detect and respond to signs of threatened and actual sexual abuse

Slides 8-17

How to avoid inappropriate relationships with residents

Slides 70-83

How to communicate effectively and professionally with residents, including lesbian, gay, bisexual, transgender, intersex, or gender non-conforming residents

Slides 56-59

How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities Slides 42-44

Relevant laws regarding the applicable age of consent

Slides 8-11

Comparison of staff rosters and the PREA training refresher roster, the auditor was able to determine that 35 of 41 staff members had received the PREA refresher training. It should be mentioned that 2 individuals were recently hired and received PREA training through the Center of Professional Development. There were 10 individuals that had been hired within the last 12 months that received both the new hire orientation PREA training and the PREA refresher training.

Utilizing the PREA protocols for random staff, the auditors found that all 13 random staff interviewed stated that they had received PREA training at orientation and PREA refresher training. During the interview with the medical practitioner, it was disclosed that not all the medical and mental health practitioners received the required PREA training. When the auditor compared rosters of the medical and mental health practitioners with the PREA refresher training rosters, it was found that only three out of nine practitioners had received required PREA refresher training. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.331(b)-1-2

During interviews with the PREA coordinator and the training administrator, it was found there was no separate training for female and male facilities. Staff is provided comprehensive training to work with both males and females. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.331(c)1-2

In accordance with DYSR Policy 2.13.IV.A.1.b., employees are required to participate in PREA refresher trainings. Based on information obtained from the Residential Cottage's staff, they received PREA trainings. Based on the PAQ and the interview with the PREA coordinator, the PREA refresher training is completed annually. During the interview with the training administrator, it was found that the refresher training is provided online.

Review of the staff roster and the PREA refresher training roster, there were 35 out of 41 staff that had completed the PREA refresher training. It should be mentioned there were two staff members on the staff roster who had recently been employed, and they would have been required to take the PREA training during their orientation. There were 10 individuals that had been hired during the last 12 months, and they took the PREA refresher training although they recently had taken PREA training during their orientation. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.331(d)-1

The auditor received a roster of completion of the PREA refresher training, but this information may not have been an electronic verification that the employees understood the PREA training, but rather a verification that the individual participated in the training. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence has proven that staff receive a comprehensive PREA training during orientation. The training meets all PREA standard requirements of 115.331(a). DYRS has exceeded the standard by providing PREA refresher training annually. A substantial number of staff have received PREA refresher trainings. The number of medical and mental health staff that did not complete PREA refresher will be addressed in PREA standard 115.335. Acknowledgements of understanding are maintained in the training database.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

Include Zero Tolerance for sexual abuse and sexual harassment and how to report an incident of sexual abuse and sexual harassment in DYRS Policy 2.13.IV.A.1.c

- 1. Include on slide 4 of DSCYF Academy Staff Training to include DYRS has a zero tolerance for any incidence of sexual abuse and sexual harassment of youth in our care. Any type of sexual abuse or sexual harassment between youth or any type of sexual abuse or sexual harassment between staff and youth is criminal and prohibited.
- 2. Maintain a copy of transcripts from Learning Management System in staff files.
- 3. In DSCYF Academy Staff Training PowerPoint presentation expound on the laws related to the age of consent.

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4. Provide documentation in employee file by either employee signature or electronic verification that employees

understand the PREA training received in accordance with 115.311(d).

115.332 Volunteer and contractor training

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS 2.13.III
- 2. DYRS 2.13.IV.A.1
- 3. DSCYF Academy Staff PREA Training PowerPoint Presentation
- 4. Training Roster for Volunteer
- 5. PREA Acknowledgement Form for Hiring/Promotion
- 6. PREA Training Volunteer/Contractor Acknowledgement Form

Interviews:

- 1. Volunteers
- 2. Contractors
- 3. Volunteer and Contractor Coordinator

Findings (by Provision):

115.332 (a):-1-2

According to DYRS 2.13.III, staff is defined as any Department employee, volunteer, contractor, official visitor, or other agency representative. Further in DYRS 2.13IV.A.1, all department staff working directly with or monitoring programs/services of youth in secure care and community services must receive PREA training. Volunteers and contractors are to be trained on the agency's zero tolerance policy for sexual abuse and sexual harassment. The PREA Compliance Manager provided a copy of the DSCYF Academy Staff PREA Training PowerPoint Presentation as the training utilized to provide training to volunteers and contractors. Also, provided was a copy of a completed contractor's signed training roster, PREA Acknowledgement Form for Hiring/Promotion, PREA Training Volunteer/Contractor Acknowledgement Form.

In the supplemental files of the PAQ, the auditor was provided a list of volunteers and contractors. The auditor contacted all four volunteers, but there were only two volunteers who participated in the telephone interview. It was stated by the volunteers that they had received PREA training during orientation at the facility by staff.

In the case of contractors, there were 18 contractors, and the auditor selected three to assess participation in PREA training. Based on the interview, the auditor determined that there were two out of three contractors that received PREA training.

In total, there are 22 volunteers and contractors at the Residential Cottages. The only contractors that are providing services currently are medical and mental health practitioners.

The auditor further attempted to assess compliance by interviewing the volunteer and contract coordinator. The auditor determined information was limited due to the volunteer and contract coordinator being transferred into the position at the beginning of the Covid-19 Pandemic. As of March, onsite programs for residents were discontinued at the Residential Cottages. It should be mentioned that the volunteer and contract coordinator is responsible for contracts that provide activities for residents not the medical or mental health practitioners' contract. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.332(b)-1-2

The auditor determined that volunteers and contractors are provided the same training that is given to new hires. The auditor was provided from the PREA compliance manager the same DSCYF Academy Staff PREA Training PowerPoint Presentation that is delivered to new hires. Additionally, the auditor was provided a copy of a completed PREA Acknowledgement Form for Hiring/Promotion, PREA Training Volunteer/Contractor Acknowledgement Form, and a roster of attendance for a contractor.

The auditor determined that volunteers and contractors are notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment on slides three to six in the DSCYF Academy Staff PREA Training PowerPoint Presentation. In addition, the volunteers are informed of how to report such incidents of sexual harassment and sexual abuse on slides 36-55 of the same document. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.332 (c)-1

The auditor concluded that the PREA compliance manager maintains documentation of volunteers and contractors PREA training documentation based on the sample that was provided in the supplemental files in the PAQ and the information provided during the onsite audit. Items collected were the PREA Training Volunteer/Contractor Acknowledgement Form, the PREA Acknowledgement Form for Hiring/Promotion, and the PREA training roster for a contractor. The PREA Training Volunteer/Contractor Acknowledgement Form is signed to show that the volunteer or contractor understands the agency's zero-tolerance policy, the role as a mandatory reporter, and their reporting responsibilities in cases of sexual harassment or sexual abuse. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

The evidence obtained from the PREA compliance manager reflected that volunteers and contractors receive PREA training, and the training provided is equivalent to the PREA training provided to new hires. Volunteers and contractors received training on the agency's zero-tolerance policy form the DSCYF Academy Staff PREA Training PowerPoint Presentation The documentation of trainings is documented and maintained by the PREA compliance manager.

Based on this analysis, the facility is substantially compliant with this standard and no corrective action is required.

115.333 Resident education

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS 2.13.IV.A.2.a-b.
- 2. Residential Cottages Handbook p. 7
- 3. PREA Resident Intake Orientation Process Form
- 4. PREA Test Questions and Answers
- 5. Residents PREA Orientation Acknowledgement Form
- 6. Residential Cottages Handbook-Spanish
- 7. PREA Phone Instruction-Spanish
- 8. PREA Safety Guide-Spanish

Interviews:

- 1. Intake Staff
- 2. Random Resident

Site Review:

- 1. Intake Process
- 2. PREA Video

Findings (by Provision):

115.333 (a): 1-3

According to DYRS Policy 2.13.IV.A.2.a-b, all youth in secure care shall receive PREA orientation and/or training. Specifically, the policy states that during the intake process, residents shall receive information explaining the zero-tolerance rule regarding sexual abuse and sexual harassment and how to report incidents or suspicions of sexual abuse or sexual harassment.

The Residential Cottages Handbook on page 7 provides information about zero-tolerance, and it details that a resident will be provided information during intake on reporting incidents of sexual harassment and sexual abuse.

The PREA compliance manger provided a document titled Residential Cottages: PREA Resident Intake Orientation Process Form utilized to guide intake staff in providing information during intake. The guide outlines that the PREA orientation process shall take place during the last component of the intake process. Listed are the steps taken at intake to provide PREA education:

- 1. Resident review PREA video What You Need to Know
- 2. Resident given opportunity to ask questions pertaining to PREA and the facility's zero-tolerance policy
- 3. Resident given Residential Cottages Safety Guide
- 4. Resident and staff sign PREA Orientation Acknowledgement Form
- 5. Resident will sign PREA Orientation Acknowledgement Log
- 6. Resident informed that within 10 days of intake they will be given a more comprehensive education session
- 7. The intake staff will place a PREA notation in FOCUS

Within the PAQ in the supplemental files, the auditor located PREA Test Questions and Answers and the Residents PREA Orientation Acknowledgement Forms. These items were not located in the resident files during file review. The auditor is unable to confirm any PREA training occurred prior to 9/23/20.

While interviewing the intake staff, the auditor was told that residents receive information about the agency's zero-tolerance policy during the intake process. Also, residents are provided information on how to report incidents or suspicions of sexual abuse and sexual harassment during intake. All intakes including those from other facilities obtain information about the agency's zero tolerance policy on sexual abuse and sexual harassment from the PREA intake orientation, facility handbook, and watching the PREA video.

Residents were asked if they had received the Residential Cottage's rules against sexual abuse and sexual harassment during the intake process. All five residents said that they did receive the rule's against sexual abuse and sexual harassment.

On the last day of the onsite audit, the auditors had an opportunity to observe an intake. The intake staff was following the PREA Resident Intake Orientation Process Form. Resident was given a Residential Cottage Handbook, and the resident viewed the PREA video. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.333(b)-1

According to DYRS Policy 2.13.IV.A.2.a-b, all youth in secure care shall receive PREA orientation and/or training. The policy states that within 10 days of the intake the secure care program is responsible for implementing a more detailed tutoring. The auditor was provided a form titled Residential Cottages: PREA Orientation Education Acknowledgement Form. The document was being utilized to document both initial PREA education and the comprehensive PREA training. The document appeared to be implemented on 9/23/20. There was a comparison of dates of the initial PREA training and the comprehensive PREA training, and the auditor noted that there were up to three months lapse between the PREA orientation and the PREA comprehensive training. PREA mandates that there be only 10 days between the initial and the comprehensive PREA training. Based on the documents provided, the auditor was unable to determine the number of residents receiving comprehensive PREA training during the prior 12 months. The document was implemented on 9/23/20. The facility did provide a number of residents that received comprehensive PREA training on the PAQ, but the number was not reflective of the postponement of the PREA audit due to the Covid-19 Pandemic.

During the interview with the intake worker, it was disclosed that within 10 days residents are supposed to receive a more in depth PREA training. The auditor inquired of the residents if they were informed about their right not to be sexually abused or sexually harassed. All five residents affirmed that they were aware. The auditor questioned the residents if they were aware of how to report sexual abuse and sexual harassment, and the five residents said that they were aware. The five residents were also aware that they had a right not to be punished for reporting sexual abuse or sexual harassment. Residents were asked when they received the information. The residents stated that they learned it at intake and a few days prior, because they had a training on PREA. When the auditor reviewed the Residents PREA Orientation Acknowledgement Form, all the residents had received comprehensive PREA training on 12/16/20 which was the beginning of the onsite audit. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.333(c)-1-4

There was one resident out of five that received their comprehensive PREA training within 10 days of intake. Subsequently, the remaining residents received education on the comprehensive PREA training on 12/16/2020.

The agency policy does not specifically state that residents transferred from another facility shall receive PREA training, rather it says that all youth in secure care will receive PREA training. Stated in DYRS Policy 2.13IV.A.2.a, all youth in secure care shall receive PREA orientation and/or training. The intake staff stated that all intakes are provided PREA orientation in the same manner whether the resident comes from the community or transferred from another facility. Based on this analysis, the facility is not compliant with this provision and corrective action is required.

115.333(d)-1-5

Resident PREA education is available for limited English proficient residents. Spanish is the second language spoken in Delaware. The following items are available at the Residential Cottages in Spanish:

- 1. Residential Cottages Handbook-Spanish
- 2. PREA Phone Instruction-Spanish
- 3. PREA Safety Guide-Spanish

There is an existing contract to provide interpretative and translation services for limited English proficient residents. For residents that are deaf, there are vendors on the state contract that can provide sign language services at no cost to the resident. Residential Cottages have the capability to enlarge PREA training materials for residents that are visually impaired. DYRS Policy 2.13.IV.B.6, ensures that youth with disabilities are given the same information to prevent, detect, and respond to sexual abuse and sexual harassment in a format supportive of the disability. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.333(e)-1

The auditor is unable to confirm if the facility maintains documentation of resident participation in PREA related training. During review of the student files, there was no documentation maintained in resident files of PREA education. The only documentation that was available was the Residents PREA Orientation Acknowledgement Form that was dated back to 9/23/20. Based on this analysis, the facility is not compliant with this provision and corrective action is required.

115.333(f)-1

Residential Cottages does ensure that the agency's PREA policy is continuously and readily available. During the site review, the auditor observed that there were several PREA related posters in each of the four buildings of the Residential Cottages. The auditor located brochures on sexual safety at the entrance of the Multi-Purpose Building and the intake area of Grace Cottages. Posters for victim service agency, SOAR was visible. There were a few posters that needed to be updated with the process to call the Child Abuse Hotline. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

The evidence shows that the Residential Cottages provides information at the time of intake about the agency's zero-tolerance and how to report incidents or suspicions of sexual abuse and sexual harassment. The facility has demonstrated that the facility does not consistently provide comprehensive PREA training within 10 days of intake. The DYRS 2.13 does not specifically state that residents that are transferred are provided PREA training. The agency does provide PREA education in formats that is accessible to all residents including students that are limited English proficient or disabled. Documentation was not provided for the past 12 months of PREA orientation or PREA comprehensive training.

Based on the analysis, the facility requires corrective action.

Corrective Action:

- 1. Provide comprehensive PREA Orientation within 10 days of intake in accordance with PREA standard 115.333(b).
- 2. Cite in DYRS Policy 2.13 that residents who are transferred from one facility to another receive PREA training in accordance with PREA standard 115.333(c)-4.

Verification of corrective action since the audit-

In response to the corrective action, the facility provided documentation to the auditor through the supplemental files. For corrective action #1 pertaining to PREA standard 115.333(b) was uploaded on 7/23/2021. For corrective action #2, the PREA Policy 2.13 revision pertaining to PREA standard 115.333(c)-4 was uploaded on the agency website and to the OAS supplemental files on 5/13/21.

The following actions were taken by the facility for corrective action #1: the facility provided documentation which demonstrated evidence of all residents being brought up to date on the PREA comprehensive training on 4/20/2021. To further assess the facility's practice of providing the PREA comprehensive training within 10 days of resident's admission, the auditor requested evidence of admission and PREA comprehensive training documentation of residents admitted after 4/20/2021. Documentation was uploaded which showed improvement in providing comprehensive PREA training closer within the 10 day requirement. On 7/22/2021, the auditor received an email with a plan to address closer adherence to the standard. The plan was devised by the superintendent and the PREA coordinator to ensure that the time limits were consistently met by the Residential Cottages. The plan going forward consist of a calendar invite for every Monday to ensure that any newly admitted youth within the week would receive the comprehensive training within 10 days of admission. Evidence of the calendar invite was provided in the supplemental files.

The following actions were taken by the facility for corrective action #2: the agency revised policy. Cited in the agency's revised PREA Policy 2.13.IV.C.2.c Any resident who transfers to a different facility must immediately be taught about any difference in the policies or procedures at the new facility. The facility provided documentation that all staff were trained on the revisions to the policy.

Corrective Action #1

The intent of the corrective action was to ensure that the facility's practice is to provide all residents with PREA comprehensive training within 10 days of admission. The facility brought up to date all residents on 4/20/2021. Additionally, the facility provided auditor documentation of the improvement of the practice of providing PREA comprehensive training. Additionally, a plan was devised to ensure that youth was receiving the mandated comprehensive PREA training within the time limits.

Corrective Action #2

The intent of the corrective action was to ensure that DYRS staff knowledge is consistent with all staff involved in the transfer of residents between DYRS facilities. Additionally, to ensure that staff educate residents of any differences in policies and procedures pertaining to PREA when residents are being transferred to other facilities within DYRS.

Based on the review of the information received to the date, the auditor finds that the facility substantially meets compliance with this standard.

115.334 Specialized training: Investigations

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.1.f-h
- 2. PAQ/Supplemental Files
- 3. Certificates for PREA: Investigating Sexual Abuse in a Confinement Setting
- 4. Certificate for PREA: Investigating Sexual Abuse in a Confinement Setting: Advanced Investigation
- NIC Website- https://nicic.gov/specialized-training-investigating-sexual-abuse-conf inement-settings

Interviews:

- 1. Institutional Abuse Investigator
- 2. Facility PREA investigator

Findings (by Provision):

115.334 (a):

DYRS Policy 2.13.IV.1.f-h does not specifically state that investigators are to be trained in conducting sexual abuse investigations in confinement settings. Cited in the policy, all department staff working directly with or monitoring programs/services of youth in secure and community services must receive PREA training. Further cited in the policy, training will include, but not be limited to, complaint recipient responsibility, how to report an incident, coordinated responses duties, investigations, and how to access victim services. The training topics are aligned to topics that are covered in either a comprehensive PREA training or refresher for all staff. DSCYF Policy 208 was provided in the PAQ. This policy also does not require that investigators be trained in conducting sexual abuse investigations in confinement settings. The policy outlined the procedures to follow investigating physical/sexual abuse or serious neglect by a DSCYF employee, contractor, and or volunteer.

Review of training documents provided through the PAQ, indicated there were five certifications for four investigators. There were four certificates for PREA: Investigating Sexual Abuse in a Confinement Setting and there was one certificate for PREA: Investigating Sexual Abuse in a Confinement Setting: Advanced Investigations. Both trainings were three hour online trainings. The trainings were provided by the National Institute of Corrections Training (NIC). Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.334 (b)-1

There were two investigators interviewed. One investigator was Institutional Abuse investigator and the other was a facility PREA investigator. Both investigators stated that they had received the specialized training in conducting sexual abuse investigations in confinement settings. They stated that they received training in securing the crime scene, criteria for substantiating a case, collecting circumstantial evidence, and interviewing of witnesses and alleged perpetrators. According to the website, the following topics are covered in the three hour online training:

- PREA Update and Standards Overview
- Legal Issues and Liability
- Culture
- Trauma and Victim Respon
- Medical and Mental Health Care
- First Response and Evidence Collection
- Juvenile/Adult Interviewing Techniques
- Report Writing
- Prosecutorial Collaboration

Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.334(c)-1-2

Uploaded on the PAQ and the supplemental files, there were five certificates of the trainings completed by the investigators. The facility provided documentation for all four investigators. Initially on the PAQ, there were three investigators listed, but that information was documented prior to the postponements of the PREA audit due to the Covid-19 Pandemic. As of

12/16/20, there were four investigators identified by the information loaded to the supplemental files of the OAS. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.334(d)-1

Auditors are not required to audit this provision.

The evidence shows that there is an existing policy that requires PREA training for all employees. Mentioned in the policy as one of the topics covered in the PREA training is investigations. The policy does not specifically direct that investigators are required to get training in conducting sexual abuse investigations in confinement settings. Verified from the certificates obtained from the Residential Cottages, all four of the investigators have received PREA training in conducting sexual abuse investigations in confinement settings. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

Based on this analyst, the facility substantially meets standard.

Best Practice Recommendations:

1. PREA Policy 2.13 add PREA Investigators are required to complete PREA training in conducting sexual abuse investigations in confinement settings.

115.335 Specialized training: Medical and mental health care

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.III.A
- 2. Policy 2.13IV.A.1
- 3. Affirmation of Compliance with Forensic Examinations Standards for Sexual Assault 3/6/19

Interviews:

- 1. Medical Staff
- 2. Mental Health Staff

Findings (by Provision):

115.335 (a): -1

DYRS Policy 2.13.III.A includes the medical and mental health personnel as staff. The policy states that staff for the purpose of this policy, staff is defined as any Department employee, volunteer, contractor, official visitor, or other agency representative (exclude family, friends and other visitors). Further within the Policy 2.13IV.A.1. it is quoted that all staff working directly with or monitoring programs/services of youth in secure care and community services must receive PREA training. There is no specific policy related to medical and mental health practitioners receiving specialized training. The specialized training includes:

Detection and the assessment of signs of sexual abuse and sexual harassment.

The preservation of physical evidence of sexual abuse.

 $Responding \ effectively \ and \ professionally \ to \ juvenile \ victims \ of \ sexual \ abuse \ and \ sexual \ harassment$

How and whom to report allegations or suspicions of sexual abuse and sexual harassment.

Documented on the PAQ, there were nine medical and mental health staff that worked regularly at the Residential Cottages. Though the information was prior to the postponement due to Covid-19 Pandemic, there remains nine medical and mental health practitioners. There were eight out of nine medical and mental health practitioners that received the PREA specialized medical and mental health training.

The auditors interviewed a mental health practitioner and a medical practitioner. In both cases, the staff members recalled receiving specialized training. One practitioner was able to recall two of the topics listed for the specialized training, and the other was able to recall three of the items listed. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required. Based on this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.335(b)-1

The medical staff at the Residential Cottages does not perform forensic medical examinations. For the Residential Cottages, forensic examinations are performed at the Christiana Care Hospital or the Nemours Alfred I. Dupont Hospital for Children. In existence, there is an Affirmation of Compliance with Forensic Examinations Standards for Sexual Assault between DYRS and the Christiana Care Hospital. The medical staff stated that they do not perform forensic medical examinations at the Residential Cottages, and it was added that the resident would be taken to the above-named hospitals. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.335 (c)-1

Medical and mental health staff certificates were made available through the PAQ. There was one out of nine certificates that was not made available to the auditor.

115.335 (d)-1

DYRS Policy 2.13.III.A includes the medical and mental health personnel as staff. The policy states that staff for the purpose of this policy, staff is defined as any Department employee, volunteer, contractor, official visitor, or other agency representative (exclude family, friends and other visitors). Further within the Policy 2.13IV.A.1. it is quoted that all staff working directly with or monitoring programs/services of youth in secure care and community services must receive PREA training. There were nine medical and mental health staff that worked regularly at the Residential Cottages. There were three out of the nine medical and mental health staff that received the training mandated for employees by PREA Standard

115.331. Based on this analysis, the facility is not substantially compliant with this provision and corrective action is required.

The evidence provided that the DYRS Policy does not refer to specialized PREA training for medical and mental health practitioners. All medical and mental health practitioners are not trained in the PREA specialized training for medical and mental health practitioners. Only three out of nine medical and mental health practitioners received the PREA training mandated for all employees in PREA standard 115.331.

Based upon this analysis, the facility does not meet PREA Standard 115.331 and corrective action is required.

Corrective Action:

- 1. Add to DYRS Policy 2.13 the requirement of medical and mental health practitioners to receive specialized medical and mental health training in accordance with PREA standard 115.335(a).
- 2. Medical/mental health practitioners complete PREA training in accordance with PREA Standard 115.331(a).
- 3. Ensure all medical and mental health staff complete specialized medical and mental health training to comply with PREA Standard 115.335(a)

Verification of corrective action since the audit-

In response to the corrective action, the facility provided documentation to the auditor through the supplemental files of the OAS. For corrective action #1, the agency provided a copy of the revised PREA Policy 2.13 on 5/13/2021. For corrective action #2, the PREA coordinator provided general PREA training documentation for the medical and mental health staff on 4/9/2021. For corrective action #3, the PREA coordinator provided the medical and mental health specialized medical and mental health training on 4/9/2021.

The following actions were taken by the facility for corrective action #1: the agency provided a revision to PREA Policy 2.13.IV.C.3.b which states Medical and mental health staff are required to complete specialized training that includes how to detect and assess signs of sexual abuse and sexual harassment, how to preserve physical evidence of sexual abuse, how to respond effectively and professionally to juvenile victims of sexual abuse and sexual harassment and how and whom to report allegations or suspicions of sexual abuse and sexual harassment. This is in addition to the general PREA training given to all employees. The facility provided documentation that all staff were trained on the revisions to the policy.

The following actions were taken by the facility for corrective action #2: the PREA coordinator provided 7 certificates of medical and mental health practitioners that completed the general PREA training that was provided online.

The following actions were taken by the facility for corrective action #3: the PREA coordinator provided 8 certificates of medical and mental health practitioners that completed the specialized medical and mental health training.

Corrective Action #1

The intent of the corrective action was to ensure that agency policy requires that medical and mental health practitioners receive specialized medical and mental health training in accordance with PREA standard 115.335(a).

Corrective Action #2

The intent of the corrective action was to ensure that medical and mental health practitioners complete PREA training in accordance with PREA standard 115.331(a).

Corrective Action #3

The intent of the corrective action was to ensure that medical and mental health practitioners that were employed at the facility receives specialized medical and mental health training in accordance with PREA standard 115.335(a).

Based on the review of the information received to the date, the auditor finds that the facility substantially meets compliance with this standard.

115.341 Obtaining information from residents

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV B, 2, (Revised 6/29/17).
- 2. Department of Services for Children, Youth and Their Families Memorandum of Understanding between the Division of Prevention and Behavioral Health Services and the Division of Youth Rehabilitative Services. (6/28/19).
- 3. PREA Risk Assessment

Interviews:

- 1. Staff responsible for risk screening
- 2. Resident
- 3. PREA coordinator
- 4. PREA compliance manager

Findings (by Provision):

115.341 (a):

In the PAQ, the agency reported that they have a policy that requires screening upon admission to a facility or transfer to another facility for risk of sexual abuse victimization or sexual abusiveness toward other residents within 72 hours and reassessed periodically throughout their confinement. Agency relies on PREA Policy 2.13 Prevention Section IV B, 2, that outlines classification or assessment tools will be utilized to determine supervision needs of youth for the protection of victims and those known to be perpetrators. As written, the policy does not state that it requires screening upon admission to a facility or transfer to another facility for risk of sexual abuse victimization or sexual abusiveness toward other residents, require that screening is within 72 hours of intake or that residents are reassessed periodically. In a Memorandum of Understanding (MOU) the Division of Prevention Behavioral Health Services (DPBHS) and the Division of Youth Rehabilitative Services (YRS) have partnered to identify youth at risk of being sexually victimized and risk of sexually victimizing other youth. The DPBHS clinician will meet with youth admitted to DYRS facility within one business day of admission. The agency MOU does not state that the agency requires screening upon transfer to another facility or require that residents are reassessed periodically for risk of sexual abuse, victimization or sexual abusiveness towards other residents throughout their confinement. The facility included a PREA risk assessment form for review.

The facility reported in the PAQ, 120 residents that entered the facility in the past 12 months whose length of stay was 72 hours or more was screened for risk of sexual victimization and risk of sexually abusing others was completed within 72 hours of admission.

At the time of the onsite audit there were five residents admitted to the facility. The auditors reviewed all five resident files. Three out of five files indicated that a PREA screening was completed at intake upon admission to the facility. The PREA risk assessment form used provides that the resident is being screened for victimization but does not clearly outline that it is being used to screen for abusiveness. On the second day of the audit another resident was admitted to the facility so the auditor interviewed all six residents. During interviews, four out of six residents recall being asked questions at intake on the first day but did not recall being asked questions related to sexual abuse. During interviews with staff that are responsible for risk screening, staff stated that there are two staff that screen residents upon admission to the facility and they would work a different schedule to ensure residents admitted on the weekend or holiday are screened. Staff indicated they use case files, court records and the FOCUS database to conduct initial risk screening. When asked how often are resident's risk levels assessed, staff stated risk levels are reassessed every six months. In the PAQ the facility reported the average length of stay was 91 days. At the time of the onsite audit, none of the residents had been at the facility for more than six months to make a determination that residents are reassessed periodically throughout their confinement.

The evidence shows that the agency policy is missing key components of the provision that requires for screening upon admission or transfer and periodic reassessments. Although it was evident that residents are screened, it is not clear from the assessment if residents are screened for risk of abusiveness towards others. Not all residents were screened within 72 hours of intake or reassessed as required.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.341 (b):

In the PAQ, the facility reported that a risk assessment is conducted using an objective screening instrument. The facility provided a PREA risk assessment for review.

The auditor reviewed the PREA risk assessment and determined that the screening instrument was not objective. The current PREA risk assessment does not have a scoring mechanism or scoring guideline that would determine the resident's overall risk of sexual victimization or risk of abusiveness towards others. During interviews with staff that conduct risk screening, the staff stated that they meet with each resident at intake within one business day of admission to conduct the risk assessment. The risk assessment is comprised of a series of questions and information about the resident but does not yield an outcome that could be used to inform staff of supervision needs for housing, bed, education and program placement. There is no scoring mechanism or guideline, residents risk assessment can be subjective and not consistent when you have multiple staff responsible for screening.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.341 (c):

The auditor was able to review the PREA risk assessment provided by the agency. Upon review, five of the eleven key components of the initial PREA risk assessment screening is missing.

- 1. Resident's prior history of sexual abusiveness.
- 2. Resident's current charges and offense history.
- 3. Gender non-conforming appearance or manner of identification as lesbian.
- 4. Level of emotional and cognitive development.
- 5. Physical size and stature.

The agency has included additional components not prescribed in the PREA standard for assessing risk.

- 1. Prior history of inappropriate behavior.
- 2. Current sex related charge and sexual offense history.
- 3. How does student identify their gender? (Female, male, transgender, other).
- 4. How does the student describe their sexual orientation? (Heterosexual, homosexual, bisexual, questioning, other.
- 5. Age-appropriate level of emotional and cognitive development
- 6. Small physical size and stature.
- 7. History of traumatic experiences.

During an interview with staff responsible for conducting risk screening, when asked what does the initial risk screening consider, staff reported that the risk screening considers cognitive, mental health, trauma, developmental, mental health diagnosis, non-conformity, age, physical appearance, perceived as smaller than the age says, and past sexual history or perpetrator or victim.

The evidence shows that not all of the criteria for the PREA risk screening are included in the risk assessment instrument and staff was not able to provide all the elements required.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.341 (d):

PREA Policy 2.13 Section IV titled prevention B. 2, outlines that classification or assessment tools will be utilized to determine supervision needs of youth for the protection of victims and those known to be perpetrators. In a Memorandum of Understanding (MOU) between DPBHS and YRS, DPBHS clinicians will review available information for each youth admitted to a DYRS facility, meet with the youth and utilize information obtained from the review and the youth to identify risk. During an interview with staff that conduct risk screening, when asked how is information ascertained, staff stated interview with the youth, case files, court records and the prior history information in the FOCUS database. It is noted that the mental health staff is the same staff that conduct the risk assessment screening at intake.

115.341 (e):

In the PAQ, the provision requires that an agency implement appropriate controls on the dissemination within the facility of the responses to questions in order to ensure that sensitive information is not exploited to the resident's detriment by staff or other residents. During an interview with the PREA coordinator, when asked has the agency outlined who should have access to a resident's risk assessments within the facility in order to protect the resident's information from exploitation, staff stated they have an electronic case management system FOCUS and only licensed behavioral health put the risk assessments in FOCUS. If a resident is at risk, the clinician would generate an email. During an interview with staff that conduct risk screening, staff stated that the mental health staff and the superintendent has access to risk assessments. During an interview, the Information System Specialist/FOCUS liaison stated any cases for PREA comes in to the intake portion of focus and only the psychologist has access to the PREA Risk assessment. Internal Affairs and the PREA coordinator have read only access. The superintendent and PREA compliance manager would not be able to see it. During an interview with the PREA compliance manager, he confirmed that mental health has access and he does not have access

to the risk assessment. During the onsite review, the auditor was able to determine that access to information in FOCUS was granted based on the staff person's position.

The evidence shows that the agency has controlled the level of access that each staff has in the FOCUS database to control and protect sensitive information.

Based upon this analysis, the facility is substantially compliant with this provision.

Based upon this analysis, the facility is not substantially compliant with this standard and corrective action is required.

Corrective Action:

- 1. Revise Policy 2.13 PREA Section IV Section IV B, 2, to include requires screening upon admission to a facility or transfer to another facility for risk of sexual abuse victimization or sexual abusiveness toward other residents. Revise PREA policy to include, require that screening is within 72 hours of intake and require that residents are reassessed periodically.
- 2. Revise PREA Risk assessment form to include history of sexual abusiveness.
- 3. Develop a scoring mechanism or scoring guideline that would determine a resident's overall risk of sexual victimization or risk of abusiveness towards others for all of the questions on the PREA Risk Assessment.
- 4. Revise PREA risk assessment to include:
 - a. Residents prior history of sexual abusiveness.
 - b. Residents current charges and offense history.
 - c. Gender non-conforming appearance or manner of identification as lesbian.
 - d. Level of emotional and cognitive development.
 - e. Physical size and stature.
 - 5. Train staff on revised policy and risk assessment.
 - Document staff have received training.

Best Practice Recommendations:

Revise PREA Policy 2.13 to include how many days after initial risk assessment that a reassessment is to be completed.

Verification of Corrective Action since the audit:

The facility sent the auditor documentation on 4/1/21, 5/13/21, 6/3/21, 7/16/21 in response to the corrective action recommendations.

- 1. Quarterly staff meeting agenda, meeting minutes and staff attendance.
- Focus Database screen.
- Revised PREA Risk Assessment form (2 pages).
- 4. Provided revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21). (11 pages).
- 5. Revised PREA Policy 2.13, Staff Training Roster and Acknowledgments (32 pages).
- 6. Developed a Residential Cottages Policy 3.8 PREA Risk Assessment Classification of Youth (effective 7/8/21) (2 pages).
- 7. Developed PREA Recommendation Decision Tree (2 pages).
- 8. PREA Recommendation Decision Tree Staff Training acknowledgement (2 pages).
- 9. Email to Residential Cottages Staff Policy 3.8 (2 pages).
- 10. Policy 3.8 PREA Risk Assessment Classification of Youth (effective 7/8/21) staff training for 10 staff (1 page).

The following action were taken: DYRS conducted a quarterly staff training to advise staff of the changes to FOCUS, update staff on the PREA audit results, and updated PREA Risk Assessment Training. The agency revised their PREA policy 2.13 on 5/13/21 to reflect that a risk assessment is completed by facility clinical staff within 72 hours of a new admission or a transfer from another facility and residents are reassessed every 6 months. PREA Risk assessment screening form was revised to

include screening for risk of abusiveness, current charges and offense history, gender non-conforming appearance or manner of identification as lesbian, level of emotional and cognitive development, physical size and stature. A PREA recommendation decision tree was developed to determine a resident's overall risk of sexual victimization and risk of abusiveness towards others for all the questions on the screening form. Training was provided for staff that conduct risk screening.

Corrective Action #1

The intent of this corrective action was to ensure that the policy outlines the requirement of the standard and that staff involved in the risk assessment screening process is knowledgeable of the requirement. The agency provided a revised PREA policy to the auditor. The previous policy and risk assessment did not specifically outline the screening for a risk of abusiveness towards other residents, require that screening is within 72 hours of intake and that residents are reassessed periodically. The agency took action and revised their policy to outline screening for a risk of abusiveness towards other residents, require that screening is within 72 hours of a new admission or a transfer from another facility and residents are reassessed every 6 months. This satisfies the auditor's corrective action requirement.

Corrective Action #2, #4

The intent of this corrective action was to ensure that the risk assessment screening factors were consistent with the requirements of the standard. The agency took action and provided the auditor a revised risk assessment screening form that includes all the factors consistent with the standard. Specifically, PREA Risk assessment screening form was revised to include screening for risk of abusiveness, current charges and offense history, gender non-conforming appearance or manner of identification as lesbian, level of emotional and cognitive development, physical size and stature. This satisfies the auditor's corrective action requirement.

Corrective Action #3

The intent of this corrective action was to ensure that the risk assessment was conducted using an objective screening instrument that determined an overall risk of sexual victimization or risk of abusiveness towards other residents. The agency developed a PREA Recommendation Decision Tree (2 pages) that was objective and provided an assignment decision based on the responses to the risk assessment screening factors. Staff conducting risk assessment screening was provided training on how to use the objective screening instrument and decision tree to inform staff on housing, bed, work, education and program assignments. The auditor reviewed two training acknowledgements from staff that indicated they had been trained on the PREA Risk Assessment recommendations and decision tree and acknowledged that they understood what was discussed and the documents that were provided. This training satisfies the auditor's corrective action requirement.

Corrective Action #5, #6

The intent of this corrective action was to ensure that all staff were trained on the agency's revised PREA policy 2.13. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13, and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021 and acknowledgement by staff signatures outline that staff have completed the instructor-led training and understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13.

The intent of this corrective action was to ensure that staff responsible for conducting risk assessments were trained on the agency's revised risk assessment screening. The agency provided a two-page revised screening form and a newly developed policy 3.8 PREA Risk Assessment Classification of Youth (effective 7/8/21) (2 pages) and training roster for 10 staff that included staff signatures for training on 7/08/21. The auditor reviewed two training acknowledgements from staff that indicated they had been trained on the PREA Risk Assessment recommendations and decision tree and acknowledged that they understood what was discussed and the documents that were provided. This training satisfies the auditor's corrective action requirement.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

115.342 Placement of residents

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Department of Services for Children, Youth and Their Families Memorandum of Understanding between the Division of Prevention and Behavioral 3.Health S.ervices and the Division of Youth Rehabilitative Services. (6/28/19).
- 4. Division of Youth Rehabilitative Services Professional Practices Lesbian, Gay, Bisexual, Transgender, Questioning, and Intersex (LGBTQI) Policy 2.20 Sections IV (Revised 3/5/19).
- 4. Resident Files

Interviews:

- 1. PREA compliance manager
- 2. Staff responsible for risk screening
- 3. Superintendent
- 4. Medical and mental health staff

Site Review Observation:

1. Observation during onsite review of physical plant

Findings (by Provision):

115.342 (a):

In the PAQ, the facility reported that they use information from the risk screening to form housing, bed, work, education, and program assignments with the goal of keeping all residents safe and free from sexual abuse.

The agency relies on PREA Policy 2.13 Section IV Titled protection B, 3, that outlines protective supervision includes housing decisions, movement throughout the facility, all routine and non-routine activities. LGBTQI Policy 2.20 Sections IV Titled special considerations E, 1, outlines that DYRS shall use information obtained in intake and referral documentation and the mental health assessment to make housing, bed, program, education and work assignments for youth with the goal of keeping all youth safe and free from sexual abuse and sexual assault.

During interviews with the PREA compliance manager, when asked how does the facility use information from the risk screening during intake to keep residents safe and free from sexual abuse, staff stated we use that assessment for any kids that are PREA alerts that are prone to be victims or victimizers. I do not have access to see the information. When mental health completes the risk assessment and provides me with a PREA alert it does not include a recommendation. The facility reported that residents do not have work assignments at the facility. During interviews with staff responsible for risk screening, when asked how does the facility use information from the risk screening during intake to keep residents safe and free from sexual abuse and sexual harassment, staff stated our recommendations would be our approach to keeping residents safe. When the assessment is done, we give our recommendation and it depends on the situation. Staff stated the facility does not often get residents that have to be separated from the population but feel a scoring system would be helpful. The auditor was able to determine that residents identified as having a PREA risk related factor are not provided any specific recommendations as it relates to housing, bed, work, education, and program assignments.

The evidence shows that the facility has not demonstrated how the information obtained from the risk assessment is used to inform them of housing, bed, education and program assignments that would keep residents safe and free from sexual abuse. The facility will need to develops an objective screening instrument as required in 115.341, so they will be better informed on what housing, bed, education and program assignments are safe for residents.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.342 (b):

In the PAQ, the facility reported they have a policy for residents at risk of sexual victimization may only be placed in isolation as a last resort if less restrictive measures are inadequate to keep them and other residents safe, and only until an alternative means of keeping all resident's safe can be arranged. The policy also requires that residents at risk of sexual victimization who are placed in isolation have access to legally required educational programming, special education services, and daily large-muscle exercise.

LGBTQI Policy 2.20 Sections IV Titled special considerations E, 1, c, outlines that LGBTQI residents may be isolated from

others only as a last result and only until less restrictive means of keeping resident safe can be arranged and during any period of isolation resident shall not be denied daily large-muscle exercise, legally required programming or special education services.

In the PAQ, the facility reported that in the past 12 months there was no residents at risk of sexual victimization placed in isolation that would have been denied access to daily large-muscle exercise, legally required educational programming or special education services.

During interviews with mental health and medical staff, when asked do residents in isolation receive visits from medical and mental health care, staff stated we do not have isolation here at the facility. Kids separated would see mental health and medical daily. During interviews with the superintendent, when asked are residents only isolated from others as a last resort when less restrictive measures are inadequate to keep them and other residents safe, and only until an alternative means of keeping all residents safe can be arranged, staff stated we have no isolation, we would move to another cottage. During an interview, the PREA compliance manager (PCM) confirmed that there is no isolation at the facility. If there was a need to separate a resident from others, they can be moved into their own room. The PCM stated there are no work programs and all residents take part in education.

During the onsite review, the auditor went into one multipurpose building, one administration building and three residential cottages and did not observe any segregated housing units or isolation rooms. The multipurpose building had various classrooms, cafeteria, conference rooms and staff offices. The residential cottages were dormitory style and open bay setting. A review of the resident files did not reveal that residents were placed in isolation. The auditor was able to review additional information provided by mental health that did not provide a clear determination of risk that would inform the facility on moving the resident to another room, cottage or facility.

The evidence shows that the facility has a policy to isolate residents at risk of sexual victimization although the facility reported they do not isolate their residents. If there was a need to separate a resident at risk for victimization the facility reported they would move the resident to their own room, another cottage or facility. The auditor's observation of the facility did not reveal any type of segregated housing or isolation room, cell or housing that would confirm that the facility isolates residents. There is no verifiable information on how the facility determines when a resident is at risk of victimization that would prompt the facility to move a resident to another room, cottage or facility. The facility will need to develops an objective screening instrument as required in 115.341, so they will be better informed on residents that may be at risk of victimization.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (c):

In the PAQ, facility reported they prohibit placing lesbian, gay, bisexual, transgender, or intersex residents in particular housing, bed, or other assignments solely on the basis of such identification or status. Also, the facility prohibits considering lesbian, gay, bisexual, transgender, or intersex identification or status as an indicator of likelihood of being sexually abusive.

The agency relies on LGBTQI Policy 2.20 Section IV E, 1, d, that outlines LGBTQI youth shall not be placed in particular housing, bed, or other assignments solely on the basis of such identification or status, nor shall DYRS consider lesbian, gay, bisexual, transgender or intersex identification or status as an indicator of likelihood of being sexually abusive.

During an interview with the PREA coordinator, when asked does the facility have special housing units for lesbian, gay, bisexual, transgender or intersex residents, staff stated there is no special housing. During interview with the PREA compliance manager, when asked does the facility have special housing units for lesbian, gay, bisexual, transgender or intersex residents, staff stated no we do not have special housing.

At the time of the onsite audit, the auditor reviewed resident files and housing unit placements for all residents. There were no residents placed in a housing assignment solely based off of their identification status. There were no special housing units solely for LGBTI residents.

Based on the evidence the facility does not have a special housing for LGBTI residents or consider identification status as a likelihood of being sexually abusive this was verified by policy, interviews, resident files and onsite observation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (d):

In the PAQ, the facility reported they make housing and program assignments for transgender or intersex residents in a facility on a case-by-case basis.

Agency LGBTQI Policy 2.20 Section IV E, 1, d, outlines that DYRS shall consider on a case-by-case basis whether to assign a transgender or intersex youth to a facility and whether placement would ensure the youth's health, safety or present a management or security problem.

During an interview with the PREA compliance manager, when asked how does the facility determine housing and program assignments for transgender or intersex residents, staff stated as far as programming they get the same programming as any other resident. We make an attempt to house with the females but this is on a case-by-case basis. Staff stated they consider the residents own views in making this decision.

Prior to the onsite review, the auditor reviewed the facility website and obtained information that the facility housed both male and female residents. During the onsite review, the auditor observed both male and female residents at the facility and determined that the facility does not assign residents based on anatomy alone.

The evidence shows that the facility makes housing and program assignments for transgender and intersex residents on a case-by-case basis which is verified by PAQ, policy, interview, website and onsite review.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (e):

In the PAQ, the facility reported placement and programming assignments for each transgender or intersex resident shall be assessed at least twice each year to review any threats to safety experienced by the resident.

Agency LGBTQI Policy 2.20 Section IV E, 1, f, outlines that placement and programming assignments for each transgender or intersex youth shall be reassessed by the interdisciplinary team at least twice each year to review any threats to safety experienced by the youth.

During an interview with the PREA compliance manager, when asked how often are placement and programming assignments for each transgender or intersex resident reassessed to review any threats to safety experienced by the resident, the staff stated every 30 days.

During the onsite audit, the auditor reviewed five resident files and was able to determine there were no residents that identified as transgender or intersex.

The evidence shows that each transgender or intersex resident shall be assessed at least twice each year which is verified through PAQ, policy, interviews and documentation review.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (f):

In the PAQ, A transgender or intersex resident's own views with respect to his or her own safety shall be given serious consideration.

Agency LGBTQI Policy 2.20 Section IV E, 1, g, outlines that a transgender or intersex youth's views with respect to his or her own safety shall be given serious consideration.

During an interview with the PREA compliance manager, when asked are transgender or intersex residents own views with respect to his or her own safety given serious consideration when making placement and programming assignments, staff stated yes, we have done this in the past with a previous resident. During an interview with staff responsible for risk screening, when asked are transgender or intersex residents own views with respect to his or her own safety given serious consideration in placement and programming assignments, staff stated yes, their views are considered.

The evidence shows that each transgender or intersex resident views are considered which is verified by PAQ, policy, interviews.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (g):

In the PAQ, Transgender and intersex residents shall be given the opportunity to shower separately from other residents.

Agency LGBTQI Policy 2.20 Section IV F, outlines that transgender and intersex youth shall be given the opportunity to shower and use the bathroom separately from other youth.

During an interview with the PREA compliance manager, when asked are transgender or intersex residents given an opportunity to shower separately from other residents, staff stated yes everyone showers separately. During an interview with staff responsible for risk screening, when asked are transgender or intersex residents given the opportunity to shower separately from other residents, staff stated yes, they are given the opportunity.

During the onsite review, the auditor observed the showers are separate and all residents shower separately. Only one resident may shower at any given time.

The evidence shows that each transgender or intersex resident are given an opportunity to shower separate from other residents which is verified by PAQ, policy, interviews and onsite observation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (h):

In the PAQ, the facility reported there were no residents isolated pursuant to paragraph b of this section in the past 12 months that required the facility to document a concern of a resident's safety.

During an interview, the PREA coordinator, PREA compliance manager (PCM) and staff that perform screening confirmed that there is no isolation at the facility.

During the onsite review, the auditor went into one multipurpose building, one administration building and three residential cottages and did not observe any segregated housing units or isolation rooms. The multipurpose building had various classrooms, cafeteria, conference rooms and staff offices. The residential cottages were dormitory style and open bay setting. A review of the resident files did not reveal that residents were placed in isolation. The auditor's observation of the facility did not reveal any type of segregated housing or isolation room, cell or housing that would confirm that the facility isolates residents as outlined in this provision.

The evidence shows the facility does not isolate residents at the facility which was verified through interview, observation, and documentation review.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.342 (I):

In the PAQ, every 30 days, the facility shall afford each resident described in paragraph h of this section a review to determine whether there is a continuing need for separation from the general population.

Agency LGBTQI Policy 2.20 Section IV E, I, outlines that every 30 days the facility shall afford each youth in isolation a review to determine whether there is a continuing need for separation from general population.

During an interview, the PREA coordinator, PREA compliance manager (PCM) and Staff that perform screening confirmed that there is no isolation at the facility.

During the onsite review, the auditor went into one multipurpose building, one administration building and three residential cottages and did not observe any segregated housing units or isolation rooms. The multipurpose building had various classrooms, cafeteria, conference rooms and staff offices. The residential cottages were dormitory style and open bay setting. A review of the resident files did not reveal that residents were placed in isolation. The auditor's observation of the facility did not reveal any type of segregated housing or isolation room, cell or housing that would confirm that the facility isolates residents as outlined in this provision.

The evidence shows the facility does not isolate residents at the facility which was verified through interview, observation, and documentation review.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is not substantially compliant with this standard and corrective action is required.

Corrective Action:

- 1. Document how information is used from the risk screening to inform housing, bed, work, education, and program assignments for all residents.
- 2. Train staff.
- 3. Document staff have received training.

Best Practice Recommendations:

1. The facility has reported that they do not isolate residents at the facility. Review Policy LGBTQI 2.20 to determine if the facility isolates residents and update policy as appropriate.

Verification of Corrective Action since the audit:

The facility sent the auditor documentation on 4/1/21, 7/16/21, 7/25/21 in response to the corrective action recommendations.

1. Developed a Residential Cottages Policy 3.8 PREA Risk Assessment Classification of Youth (effective 7/8/21) (2

pages).

- Developed PREA Recommendation Decision Tree (2 pages).
- PREA Recommendation Decision Tree Staff Training acknowledgement (2 pages).
- 4. Email to Residential Cottages Staff Policy 3.8 (2 pages).
- 5. Policy 3.8 PREA Risk Assessment Classification of Youth (effective 7/8/21) staff training for 10 staff (1 page).
- 6. Nine risk assessments, two room/bed assignments log, 99 Residential Cottages debriefing forms for 11 days (110 Pages).

The following actions were taken: DYRS conducted a quarterly staff training to advise staff of the changes to FOCUS, update staff on the PREA audit results, and updated PREA Risk Assessment Training. A PREA recommendation decision tree was developed to determine a resident's overall risk of sexual victimization and risk of abusiveness towards others for all the questions on the screening form. Training was provided for staff that conduct risk screening. The PREA Recommendation decision tree will assist staff in determining risk of sexual victimization and risk of abusiveness towards others and inform staff on how to assign residents in housing, bed, work, education and program assignment based of their risk to keep all residents safe.

Corrective Action #1, #2, #3

The intent of this corrective action was to ensure that the risk assessment was conducted using an objective screening instrument that determined an overall risk of sexual victimization or risk of abusiveness towards other residents. The agency developed a PREA Recommendation Decision Tree (2 pages) that was objective and provided an assignment decision based on the responses to the risk assessment screening factors. Staff conducting risk assessment screening was provided training on how to use the objective screening instrument and decision tree to inform staff on housing, bed, education and program assignments. Facility staff reported that residents do not work while assigned at the facility. The auditor reviewed two training acknowledgements signed by staff that indicated they had been trained on the PREA Risk Assessment recommendations and decision tree. The staff acknowledged that they understood what was discussed and the documents provided.

The auditor reviewed nine risk assessments, two documents that had the information for room/bed assignments, eleven days of the Residential Cottages Debriefing forms and the PREA recommendation decision tree. Upon review of the risk assessments provided during the corrective action period one out of nine were not completed timely. A review of the bed/room assignments show that residents at risk are placed in a single room or cannot share a room with another resident. All residents at the time of the review were placed in their own room. A review of the Residential Cottages debriefing form identifies a PREA review for classification of risk and programming expectations of residents that are at risk. The information from the risk assessments and the PREA review provides staff information on keeping all residents safe. This satisfies the auditor's corrective action requirement housing, bed, education and program assignments.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

115.351 Resident reporting

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section C, 2, d (Revised 6/29/17).
- 2. Residential Cottages Handbook (Edited Version 4/24/19)
- 3. Title 10 Courts and Judicial Procedure
- 4. Division of Youth Rehabilitative Services Prisoner Professional Practices Reportable Events (Revised 6/27/14).
- 5. PREA Academy Training Manual
- 6. Agency Website www.kids.delaware.gov/yrs/prea

Interviews:

- 1. Ransom staff
- 2. Resident
- 3. PREA compliance manager

Site Review Observations:

1. Observation during onsite review of physical plant

Findings (by Provision):

115.351 (a):

In the PAQ, the agency reported that they provide multiple internal ways for residents to privately report sexual abuse and sexual harassment; retaliation by other residents or staff for reporting sexual abuse and sexual harassment and staff neglect or violation of responsibilities that may have contributed to such incidents.

The agency provided Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prison Rape Elimination Act, Section II titled Policy, (pp.1-3) which states that each facility will develop procedures that define the multiple ways for residents to privately report sexual abuse, sexual harassment and or retaliation by other residents but does not state developing ways for residents to privately report sexual abuse, sexual harassment and or retaliation by staff. This provision relates to resident reporting but the policy language in Section C, 2, d, reference how staff can report sexual abuse, harassment and staff neglect or violation of responsibilities that may have contributed to any of these incidents which is an element of the provision required for residents. The policy states how to confidentially access phones to report child abuse, how to initiate an emergency grievance, and tools necessary to make a written report. The policy provides youth can report any sexual contact between two youth or staff member and a youth to any staff, family member, probation officer, child abuse hotline or police agency, or the Child abuse hotline that serve as the designated 24 hour, seven days a week resource for youth to report while a resident of the program.

The Residential Cottages Resident Handbook outlines several staff members that a resident could report which includes a nurse, supervisor, treatment specialist supervisor, treatment specialist, program manager, psychologist, teachers, probation officer, security staff, other staff members at the facility and calling the PREA hotline number at 1-800-292-9582 in the housing unit, and filing an emergency PREA grievance. During the site review the auditor observed a telephone in each cottage that was designated as the "PREA phone" for the residents to call the hotline. No other calls could be made on this phone. The phone is located in a common area that is accessible to all residents and staff. This area provides very little privacy.

During the onsite review, the auditor observed multiple posting with the outside victim advocate number, PREA hotline number and information on how to report that included calling the hotline 1-800-292-9582 or 7735 option #4, reporting to any staff, volunteer, contractor medical or mental health, submitting a grievance or a sick call slip, report to PREA coordinator, PREA compliance manager, tell a family member, friend, legal counsel, or anyone else outside the facility. The posting also provides that a resident can submit a report on another resident's behalf. The facility staff reported that the PREA hotline number was being updated from 7735 to #4 for the residents to dial the PREA hotline.

During Interviews with random staff, all 12 staff interviewed states that residents have multiple ways to report sexual abuse, sexual harassment, retaliation and neglect. Staff stated residents can report by notifying a supervisor, calling the PREA hotline, writing to administration, telling medical staff, telling a trusted line staff, counselor, using a grievance form, and family crisis therapist.

During Interviews the auditor asked all of the Residents about the multiple ways they can make a report, four out of six stated

they could call the PREA hotline, four out of six stated they could tell a staff person or someone they trust, two out of six stated they could write a letter or use the PREA grievance form.

The evidence shows that the facility has provided multiple ways for a resident to report sexual abuse, sexual harassment, retaliation by other residents which was verified through handbook, policy, resident interviews, staff interviews, PREA phone and posting in the housing units. The policy does not state developing ways for residents to privately report sexual abuse, sexual harassment and or retaliation by staff.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.351 (b):

In the PAQ, the agency reported that they provide at least one way for residents to report abuse or harassment to a public or private entity or office that is not part of the agency. The agency reported they do not provide information for immigrant services because the Delaware code prohibits detention of persons for civil immigration purposes.

The agency relies on PREA Policy 2.13, which states that a resident can make a sexual contact to a family member, child abuse hotline or police agency. The child abuse hotline is a designated 24 hour, seven days a week resource for residents to report abuse. In a memorandum of agreement, Survivors of Abuse in Recovery (SOARS) has partnered with the Department of Services for Children, Youth and Their Families to provide survivors of sexual abuse with emotional support services. The posting provides information for contacting SOARS at (302)-655-3953 or website address. The agency relies on Title 10 courts and judicial procedure 1007 that outlines that the facility does not detain residents for immigration purposes.

During Interviews, the PREA compliance manager stated Residents are made aware of who to contact during orientation. Residents have open access to their PREA phones, third party SOARS organization.

Post audit the auditors were able to speak with SOARS Executive Director, Assistant Director and Program Manager regarding their contact and services with the facility. Staff at SOARS confirmed that they have a memorandum of agreement with the facility to provide victim advocate for emotional support but have not had any contact with any residents at the facility. When asked how does a resident contact your agency, the SOARS staff stated they would call (302)-655-3953 and after the prompts select extension 1 for the intake department. When asked if the agency would receive a report of sexual abuse and sexual harassment from a resident at the facility, SOARS staff indicated they were not the appropriate party to report and it is not a part of their formal agreement. The agency stated that they are mandated reporters. If a resident provides a report to them, they would report it but their line is for someone seeking services.

During Interviews the auditor asked all of the Residents about at least one way they could report sexual abuse or sexual harassment that is not a part of the facility, six out of six said they would call their mom, dad or a family member, one out of six said they would use the PREA hotline, one out of six said that would call their lawyer, one out of six said they would tell a police officer. None of the residents knew about contacting SOARS at an outside agency.

During the site review, the auditor observed multiple posting that had the outside victim advocate number and the PREA hotline number and information on how to report that included calling the hotline 1-800-292-9582 or 7735 then press option 4, tell a family member, friend, legal counsel, or anyone else outside the facility. The posting also provides that a resident can submit a report on another resident's behalf. The posting provides information for contacting Survivors of Abuse in Recovery SOARS at (302)-655-3953 or website address.

The evidence shows that the facility has provided at least one way for a resident to report sexual abuse and sexual harassment which was verified through interviews, memorandum, policy, posting in the housing units. The agency does not provide information for consulate officials or relevant officials with Homeland security because the court places a child in secure detention pending adjudication but not for civil immigration purposes.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.351 (c):

In the PAQ, the agency reported that they have a policy mandating that staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously and from third parties. Staff are required to document verbal reports within 24 hours.

The agency relies on PREA Policy 2.13 that outlines staff are required to report any allegations or instances of non-consensual sexual acts, abusive sexual contact, and sexual harassment to the child abuse hotline at 800-292-9582 and Reportable events Policy 2.12 requires staff to report in 24 hours. As written, the policy does not mandate that staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously and from third parties

During Interviews with Random staff, twelve out of twelve staff stated if a resident alleges sexual abuse and sexual

harassment they can do so verbally, in writing anonymously and through third parties, ten out of twelve staff said they would report and document this immediately.

During Interviews with six Residents, all six residents said they knew they could make a report of sexual abuse or sexual harassment in person or in writing.

The evidence shows that the facility has a policy but it does not specifically mandate that staff accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously and from third parties. Interviews with staff are consistent with the requirements of the provision and interviews with residents verifies they knew they could make a report in person or in writing.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.351 (d):

In the PAQ, the agency reported that they provide residents with access to tools to make written reports of sexual abuse or sexual harassment, retaliation by other residents or staff for reporting sexual abuse and sexual harassment, and staff neglect or violation of responsibilities that may have contributed to such incidents

Agency PREA Academy Training outlines that residents can make written reports verbally or in writing by telling any staff member, contractor or volunteer. Calling the DYRS reporting line #77 or ask someone else to report on their behalf.

During an interview, the PREA Compliance Manager stated that residents are made aware through PREA orientation and comprehensive education. Residents have open access to their PREA phones, third party organization SOARS, by filing an emergency PREA grievance, or see administrative staff directly. The agency has a memorandum of agreement with SOARS.

During the site review, the auditor observed multiple postings that had the outside victim advocate number and the PREA hotline number and information on how to report that included calling the hotline 1-800-292-9582 or 7735 then press option 4, tell a family member, friend, legal counsel, or anyone else outside the facility. The posting also provides that a resident can submit a report on another resident's behalf. The posting provides information for contacting Survivors of Abuse in Recovery SOARS at (302)-655-3953 or website address.

The evidence shows that the facility provides residents access to make written reports through staff, PREA hotline, emergency grievance form, and Survivors of Abuse in Recovery SOARS which was verified through interviews, posting in the housing unit, emergency grievance forms, and PREA academy training documents.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.351 (e):

In the PAQ, the agency reported that they established procedures for staff to privately report sexual abuse and sexual harassment of residents and staff are informed of these procedures through staff training.

The agency relies on PREA Policy 2.13 that states procedures must outline how staff can make reports of sexual abuse and sexual harassment confidentially. The agency provides that all staff are required to report any allegations and instances of non-consensual sexual acts, sexual abusive contact and sexual harassment to the Child abuse hotline 800-292-9582.

Agency PREA Academy Training outlines that staff can privately report through their chain of command, facility administrator, PREA coordinator, Child Abuse hotline 800-292-9582 and submitting an anonymous administrative report. A review of the agency website, provides information for the public to the Child Abuse hotline number 800-292-9582 or contact local law enforcement to report any sexual abuse or sexual harassment allegations regarding any DYRS youth.

During Interviews with twelve Random staff, all twelve staff reported that they can privately report through the PREA hotline and to their supervisor, two of twelve staff stated they could report it privately to the nurse.

The evidence shows that the agency has an established procedure for staff to privately report sexual abuse and sexual harassment of residents through calling PREA hotline, making an anonymous administrative report, talking with a supervisor, administrator or PREA coordinator which was verified through interviews, training documentation, postings, and agency website.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is not substantially compliant with this standard and corrective action is required.

Corrective Action:

1. Revise the PREA Policy 2.13 Section IV C 1 a-b, to include a mandate that staff accept reports of sexual abuse and sexual

harassment made verbally, in writing, anonymously and from third parties

- 2. Revise the PREA Policy 2.13 Section IV C, 2, c, to include staff neglect or violation of responsibilities that may have contributed to any of these incidents.
- 3. Train staff on the policy revisions.
- 4. Document staff training.

Best Practice Recommendations:

- 1. Educate residents on how to contact third party Survivors of Abuse in Recovery SOARS.
- 2. Document that residents have been educated on SOARS.

Verification of Corrective Action since the audit:

The facility sent the auditor documentation on 4/21/21, 5/13/21, 6/3/21, 7/19/21 in response to the corrective action recommendations.

- 1. Provided revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21). (11 pages).
- 2. Revised PREA Policy 2.13, Staff Training Roster and Acknowledgments (32 pages).
- 3. Residential Cottages PREA Third Party Education Acknowledgment Log (1 page).

The following action were taken: The agency revised their PREA policy 2.13 on 5/13/21 to reflect how residents can privately report sexual abuse and sexual harassment, retaliation by staff for reporting sexual abuse or sexual harassment and cases where sexual abuse, harassment or retaliation might have happened because staff were neglectful or failed their responsibilities verbally to staff, by filing an emergency PREA grievance or by calling the Child Abuse Hotline (Page 6, E, 1). In addition, the agency revised their PREA policy 2.13 on 5/13/21 to reflect that staff shall accept any report of sexual abuse and sexual harassment made verbally, in writing, anonymously and from third parties. As a best practice, the agency educated 12 residents on how to report an incident of sexual assault, sexual abuse and sexual harassment to a third-party organizations Survivors of Abuse in Recovery, Inc. (S.O.A.R) on 4/20/21.

Corrective Action #1, #3, #4

The intent of this corrective action was to ensure that staff accepts reports of sexual abuse and sexual harassment made verbally, in writing, anonymously and from third parties (Page 6, E, 2). The agency provided a revised PREA policy to the auditor. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13, and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021. The acknowledgement by staff signatures outlines that staff have completed the training and understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13. This training satisfies the auditor's corrective action requirement.

Corrective Action #2, #3, #4

The intent of this corrective action was to ensure that residents had multiple ways to privately report staff neglect or violation of responsibilities that may have contributed to such incidents of sexual abuse and sexual harassment. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13 and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021. The acknowledgement by staff signatures outlines that staff have completed the training and understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13. This training satisfies the auditor's corrective action requirement.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

115.352 **Exhaustion of administrative remedies** Auditor Overall Determination: Meets Standard **Auditor Discussion** Documents: 1. Residential Cottages Handbook (Edited Version 4/24/19) 2. Emergency Grievance Form 3. Youth Grievance Complaint Procedure Policy 5.9 Section II Titled Procedure P, page 2, (effective 9/4/12) Interviews: 1. Grievance coordinator 2. Random residents Findings (by Provision): 115.352 (a-g): In the PAQ, the agency stated that they do not have an administrative procedure for dealing with resident grievances regarding sexual abuse. The auditor reviewed Agency policy 5.9 Youth Grievance policy Section II Titled procedures P page 2, that outlines that all allegations of child abuse will conform to the State of Delaware's Mandatory reporting requirements and are not subject to the grievance procedures. Child Abuse Hotline (800)-292-9582. A review of the Residential Cottages Resident Handbook page 10 describes the grievance process and procedure for completing the form. The grievance process does not outline a procedure for completing an emergency PREA grievance. During interview, the Grievance coordinator stated emergency PREA grievance do not go through the grievance process with sexual abuse or sexual harassment. If a resident checks emergency on the Grievance form, we know to deal with it right away. During interviews with resident, when presented with a copy of the green Residential Cottage resident grievance form that has the Emergency grievance PREA only box at the top, three out of six residents stated they had never seen the form before. There were three of the six residents interviewed that stated they were told about the form. The evidence shows that the agency does not have an administrative procedure for processing grievances regarding sexual abuse this was verified by policy, interviews with Grievance coordinator, and resident handbook. The interviews with residents did not confirm that all residents knew about the PREA grievance form process. Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

1. Provide a copy of the PREA grievance form at intake and/or during a comprehensive education so that residents understand the agency's process for an emergency PREA grievance.

115.353 Resident access to outside confidential support services and legal representation

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV E page 9, (Revised 6/29/17).
- 2. Title 10 Courts and Judicial Procedure
- 3. Memorandum of Agreement Between the Division of Youth Rehabilitative Services and Survivors of Abuse in Recovery, Inc. (3/11/19).
- 4. Division of Youth Rehabilitative Services State Managed Facilities Mail, Telephone and Visitation Policy 5.24 (Effective 6/1/15).
- 5. Residential Cottages Juvenile Rights Access to Mail and Telephone Policy 5.6 (Effective 12/1/12).
- 6. Residential Cottages Juvenile Rights Youth Visitation Policy 5.7 (Revised 7/28/14).
- 7. Residential Cottages Resident's Handbook (revised 3/19)

Interviews:

- 1. Resident
- 2. Superintendent
- 3. PREA compliance manager
- 4. Survivors of Abuse in Recovery (SOAR) Director

Site Review Observation:

1. Observation during on-site review of physical plant

Findings (by Provision):

115.353 (a):

In the PAQ, the agency reported that they provide residents with access to outside victim advocates for emotional support services related to sexual abuse including making available addresses, telephone numbers including toll free hotline numbers for state, local, or national victim advocacy or rape crisis organizations. The facility provides residents access for reasonable communication to these organizations in as confidential manner as possible. The agency reported they do not provide information for immigrant services because they prohibit detention of persons for civil immigration purposes.

The agency relies on Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV E page 9, outlines that all youth shall be made aware of community agencies, address and contact numbers of mental health practitioners that provide emotional support services related to sexual abuse. The policy states that the agency will enter into a memorandum of agreement with one or more such agencies to ensure statewide service agreement but does not identify the agency by name. Neither the PAQ nor the policy provided any documentation for enabling reasonable communication to these organizations in as confidential manner as possible. The agency relies on Title 10 courts and judicial procedure 1007 that outlines that the facility does not detain residents for immigration purposes.

During the site review, the auditors observed several postings in each housing unit titled, Zero Tolerance and No Means No that states that Survivors of Abuse in Recovery (SOAR) has partnered with the Department of Services for Children, Youth and Their Families to provide survivors of sexual abuse with emotional support services. The posting provides information for contacting SOAR at (302)-655-3953 or website address www.survivorsofabuse.org. Also available in the housing unit was two brochures for SOAR that provided the mailing address to the agency, phone number, website address, and the type of services offered by the agency. The agency did list on one brochure that they provide survivors of sexual abuse with individual and family therapy. A review of the Residential Cottages Resident Handbook did not provide any information for SOAR any other outside victim advocate or emotional support. The auditor asked the staff about the process of contacting SOAR, staff indicated that the resident would be provided a phone in the office to call as the phone in the housing unit was for the PREA hotline.

During interviews with six residents, one out of six residents knew about the agency's outside victim advocates for emotional support services but could not provide the name of the agency, none of the six residents knew about or how to receive the mailing addresses or phone numbers for contacting SOAR, a victim advocate or rape crisis organizations and was unaware of a toll free number for the outside victim advocacy agency SOAR, none of the six residents knew about communicating to this organization confidentially.

Prior to the onsite audit, the auditor tested the SOAR telephone number at (302)-655-3953 and was taken through a series of

prompts to leave a message. Post audit the auditors were able to speak with SOAR Executive Director, Assistant Director and Program Manager regarding their contact and services with the facility. Staff at SOAR confirmed that they have a memorandum of agreement with the facility to provide victim advocate for emotional support but have not had any contact with any residents at the facility. The SOAR staff stated the facility and their agency spent a lot of time when they first got the memorandum of agreement but have not been in contact with the facility for a while. When asked how does a resident contact your agency, the SOAR staff stated they would call (302)-655-3953 and after the prompts select extension 1 for the intake department.

The evidence shows that the agency has a policy that establishes that residents will be provided access to outside victim advocates for emotional support services related to sexual abuse and make available agency contact information. As written the policy does not provide any information about the confidentiality between residents and outside victim advocates. The auditor did observe postings and brochures in the housing unit that provided information about SOAR telephone number, website address and mailing address for contacting the agency. Residents interviewed could not provide the auditor any information about SOAR including their telephone number, mailing address or the level of confidentiality of communication between the agency and resident. The Residential Cottages resident's handbook did not provide any information to the residents about SOAR or any other outside victim advocate for emotional support related to sexual abuse. The agency does not provide information for immigrant services because the court places a child in secure detention pending adjudication but not for civil immigration purposes.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.353 (b):

In the PAQ, the facility reported that they inform residents, prior to giving them access to outside support services, the extent to which such communications will be monitored. The facility reported prior to giving them access to outside support services, the facility would inform residents of the mandatory reporting rules governing privacy, confidentiality, and/or privilege that apply to disclosures of sexual abuse made to outside victim advocates, including any limits to confidentiality under relevant Federal, State, or local law

During interviews with residents, zero out of six residents stated they were informed that conversations with outside support services would be monitored or the mandatory reporting rules, confidentiality that apply to disclosures of sexual abuse made to outside victim advocates, including any limits to confidentiality.

The evidence shows that the residents interviewed were not informed of the communication monitoring with SOAR or mandatory reporting limits to confidentiality with outside support services.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.353 (c):

In the PAQ, the facility reported that they maintain memorandum of understanding or other agreements with community service providers that are able to provide residents with emotional support services related to sexual abuse.

The agency provided a copy of the Memorandum of agreement between the Division of Youth Rehabilitative Services and Survivors of Abuse in Recovery, Inc (SOAR). The Memorandum of agreement outlines that SOAR will provide victims of sexual abuse direct mental health services including crisis intervention, emotional support, information or referrals.

The evidence shows that the agency and SOAR has entered into a memorandum of agreement on 3/11/19 that outlines SOAR will provide victims of sexual abuse direct mental health services including crisis intervention, emotional support, information or referrals.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.353 (d):

In the PAQ, the facility reported they provide residents with reasonable and confidential access to their attorneys or other legal representation and reasonable access to parents or legal guardians.

The facility relies on Policy 5.24 Mail, Telephone and Visitation, Policy 5.6 Access to Mail and Telephone and Policy 5.7 Youth Visitation outlines residents can contact their attorney at any reasonable time excluding weekends and holidays. The policy also outlines that attorney's clergy, government officials, legislators and family may be approved for visitation by the superintendent.

During interviews, the Superintendent stated the facility provides residents access to their attorney and family through phone calls and video zoom visits. During interview, the PREA Compliance Manager stated there is no limitation to attorney visits, residents are allowed to see their attorney anytime and we have a log for the attorneys in the administrative office. For parents we have zoom visits.

During interviews with Residents, five out of six residents knew that they could make a private call to their attorney, six out of six residents knew that they could contact their families through phone calls and zoom visits, all the residents stated the zoom visits were on Saturday and Sunday, five out of six residents knew the zoom call was private with their attorney.

The evidence shows that agency policy provides that residents can make confidential calls to their attorney and have contact with a parent through phone calls and zoom visits. Facility staff stated that residents are allowed access to their attorney and parents through phone calls and video zoom visits. The residents knew that they were allowed access to contact their attorney privately and visit with their parents through a zoom call.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is not substantially compliant with this standard and corrective action is required.

Corrective Action:

- 1. Revise PREA Policy 2.13 Section IV, E, 2 to include that reasonable access for communication between residents to these organizations in as confidential manner as possible.
- 2. Train staff on the revised policy.
- 3. Document staff have received the training.
- 4. Educate all residents on the services provided by Survivors of Abuse in Recovery (SOAR) victim advocate for emotional support related to sexual abuse, contact information for the agency telephone, mailing address and inform residents of the mandatory reporting and limits to confidentiality.
- 5. Document that all residents have received the education on SOAR.

Best Practice Recommendations:

- 1. Provide a mailing address on posting for Survivors of Abuse in Recovery (SOAR).
- 2. Revise Residential Cottages resident's handbook to include information on victim advocate for emotional support related to sexual abuse including reasonable communication between residents and agency in as confidential manner as possible.
- 3. Provide SOAR information at intake and during comprehensive education for residents.
- 4. Reestablish the communication between the agency and SOAR as outlined in the memorandum of agreement.

The facility sent the auditor documentation on 4/21/21, 5/3/21, 5/4/21, 6/3/21, 7/19/21 in response to the corrective action recommendations.

- 1. Provided revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21). (11 pages).
- 2. Revised PREA Policy 2.13, Staff Training Roster and Acknowledgments (32 pages).
- 3. Residential Cottages PREA Third Party Education acknowledgement log (1 page) and individual training acknowledgment signature sheets (11 pages).
- 4. S.O.A.R Education Brochure (2 pages).

The following action were taken: The agency revised their PREA policy 2.13 on 5/13/21 to reflect all youth shall be made aware of community agencies, addresses and contact numbers of victim advocates that provide emotional support services related to sexual abuse. The division shall maintain a memorandum of agreement with one or more such agencies to ensure statewide service agreement. Communications between residents and these agencies will be in as confidential manner as possible. The agency provided training and contact information to residents about third party organization S.O.A.R for emotional support.

Corrective Action #1, #2, #3

The intent of this corrective action was to ensure that residents have reasonable access for communication organizations that provide outside victim advocacy for emotional support services related to sexual abuse in as confidential manner as possible. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13, and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021 and acknowledgement by staff signatures outline that staff have completed the training and understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13. This training satisfies the auditor's corrective action requirement.

Corrective Action #4, #5

The intent of this corrective action was to ensure that all residents were educated on the services provided by Survivors of Abuse in Recovery (S.O.A.R) victim advocate for emotional support related to sexual abuse, contact information for the agency telephone, mailing address and inform residents of the mandatory reporting and limits to confidentiality. The agency provided a Residential Cottages PREA Third Party Education acknowledgement log that document 12 residents received an

education session on how to report an incident of sexual assault, sexual abuse and sexual harassment to a third-party organization Survivors of Abuse in Recovery Inc (S.O.A.R). Residents signed acknowledging they understood the information presented, given an opportunity to ask questions and given a brochure with all the contact information for the organization. This training satisfies the auditor's corrective action requirement.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

115.354 Third-party reporting Auditor Overall Determination: Meets Standard **Auditor Discussion** Documents: 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, C-1 page 5 (Revised 2. Child Abuse Reporting Line (800-292-9582) 3. Department of Services for Children, Youth and Their Families (DSCYF) Residential Cottages Public Website (http://kids.delaware.gov/yrs/prea). 4. Pre-Audit Questionnaire (PAQ) Findings (by Provision): 115.354 (a): In the PAQ, the facility indicated that they provide a method to receive third party reports of sexual abuse or sexual harassment. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, C-1 page 5 establishes that the Child Abuse hotline (800-292-9582) may be used by staff to report sexual abuse and sexual harassment. The agency establishes a method to receive third party reports publicly through the agency's website http://kids.delaware.gov/yrs/prea). The website provides a quick link for PREA that provides a method of receiving third party reports of sexual abuse or sexual harassment by calling the Delaware Child Abuse hotline (800-292-9582) or contacting a local law enforcement agency. The website also provides information on applicable PREA statutes and policies, contact information for the agency PREA coordinator, facility PREA compliance manager, Survivors of Abuse and Recovery, Inc. (SOARS) a victim advocate agency, and facility PREA audit reports. The evidence shows the agency and facility provide a method of receiving third-party reports of resident sexual abuse or sexual harassment. This information was verified through review of the agency policy and website information. Based on the review of the policy and agency website, staff and the public can make a third-party report of sexual abuse or sexual harassment by calling the child abuse hotline, reporting to a local law enforcement agency, contacting the agency PREA coordinator or facility PREA compliance manager. Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required. **Best Practice Recommendations:** 1. Revise the PREA Policy 2.13, Section C, (2-d), to include "Third party reporting" of sexual abuse or sexual harassment

can be made by calling the Child Abuse Hotline at (800-292-9582).

115.361 Staff and agency reporting duties

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Division of Youth Rehabilitative Services Code of Ethics Policy 2.2 (Revised 3/5/19).
- 3. Pre-Audit Questionnaire (PAQ)

Interviews:

- 1. Superintendent
- 2. PREA compliance manager
- 3. Medical and mental health staff
- 4. Random staff

Findings (by Provision):

115.361 (a):

In the PAQ, the facility reported they require all staff to report immediately and according to agency policy any knowledge, suspicion, or information they receive regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency.

The agency relies on Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C.1, a, that outlines all staff are required to report any allegations and instances of non-consensual sexual acts, abusive sexual contact, and sexual harassment to the child abuse hotline (800)-292-9582.

In the PAQ, the facility reported they require all staff to report immediately any retaliation against residents or staff who reported such an incident.

The agency relies on Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C, 2, f, that outlines retaliation from youth or staff will result in disciplinary action and subject to the full progression of sanctions and or referral for criminal prosecution. As written, the policy does not require all staff to immediately report any retaliation against resident or staff who reported sexual abuse or sexual harassment. The policy outlines rather what are the sanctions of retaliating against a resident or staff.

The agency relies on Policy 2.2 Division of Youth Rehabilitative Services Code of Ethics Section IV.A, 21, which outlines that each employee must report without reservation any corrupt or unethical behavior which could affect either a juvenile or the integrity of the organization. As written, the policy does not require all staff to immediately report any retaliation against resident or staff who reported sexual abuse or sexual harassment.

In the PAQ, the facility reported they require all staff to report immediately and according to agency policy any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.

The agency relies on Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C. 2, d, that outlines that each facility will develop procedures for how staff can report sexual abuse, harassment and staff neglect or violation of responsibilities that may have contributed to any of these incidents. As written, the policy refers to developing procedures for reporting and does not specifically require all staff to report immediately and according to agency policy any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.

The agency relies on Policy 2.2 Division of Youth Rehabilitative Services Code of Ethics Section IV.A, 21 outlines that each employee must report without reservation any corrupt or unethical behavior which could affect either a juvenile or the integrity of the organization. As written, the policy does not require all staff to immediately report any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.

During interviews, all Random staff reported that the agency requires them to report any knowledge, suspicion or information regarding an incident of sexual abuse or sexual harassment that occurred in the facility including retaliation against residents or staff that reported an incident and any staff neglect or violations of responsibilities that may have contributed to the incident of retaliation. During interviews 8 out of 13 staff knew the agency's policy or procedure for reporting information related to a resident sexual abuse incident.

Evidence shows that all staff are required to report regarding an incident of sexual abuse or sexual harassment. As written, the PREA Policy 2.13 and Code of Ethics Policy 2,2 does not require all staff to immediately report any retaliation against

resident or staff who reported sexual abuse or sexual harassment as required by this provision. As written, the PREA Policy 2.13 refers to developing procedures for reporting and does not specifically require all staff to report immediately and according to agency policy any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation. In addition, Code of Ethics Policy 2,2 does not specifically require all staff to report immediately and according to agency policy any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation. Interviews with staff revealed they know about the agency's requirement to report and the policy and procedure for reporting information related to sexual abuse incident.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.361 (b):

In the PAQ, the agency reported that they require all staff to comply with any applicable mandatory child abuse reporting laws.

The agency relies upon Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C.1 a, titled mandatory reporting, that outlines all staff are required to report any allegations and instances of non-consensual sexual acts, abusive sexual contact, and sexual harassment to the child abuse hotline (800)-292-9582.

During interviews, all Random staff knew they were required to comply with mandatory reporting of sexual abuse and noted they would call the hotline.

Based upon this analysis, the facility is substantially compliant with this provision and corrective action is not required.

115.361 (c):

In the PAQ, the agency reported that policy prohibits staff from revealing any information related to a sexual abuse report to anyone other than to the extent necessary to make treatment, investigation, and other security and management decisions.

Agency relies on Policy 2.2 Division of Youth Rehabilitative Services Code of Ethics Section IV.A,23 that outlines employees must maintain the integrity of confidential information. Employees will not seek personal data or reveal case information to anyone beyond what is needed to perform their job responsibilities. As written, the policy does not prohibit staff from revealing any information related to a sexual abuse report.

During interviews eight out of 13 staff knew the agency's policy or procedure for reporting information related to a resident sexual abuse incident.

Based upon this analysis, the facility is substantially compliant with this provision and corrective action is not required.

115.361 (d):

When asked at the initiation of services to a resident, do you disclose the limitations of confidentiality and your duty to report? Medical provider stated that they do disclose the limitations and their duty to report including documenting this in the medical chart. The mental health staff also stated that they would identify themselves to the resident and tell them about the limits of confidentiality and duty to report. Both Medical and mental health staff stated they have not become aware of any incidents at the facility but know they are required to report any information regarding sexual abuse or sexual harassment to a supervisor immediately and make a call to the hotline.

The auditor reviewed five resident files but was not able to confirm that residents were informed of medical and mental health limits on confidentiality or duty to report.

Based upon this analysis, the facility is substantially compliant with this provision and corrective action is not required.

115.361 (e):

When asked when you receive an allegation of sexual abuse to whom do you report the allegation? The superintendent stated he would immediately report to the director, deputy director and PREA coordinator. When asked would you report to the juvenile court if they retain jurisdiction or the juvenile's attorney the superintendent stated he would report to the court but not the attorney.

When asked when you receive an allegation of sexual abuse to whom do you report the allegation? The PREA compliance manager (PCM) stated the superintendent. When asked if the victim is under the guardianship of the child welfare system, who would you report the allegation? The PCM stated the superintendent. When asked would you report the allegation to the juvenile's attorney if the court retains jurisdiction? The PCM stated they would not report the allegation to the attorney.

The investigative files were incomplete and lacked a full investigative report to make a compliance determination. One form titled non-critical reportable event form documented notifications that were made to the superintendent, Institutional abuse

unit, Community Service Worker (PO), supervisor and parent of the resident. No other information was provided.

115.361 (f):

When asked are all allegations of sexual abuse and sexual harassment including those from third party and anonymous reported directly to designated facility investigators? The superintendent stated both facility and agency investigators are notified.

The investigative files were incomplete and lacked a full investigative report to make a compliance determination. One form titled non-critical reportable event form documented notifications that were made to the Institutional abuse unit. No other information was provided.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

Based upon this analysis, the facility is not substantially compliant with this standard and a corrective action is required.

Corrective Action:

- 1. Revise PREA Policy 2.13 and Code of Ethics Policy 2.2 to require all staff to immediately report any retaliation against resident or staff who reported sexual abuse or sexual harassment.
- 2. Revise PREA Policy 2.13 and Code of Ethics Policy 2.2 to require all staff to report immediately and according to agency policy report any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.
- 3. Train staff on the revised policy.
- 4. Document staff have received training on revised policy.
- 5. Ensure investigative documentation is complete.

Best Practice recommendations:

1. Revise Policy 2.2 Code of Ethics Section IV A, 23, to include that it prohibits staff from revealing any information related to a sexual abuse report to anyone other than to the extent necessary to make treatment, investigation, and other security and management decisions.

The facility sent the auditor documentation on 5/13/21, 6/3/21, 7/9/21, 7/19/21, 7/20/21, 7/23/21 in response to the corrective action recommendations.

- 1. Provided revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21). (11 pages).
- 2. Provided Revised PREA Policy 2.13, Staff Training Roster and Acknowledgments (32 pages).
- 3. Provided revised Policy 2.2 Code of Ethics
- 4. Provided revised Policy 2.2 Code of Ethics, Staff training Roster and acknowledgments (5 pages).
- 5. One Investigative File (14 pages).

The following action were taken: The agency revised their PREA policy 2.13 on 5/13/21 that outlines staff will immediately report to facility administration any retaliation against a resident or staff who reported sexual abuse or sexual harassment. The agency also revised the Code of Ethic Policy 2.2 on to reflect that staff will immediately report any staff neglect or violation of responsibilities that may have contributed to an incident of retaliation. Investigative files regarding sexual abuse and sexual harassment contain all the required notifications as outlined in the agency policy. As a best practice, the agency revised the Code of ethics policy 2.2 to include that it prohibits staff from revealing any information related to a sexual abuse report to anyone other than to the extent necessary to make treatment, investigation, and other security and management decisions.

Corrective Action #1, #3, #4

The intent of this corrective action was to ensure that staff immediately report any retaliation against residents and staff that have reported sexual abuse and sexual harassment to administration. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13, and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021 and acknowledgement by staff signatures outline that staff have completed the training, understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13. This training satisfies the auditor's corrective action requirement.

Corrective Action #2, #3, #4

The intent of this corrective action was to ensure that staff reported neglect of violation of the agency policy that may have contributed to the incident or retaliation of residents and staff. The agency provided a three-page revised Code of Ethics policy 2.2, training roster for 18 staff on the revised Code of Ethics 2.2 policy and 20 staff acknowledgments on the revised Code of Ethics 2.2 policy. The training roster provides that staff was trained on the revised Code of Ethics policy 2.2 on

6/24/2021 and 6/25/21. The acknowledgement by staff signatures outlines that staff have completed the training and understand the content, and agree to abide by the guidelines. This training satisfies the auditor's corrective action requirement.

Corrective Action #5

The intent of this corrective action was to ensure that investigative files regarding sexual abuse and sexual harassment contain all the required notifications as outlined in the agency policy. The agency provided one investigative file (14 pages) that provided that the allegation was reported and investigated in compliance with agency policy. A review of the document's provided, satisfies the auditor's corrective action requirement.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

Agency protection duties Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV C.2,e titled Reporting, (page 6), (Revised 6/29/17).
- 2. Pre-Audit Questionnaire (PAQ)

Interviews:

- 1. Agency head
- 2. Superintendent
- 3. Random staff

Findings (by Provision):

115.362 (a) 1-4:

In the PAQ, the facility reported that when they learn that a resident is subject to a substantial risk of imminent sexual abuse, they take immediate action to protect the resident assess and implement appropriate protective measures without unreasonable delay.

The agency relies on Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C.2, e, titled Reporting, (page 6), that outlines that if a youth fears for his or her safety in their current setting they can request a temporary transfer to another location, another housing unit or cluster. This type of request can be made through facility procedures. The facility does take action to protect residents from sexual abuse through the coordinated response plan, 90 day retaliation monitoring, transferring a resident to another facility location, housing unit but does not address the actions the facility would take when they learn that a resident is subject to a substantial risk of imminent sexual abuse.

During Interviews, the agency head stated that he expects staff to act immediately to protect residents at substantial risk of imminent abuse. During an interview, the superintendent stated that the immediate protective action is to separate the resident from the threat, get medical attention, complete a risk classification to protect residents at substantial risk of imminent abuse. During interviews with random staff, the auditor learned that staff would remove a resident immediately if the resident was at risk of imminent sexual abuse. 12 of the 13 random staff interviewed reported they would separate the victim from the abuser to remove the resident from the situation and notify a supervisor if the resident was at risk of imminent sexual abuse.

In the PAQ, the facility reported that for the past 12 months there was no residents determined to be at substantial risk of imminent sexual abuse. The facility reported that the average amount of time and longest time that passed before taking action was not applicable as there were no residents determined to be at substantial risk of imminent sexual abuse. The investigation documents reviewed was incomplete and lacked a full investigation report. The facility investigative files did not reveal an allegation of sexual abuse. The auditor did not have any additional information provided.

The evidence shows that the agency reported that since there were no residents at substantial risk of imminent sexual abuse that the facility would have responded with immediate action to protect the resident and that the average and longest length of time was not applicable for this reason. As written, the agency policy does not address risk of imminent sexual abuse of residents but provided actions the resident could take in fear of their safety. The facility takes other actions to protect residents from sexual abuse through the coordinated response plan, 90 day retaliation monitoring, transferring a resident to another facility location or housing unit. The investigation files were incomplete and lacked the necessary information to make a determination regarding any action taken and response times made by the facility. The facility investigative files did not reveal an allegation of sexual abuse. Interviews with staff revealed that staff would take immediate action and remove a resident from risk of imminent sexual abuse.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

- 1. Revise the Policy 2.13 PREA Section IV C.2, e, to specifically outline the actions the facility would take when they learn that a resident is subject to a "substantial risk of imminent sexual abuse".
- 2. Train staff on the revised plan.

3. Document staff training.

115.363 Reporting to other confinement facilities

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, C 3 and D 1,b (Revised 6/29/17).
- 2. Pre-Audit Questionnaire (PAQ)

Interviews:

- 1. Agency head
- 2. Superintendent

Findings (by Provision):

115.363 (a):

In the PAQ, the facility reported they have a policy requiring that, upon receiving an allegation that a resident was sexually abused while confined at another facility, the head of the facility must notify the head of the facility or appropriate office of the agency or facility where sexual abuse is alleged to have occurred.

The agency relies on Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, C 3 and D 1, b, that states upon receiving an allegation that a youth was sexually abused while confined to another facility, the administrator of the facility that received the allegation shall notify the administrator of the facility or appropriate office of the agency where the alleged abuse occurred and shall notify the appropriate investigative agency. In addition, all matters that involve the allegation of sexual contact as defined in this policy will be reported to the Child Abuse Hotline.

In the PAQ, the agency reported that there have been no allegations received by the facility that a resident was abused while confined at another facility that would prompt a facility response.

The investigation files were incomplete and lacked a full investigative report to determine if residents at the facility reported an allegation while confined at another facility. The facility investigative files did not reveal an allegation of sexual abuse.

The evidence shows that the agency has a policy that outlines the actions to be taken by the facility administrator upon receiving an allegation that a resident was sexually abused while confined at another facility including notifying the head of the facility and investigative agency. A review of the PAQ reveals that the facility received no allegations that a resident was abused at another facility and no further information was provided. The investigation files were incomplete and lacked a full investigative report to determine if residents at the facility reported an allegation while confined at another facility. The facility investigative files did not reveal an allegation of sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.363 (b):

In the PAQ, the facility reported that their policy requires that the facility head provides such notification as soon as possible, but no later than 72 hours after receiving the allegation.

The agency relies on Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, C 3, a, that states such notification shall be provided as soon as possible but no later than 72 hours from receiving the allegation.

The investigation files were incomplete and lacked a full investigative report to determine if residents at the facility reported an allegation while confined at another facility was reported by the facility within 72 hours.

The evidence shows that the facility has not received any allegations to provide notification. In addition, the agency policy outlines that notification would occur within 72 hours after receiving an allegation. The facility investigative files were incomplete and lacked a full investigation report but did not reveal an allegation of sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.363 (c):

In the PAQ, the facility reported that the facility documents that it has provided such notification within 72 hours of receiving

the allegation.

The agency relies on Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, C 3, b, that states the facility administrator shall document that notification to both the other agency administrator and the investigative agency has been made. Documentation must also show that YRS director and the Division's PREA coordinator have been notified.

The investigation files were incomplete and lacked a full investigative report to determine if the facility documents a notification to another agency within 72 hours. The facility investigative files did not reveal an allegation of sexual abuse.

The evidence shows that the facility has not received any allegations to provide notification that would prompt the facility to document that notification within 72 hours. The policy outlines that documentation of the notification would occur within 72 hours of receiving the allegation consistent with this provision. Investigative files provided were incomplete and lacked a full investigative report but did not reveal any allegations of sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.363 (d):

In the PAQ, the facility reported that agency policy requires that allegations received from other agencies or facilities are investigated in accordance with the PREA standards.

The agency relies on Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV, D 1, b, that states all matters that involve the allegation of any sexual contact as defined in this policy will be reported to the Child Abuse Hotline.

The investigation files were incomplete and lacked a full investigative report but did not reveal any allegations of sexual abuse

During interviews, the Agency head stated the designated point of contact for the facility is the superintendent and the contract unit would be the contact for only reportable events from contracted facilities. During interviews, the superintendent stated that there have been no reports of another agency or the facility reporting an allegation. The superintendent described the action the facility would take for reporting to the hotline including completing a non-critical incident form.

The evidence shows that the agency policy does require that all allegations of sexual abuse are reported to the child abuse hotline for investigation. Information from the PAQ reveals the facility has not received any allegations of sexual abuse from another facility for investigation. The investigation files were incomplete and lacked a full investigative report but did not reveal any allegations of sexual abuse. No other information was provided to the auditor. Interviews with staff revealed that the superintendent would be the point of contact for allegations received from other agencies and the facility would report the allegation to the child abuse hotline.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

1. Revise Policy 2.13 Section IV C 3, a, to provide how the facility documents notifications within 72 hours of receiving an allegation of sexual abuse and sexual harassment to other agencies.

115.364 Staff first responder duties

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Residential Cottages Immediate Response Coordinated Response
- 2. First Responder Checklist
- 3. DSCYF Academy Staff Training

Interviews:

1. Random staff

Findings (by Provision):

115.364 (a):

In the PAQ, the agency reports that they have a first responder policy for allegations of sexual abuse,

The agency relies upon the First Responder checklist, Cottages Coordinated Reponses Flowchart and the DSCYF Academy staff training for prevention, detection and response to sexual abuse in detention as the outline for first responder actions to an allegation of sexual abuse. The Agency does not have a written first responder policy for allegations of sexual abuse.

The first responder checklist outlines four steps to be taken upon learning of an allegation that a juvenile was sexually abused, the employee first responder shall be required to Step one- separate the alleged victim from abuser, Step two-preserve and protect any crime scene until appropriate steps can be taken to collect any evidence and contact the supervisor, Step three-request that the alleged victim not take any actions that could destroy physical evidence, including as appropriate washing, brushing teeth, changing clothes, urinating, defecating, drinking or eating, Step four-ensure that the alleged abuser does not take any actions that could destroy physical evidence, including as appropriate washing, brushing teeth, changing clothes, urinating, defecating, drinking or eating. The first responder checklist does not include the action of smoking for the alleged victim or alleged abuser as outlined in this provision.

The Cottages Coordinated Reponses Flowchart outlines four flowchart immediate responses. Staff sexual misconduct immediate response, Staff sexual misconduct investigation, Youth on Youth sexual assault immediate response, and Youth on Youth investigation. The Staff sexual misconduct states when a supervisor receives emergency grievance from a youth, they will remove the staff from the unit, take the youth to medical and mental health for evaluation, secure the location and contact the hotline and IA unit will screen allegation. The youth-on-youth sexual assault immediate response states when the line staff receive a report that a resident was sexually assaulted in the facility by another resident, staff will separate both youth (separate units) on one-on-one observation, request that the alleged victim not take any actions to destroy physical evidence washing, brushing teeth, changing clothes, urinating, drinking or eating but does not include smoking as outlined in this provision. In addition, the flowchart does not provide any action that the alleged abuser does not that could destroy physical evidence, including as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking or eating.

The DSCYF Academy staff training for prevention, detection and response to sexual abuse in detention outlines that first responders are to separate the victim and perpetrator as quickly as possible, ask the victim and perpetrator to preserve evidence by not changing clothes, washing their face, body, teeth, hair, using the toilet, eat or drink, and secure the scene to control movement. The staff training does not specifically state urinating, defecating, smoking and brushing teeth as required in the provision.

In the PAQ, the agency reported there was one sexual abuse allegation of a resident in the last 12 months. The agency noted that the investigation incident occurred nine days prior to being reported which was not within a time period that would still allow for the collection of physical evidence as required for this provision. The agency provided one investigation report that was outside the 12 months preceding the onsite audit. The auditor reviewed this investigation report as there were no other investigations of sexual abuse reported within the 12 months of the onsite audit. A review of the investigation revealed four different incident dates and no other information was provided as it relates to first responder duties. The investigation was incomplete and lacks a full investigative report. The staff training does not specifically state urinating, defecating, smoking and brushing teeth as required in the provision.

Evidence shows that the agency does not have a first responder policy. The facility relies on the First Responder checklist, Cottages Coordinated Reponses Flowchart and the DSCYF Academy staff training for prevention, detection and response to sexual abuse in detention as evidence to support first responder action for an allegation of sexual abuse. First Responder checklist, Cottages Coordinated Reponses Flowchart and the DSCYF Academy staff training does not provide all the actions

of a first responder. The first responder checklist does not include the action of smoking for the alleged victim or alleged abuser as outlined in this provision. The flowchart requests the victim not to take any actions to destroy physical evidence washing, brushing teeth, changing clothes, urinating, drinking or eating but does not include smoking as required in this provision. Respectively, the flowchart does require the same actions for the alleged abuser. The staff training does not specifically state urinating, defecating, smoking and brushing teeth as required in the provision.

The investigation provided is incomplete and lacks a full investigative report. Based on interview with staff some not all staff knew their first responder duties.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.364 (b):

In the PAQ, the agency reports their policy requires that if the first staff responder is not a security staff member, that responder shall be required to request that the alleged victim not take any actions that could destroy physical evidence.

The agency relies upon the DSCYF Academy staff training for prevention, detection outlines first responders are to separate the victim and perpetrator as quickly as possible, ask the victim and perpetrator to preserve evidence by not changing clothes, washing their face, body, teeth, hair, using the toilet, eat or drink, and secure the scene to control movement. The agency notes that any staff could be a first responder.

The agency's First Responder checklist outlines the actions taken by a non-security first responder would be to request that the alleged victim not take any actions that could destroy physical evidence and then notify security employee.

In the PAQ, the agency reported that there was no sexual abuse allegation in the past 12 months made to a non-security first responder.

During interviews with random staff, the auditor learned that 12 of the 13 random staff interviewed reported they would separate the victim from the abuser to remove the resident from the situation, one out of 13 staff stated they would not allow the victim or perpetrator to shower and two out of 13 would secure the crime scene.

Evidence shows that the agency does not have a first responder policy. The facility relies on the DSCYF Academy staff training for prevention, detection and response to sexual abuse in detention as evidence to support non-security first responder action for an allegation of sexual abuse. The agency's First Responder checklist outlined the actions taken by a non-security first responder consistent with this provision. Based on the interviews with staff not all staff could consistently provide the actions they would take as a first responder.

Based upon this analysis, the facility is not substantially compliant with this provision and corrective action is required.

Based upon this analysis, the facility is not substantially compliant with this standard and corrective action is required.

Corrective Action:

- 1. Provide additional training for staff on their first responder duties.
- 2. Revise the Coordinated plan for Youth on Youth to request that the alleged abuser does not take any actions that could destroy physical evidence including washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking or eating.
- 3. Revise the coordinated plan to request that the alleged victim not take any action to include "defecating" and "smoking".
- 4. Revise the First Responder Checklist to include smoking for the alleged victim and alleged abuser as outlined in the provision.
- 5. Revise the training to include urinating, defecating, smoking and brushing teeth as required by the provision.
- 6. Train staff on the revised plan, first responder checklist and training.
- 7. Document staff training.

Best Practice Recommendations:

- 1. Revise Coordinated plan to state Staff Sexual "abuse", Youth on Youth Sexual "abuse" as outlined in the standard.
- 2. Revise Policy 2.13 PREA to create a section to include the first responder duties.
- 3. Train staff on the revised plan and policy.
- 4. Document staff training.

The facility sent the auditor documentation on 5/13/21, 6/3/21, 7/9/21, in response to the corrective action recommendations.

- 1. Provided revised Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (Revised 5/13/21). (11 pages).
- 2. Provided Revised PREA Policy 2.13, Staff Training Roster and Acknowledgments (32 pages).
- 3. Coordinated Response Training Roster (7 pages).

The following action were taken: The agency revised their PREA policy 2.13 on 5/13/21 to ensure that security staff first responders request that alleged victims do not take any action that would destroy physical evidence and to ensure that the alleged abuser does not take any actions that would destroy physical evidence. The agency revised the Coordinated response for Youth on Youth to request that the alleged victim and abuser does not take any actions that could destroy physical evidence including washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking or eating. As a best practice, the agency revised the PREA policy 2.13 to include first responder duties.

Corrective Action #1 through #7

The intent of this corrective action was to ensure that security first responders knew what actions they should take to inform alleged victims and abusers in requesting and ensuring that physical evidence is not destroyed. The agency provided an eleven-page revised PREA policy 2.13, training roster for 18 staff on the revised PREA policy 2.13, and 19 staff acknowledgements of revised PREA policy 2.13. The training roster provides that staff was trained on the revised PREA policy 2.13 on 6/2/2021 and acknowledgement by staff signatures outline that staff have completed the training and understand the content, and agree to abide by the guidelines within the DYRS PREA policy 2.13. This training satisfies the auditor's corrective action requirement.

The agency provided a revised coordinated response that requires the alleged victim and abuser not take any actions that could destroy physical evidence including washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking or eating. The training roster provides that 20 staff was trained on the PREA facility Coordinated Response process on 5/26/21, 6/2/21 and 6/29/21. The roster provided staff signatures that confirm their attendance for the training. This training satisfies the auditor's corrective action requirement.

Based on review of the information received, the auditor finds the facility substantially compliant with this standard.

115.365 Coordinated response Auditor Overall Determination: Meets Standard **Auditor Discussion** Documents: 1. Residential Cottages Immediate Response (Coordinated Response) Flowchart

2. First Responder Checklist

Interviews:

1. Superintendent

Findings (by Provision):

115.365 (a):

In the PAQ, the facility reported they developed a written institutional plan to coordinate actions taken in response to an incident of sexual abuse among staff first responders, medical and mental health practitioners, investigators, and facility leadership.

The facility has the Residential Cottages Immediate Response Flowchart and a First Responder checklist as their written institutional plan to coordinate actions taken in response to an incident of sexual abuse among staff first responders, medical and mental health practitioners, investigators, and facility leadership.

There are four flowcharts immediate response. Staff sexual misconduct immediate response, Staff sexual misconduct investigation, Youth on youth sexual assault immediate response, and Youth on youth investigation. The Staff sexual misconduct states when a supervisor receives emergency grievance from a youth, they will remove the staff from the unit, take the youth to medical and mental health for evaluation, secure the location and contact the hotline and IA unit screens allegation. The plan further outlines that the supervisor will notify the superintendent, initiate a reportable event, prepare PREA documentation and notify Deputy Director. The staff sexual misconduct investigation outlines that after IA screens allegation if they accept IA or IA and Police will coordinate investigation. If IA does not accept the IA case is closed and the allegation is referred to the PREA Compliance Manager & PREA investigator to conduct an internal investigation.

The youth on youth sexual assault immediate response states when the line staff receive a report that a resident was sexually assaulted in the facility by another resident, staff will separate both youth (separate units) on one on one observation, request that the alleged victim not take any actions to destroy physical evidence washing, brushing teeth, changing clothes, urinating, drinking or eating, The plan further outlines that the staff will notify a supervisor and supervisor will notify AOD on duty, take victim to medical unit to be transported to IA Dupont or Wilmington hospital for exam, supervisor or medical will notify hotline for IA to screen allegation. The facility will offer victim services and reassessment of housing and safety concerns when victim returns.

The staff sexual misconduct investigation outlines that after IA screens allegation if they accept, IA or IA and Police will coordinate investigation. If IA does not accept the IA case is closed and the allegation is referred to the PREA compliance manager & PREA investigator to conduct an internal investigation.

The first responder checklist outlines the steps to be taken upon an allegation of sexual abuse by first responders. The checklist provides the first responder with a detailed list of questions to ask the resident and actions to be taken such as separating the youth from alleged suspect immediately, contacting supervisor, call for mobile escort to the medical unit for evaluation, notifications to hotline, medical services response, and post allegation responsibilities. Post allegation responsibilities outlines housing assignments, reassessment, mental health services, and retaliation response.

During an interview, the superintendent stated the facility has the Residential Cottages coordinated response plan for staff response to incidents of sexual abuse.

The evidence shows that the agency has a written institutional plan to coordinate a response to incidents of sexual abuse among staff first responders, medical and mental health, investigators and facility leadership which was verified through the Residential Cottages immediate response flowchart, first responder checklist, and interview with superintendent.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendation:

- $1. \ \ Revise\ Coordinated\ plan\ to\ state\ Staff\ Sexual\ "abuse",\ Youth\ on\ Youth\ Sexual\ "abuse"\ as\ outlined\ in\ the\ standard.$
- 2. Revise the Coordinated plan for Youth on Youth to request that the alleged abuser does not take any actions that could destroy physical evidence including washing, brushing teeth, changing clothes, urinating, drinking or eating.
- 3. Train staff on the revised plan.
- 4. Document staff training.

115.366 Preservation of ability to protect residents from contact with abusers Auditor Overall Determination: Meets Standard **Auditor Discussion** Documents: 1. State of Delaware Department of Services for Children Youth and Their Families Division of Youth Rehabilitative Services Policy 309 Removal of Employees from the Workplace Section II 5 Page 1 (revised 7/1/12). 2. Agency Website (Http://kids.delaware.gov/policies/dscyf/dsc309-removal-of-employees-f rom-workplace Interviews: 1. Agency head Findings (by Provision): 115.366 (a): In the PAQ, the agency reported they have not entered into or renewed any collective bargaining agreement or other agreement since August 20, 2012, or since the last PREA audit, whichever is later. State of Delaware Department of Services for Children Youth and Their Families Division of Youth Rehabilitative Services Policy 309 Section II 5 Page 1, establishes the right to remove employees from the workplace when they pose a risk to the safety of residents for allegations of sexual abuse. An administrative investigation would be completed within seven days of a removal from the workplace and if findings indicate termination is warranted the employee may be suspended without pay pending termination. The staff will not be allowed to resign in lieu of termination. During an interview, the agency head reported that there is no collective bargaining related to PREA to keep staff working. Any staff we can remove from duty. The evidence shows that the agency has not entered into a collective bargaining agreement that limits the agency's ability to remove an employee from duty which is verified through the agency policy and interview with the agency head.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

115.367 Agency protection against retaliation

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 Section IV C Titled Mandatory Reporting, 2-f Page 6 (Revised 6/29/17).
- 2. Residential Cottages Organizational Chart (Updated 2/18/20).
- 3. Department of Services for Children, Youth, and Their Families (DSCYF) Residential Cottages PREA Retaliation Monitoring Form

Interviews:

- 1. Agency head
- 2. Superintendent
- 3. Designated Staff Member Charged with Monitoring Retaliation

Findings (by Provision):

115.367 (a) 1-2:

In the PAQ, the agency reported they have a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff.

Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C, 2-f titled Mandatory Reporting Page 6, establishes that retaliation from youth or staff will result in disciplinary action and subject to full progression of sanctions and or referral for criminal prosecution.

In the PAQ, the agency reported that they have designated a supervisor staff member with monitoring for possible retaliation.

A review of the Residential Cottages organizational chart confirms that the supervisor is listed as the retaliation monitor.

During an interview, the agency head stated he would review data to make adjustments in how that ties into protecting youth and staff. Ensuring they are doing what they are supposed to do. Checking to see if the population is down, staff training, post assignments and what administration has done to make it better.

The evidence shows that the agency has outlined a policy to protect residents and staff from retaliation and has designated a supervisory staff member to monitor for possible retaliation which was verified through the agency policy, organizational chart, and interview with the agency head.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.367 (b):

Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C, 2-f Page 6, titled Mandatory Reporting (page 6) establishes that for a youth who fears their safety, they can request a temporary transfer to another location, housing unit or cluster. Additional staff may be used If housing options are not available.

115.367 (c) 1-5:

In the PAQ, the facility reported that they monitor the conduct or treatment of residents or staff who reported sexual abuse and of residents who were reported to have suffered sexual abuse to see if there are any changes that may suggest possible retaliation by residents or staff for 90 days or longer if needed. The facility reported there has been no incidents of retaliation in the past 12 months but provided a PREA monitoring form that would be used to document the monitoring. The PREA monitoring form included the 90 day periodic checks for residents every 15 days with an extension and for staff every 30 days.

Although a policy is not required for this provision, the facility relies upon Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C, 2-f titled Reporting Page 6, that provides retaliation from youth or staff will result in disciplinary action and subject to full progression of sanctions and or referral for criminal prosecution. The policy does not outline that they would monitor the conduct of resident and staff who reported sexual abuse for possible retaliation for 90 days or longer if needed.

During interviews, the superintendent described the measures he would possibly take would be administrative leave, discipline, move to another facility or termination.

During an interview, the retaliation monitor described the actions they would take in preventing retaliation by conducting follow up meeting with the resident every 15 days for 90 days or longer if needed, ensure their points are not being changed, getting the necessary items they need, telephone calls, free time, refer to a psychologist if needed, check daily logbooks and document in an email. They would also monitor staff for retaliation every 30 days or longer if needed.

The evidence shows that the agency has a policy to protect residents and staff from retaliation and has designated a supervisor to monitor retaliation of residents and staff which was verified through the agency policy, organizational chart, PREA retaliation monitoring form, interview with the agency head and staff supervisor for retaliation monitoring.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.367 (d):

The agency reported in the PAQ that has not been an incident of retaliation in the past 12 months. A review of the PREA monitoring form included the 90-day periodic checks for residents every 15 days with an extension and for staff every 30 days.

During interviews, the retaliation monitor described the actions they would take in preventing retaliation by conducting follow up meeting with the resident every 15 days for 90 days or longer if needed, ensure their points are not being changed, getting the necessary items they need, telephone calls, free time, refer to a psychologist if needed, check daily logbooks and document in an email.

The evidence shows that the facility has a process to monitor retaliation for residents through the use of the PREA monitoring form. The monitoring form includes intervals of 15 days for 90 days with an extension if needed which was verified through the organizational chart, PREA retaliation monitoring form, interview with staff supervisor for retaliation monitoring.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.367 (e):

Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV C, 2-f titled Mandatory Reporting Page 6, establishes that retaliation from youth or staff will result in disciplinary action and subject to full progression of sanctions and or referral for criminal prosecution.

During interviews, the agency head and superintendent outlined the measures to protect an individual from retaliation would be to monitor them for retaliation, remove the staff from duty, put them on administrative leave, or move the resident to another facility.

The agency reported in the PAQ that there has not been an incident of retaliation in the past 12 months. A review of the PREA monitoring form included the 90 day periodic checks for residents every 15 days with an extension and for staff every 30 days.

The evidence shows that the facility has a process to monitor retaliation for residents through the use of the PREA monitoring form. The monitoring form includes intervals of 15 days for 90 days with an extension if needed which was verified through the policy, organizational chart, PREA retaliation monitoring form, interview with the agency head and superintendent.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

- 1. Revise the PREA Policy 2.13, Section IV C 2-f titled Mandatory Reporting, to include "all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations are protected from retaliation by other residents or staff".
- 2. Revise the PREA Policy 2.13, Section IV C titled Reporting Section F, to include retaliation monitoring for 90 days or longer if needed".
- 3. Train staff on the revised PREA policy.
- 4. Document that staff have received training on the revised PREA policy.

115.368 Post-allegation protective custody Auditor Overall Determination: Meets Standard

Documents:

Auditor Discussion

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Division of Youth Rehabilitative Services Professional Practices Lesbian, Gay, Bisexual, Transgender, Questioning, and Intersex (LGBTQI) 2.20 (Revised 3/5/19).

Interviews:

- 1. Superintendent
- 2. PREA compliance manager
- 3. Medical and mental health staff

Site Review Observations:

1. Site review of facility and all residential cottages

Findings (by Provision):

115.368 (a) 1-7:

In the PAQ, the agency reported residents who allege to have suffered sexual abuse may only be placed in isolation as a last resort if less restrictive measures are inadequate to keep them and other residents safe, and only until an alternative means of keeping all residents safe can be arranged.

Policy 2.13 Division of Youth Rehabilitative Services (DYRS) Prisoner Rape Elimination Act, Section IV B, 2-3 titled Prevention (pp.3-4) establishes that classification or assessment tools will be utilized to determine supervision needs of youth for the protection of victims and those to be perpetrators. The form of protective supervision includes housing decisions, movement throughout the facility, all routine and non-routine activities.

In the PAQ, the agency reported that they have a policy that requires that residents who are placed in isolation because they allege to have suffered sexual abuse have access to legally required educational programming, special education services, and daily large muscle exercise.

Policy Division of Youth Rehabilitative Services Professional Practices Lesbian, Gay, Bisexual, Transgender, Questioning, and Intersex (LGBTQI) 2.20 Section IV, Titled Special Considerations E, C, establishes that LGBTQI youth may be isolated from others only as a last resort when less restrictive measures are inadequate to keep them and other youth safe, and then only until alternative means of keeping all youth safe can be arranged. During any period of isolation, DYRS staff shall not deny youth daily large-muscle exercise and any legally required educational programming or special education services. Youth in isolation shall receive daily visits from medical staff or behavioral health services clinician or provider. Youth shall also have access to other programs and work opportunities to the extent possible.

During an interview, the superintendent stated that there was no isolation at the facility. If there was a need for separation the resident could be moved to another facility. The superintendent reported there was no incidents of residents who allege to have suffered sexual abuse who were placed in isolation. During an interview, the PREA compliance manager (PCM) confirmed that there is no isolation at the facility. If there was a need to separate a resident from others who may have been victimized, they can be moved into their own room. The PCM stated there are no work programs and all residents take part in education.

During the onsite review, the auditor went into one multipurpose building, one administration building and three residential cottages and did not observe any segregated housing units or isolation rooms. The multipurpose building had various classrooms, cafeteria, conference rooms and staff offices. The residential cottages were dormitory style and open bay setting.

The evidence shows that the agency's Policy 2.20 LGBTQI, addresses special considerations of a residents own views as it relates to their gender identity and not what is required for this standard. The agency's 2.13 PREA policy addresses classification and assessment tools and not specifically isolating residents as outlined in this standard. The facility staff confirm that there is no isolation at the facility and that if there was a need to separate a resident they could be moved to another facility. The auditor's observation of the facility did not reveal any type of segregated housing or isolation room, cell

or housing that would confirm that the facility isolates residents as outlined in this provision. The auditor has determined that the facility does not have Isolation.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

115.371 Criminal and administrative agency investigations

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents: DYRS 2.13IV.D.1.a-i

- 1. Affirmation of Compliance with Investigative Standards for Sexual Assaults
- 2. State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect
- 3. Investigative Files 2020
- 4. Investigative Files 2019
- 5. PREA Investigator Certificates-NIC PREA: Investigating Sexual Abuse in Confinement Settings
- 6. Notification of Investigation Status Form
- 7. Sexual Abuse Review of Substantiated and Unsubstantiated Outcomes Form
- 8. Non-Critical Reportable Event Form

Interviews:

- 1. Delaware State Police (DSP)
- 2. Institutional Abuse (IA) investigator
- 3. Facility PREA investigators
- 4. PREA coordinator
- 5. PREA compliance manager
- 6. Superintendent

Site Review:

1. Data analyst office

Findings (by Provision):

115.371 (a):-1

Within DYRS Policy 2.13, there is a section that addresses investigations in secure care. The policy details that all matters that involve the allegation of any sexual contact as in this policy will be reported to the Child Abuse Hotline. Further, the policy mentions that for matters which could result in a criminal action, Institutional Abuse will conduct a joint investigation with the Delaware State Police. Due to the Residential Cottages not having many allegations of sexual harassment and sexual abuse, the auditor decided to review the investigative files from both 2019 and 2020.

2019 Investigative Files of Sexual Harassment and Sexual Abuse

Type of Report	Number	Victim/Perpetrator	Outcome
Sexual Harassment	0	0	0
Sexual Abuse	1	resident on staff	unsubstantiated

2020 Investigative Files of Sexual Harassment and Sexual Abuse

Type of Report	Number	Victim/Perpetrator	Outcome	
Sexual Harassment	3	resident on staff	undetermined	
Sexual Abuse	0	0	0	

There was one investigative file for 2019 which was received through the PAQ. In review of the file, there were errors. It appears that the Child Abuse Hotline was contacted within minutes of receiving the report from the third party, but the exact time could not be determined from the time of the third-party report to the time of the actual call to the Child Abuse Hotline. Also, the dates were inconsistent within the file. For example, the Sexual Abuse Review of Substantiated and

Unsubstantiated Outcomes form had one date and the witness statement had another date for the incident. Lastly, the incident review did not occur until almost 90 days after the incident. From this investigative file, it is determined that the facility does conduct investigations for allegations including third party. There were no other allegations to confirm anonymous reports of sexual harassment and sexual abuse. The following items were available in the investigative file:

- 1. Non-critical Reportable Event Form
- 2. Sexual Violence Incident Form- Attachment A
- 3. Sexual Violence Incident Form-Attachment B
- 4. Sexual Violence Incident Form: Adult Perpetrator- Attachment D
- 5. Administrative Report
- 6. Victim Statement
- 7. Institutional Abuse email of complete investigation
- 8. DYRS Notification of Investigative Status
- 9. Sexual Abuse Incident Review of Substantiated and Unsubstantiated Outcomes
- 10. Footage of Incident

The auditor determined that although the time was not specifically documented regarding communicating with the Child Abuse Hotline, the call was made well within proximity of the reporting of the incident. The incident review was not done promptly. Review was completed almost 90 days after the incident was reported. Based on the documentation provided, the facility thoroughly investigated the sexual abuse allegation. Upon review of the sexual abuse investigative file, the auditor determined that information was provided in an objective manner.

Based on the documentation provided by the data analyst for the 2020 investigative files, the auditor determined all three investigative files for 2020 were incomplete. In two out of three of the 2020 investigative files of sexual harassment, there was no Child Abuse Hotline contact documented. All three files did not have administrative reports, witness statements, victim statements, or maintained video footage. Only one of the sexual harassment allegations had a Non-critical Reportable Event Form completed. There was no notifications or documentation from IA that the allegations were screened back for an administrative investigation. In the three sexual harassment allegations, the findings could not be determined by the auditor. One of the investigations had a Notification of Investigation Status Form, and on the form the findings were documented as both unfounded and unsubstantiated. In another investigation, it was documented on the Sexual Abuse Review of Substantiated or Unsubstantiated Outcomes form that a finding was also unsubstantiated and unfounded. In the third investigative file, there was only a Non-Critical Reportable Event Form completed. This form does not have a designation for findings, and there was no other documentation provided to determine the findings. Due to the lack of information provided by the facility for the three investigations of sexual harassment, the auditor is unable to determine whether the three investigations were conducted promptly, thoroughly, and objectively.

The auditor inquired about the initiation of investigations. According to the facility PREA investigator, sexual harassment and sexual abuse allegations were initiated within 30 days, but the IA investigator stated once the allegation was called into the Child Abuse Hotline and assigned to an investigator the investigation was initiated. Based on this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.371(b)-1

The facility has provided five investigator certificates through the PAQ and the supplemental files. Four of the investigators have taken the NIC PREA: Investigating Sexual Abuse in Confinement Settings. One of the investigators took an additional training titled NCIC PREA Investigator: Sexual Abuse Investigations in Confinement Settings-Advanced. In the 2019 investigative file, the auditor was able to determine that the investigation was completed by one of the investigators who had completed the specialized PREA investigators training. In the three investigations that were done in 2020, the auditor is unable to determine the individuals who did the investigations, and whether they had received the required specialized training for investigating sexual abuse in confinement settings.

Both the Facility PREA investigator and the IA investigator confirmed the completion of the specialized training in conducting sexual abuse investigations in confinement settings. They were able to confirm that they had received training in techniques for interviewing, proper use of Miranda and Garrity warnings, sexual abuse evidence collection, and the criteria and evidence required to substantiate a case for administrative or prosecution referral. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(c)-1

Review of the sexual abuse investigative file from 2019, the IA investigator collected direct and circumstantial evidence and available electronic monitoring. The alleged victim was interviewed. Within the IA investigator's report, it appeared that an interview occurred with the alleged perpetrator. Based on the documentation contained in file, there were no prior reports and complaints of sexual abuse involving the suspected perpetrator.

In the three allegations of sexual harassment in 2020, the auditor was unable to determine who conducted the investigations. There was minimal information collected, and there were inconsistencies in the documents utilized to report the three allegations of sexual harassment. In the documents provided, there was no evidence gathering or preservation of direct or circumstantial evidence nor a review of prior reports and complaints of sexual abuse involving the suspected perpetrator. There were no interviews completed of witnesses, alleged perpetrators, or the alleged victims.

The facility PREA investigator stated the first step in initiating an investigation would be separating the victim and the perpetrator and securing the crime scene. The next step would be to begin interviewing the victim. When asked to describe any direct or circumstantial evidence to be collected the investigator listed clothing. Based on this analysis, the facility is not substantially compliant with this provision and corrective action is required.

115.371(d)-1

In the Affirmation of Compliance with Investigative Standards for Sexual Assault, it explicitly expresses that DSP will not terminate an investigation solely because the source of the allegation recants the allegation. In the sexual abuse investigation of 2019, the resident did not recant the allegations. In the 2020 investigative files, there were three sexual harassment allegations that the auditor could not determine if the allegations were recanted due to the investigative files lacking pertinent information.

According to both the IA investigator and the Facility PREA investigator, investigations do not terminate if the source of the allegation recants. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(e)-1

According to the IA investigator, there have been no sexual abuse investigations that rose to criminal threshold. Investigations that meet the criminal threshold are jointly investigated by DSP and IA. In the case of compelled interviews, DSP would be responsible for consulting with prosecutors prior to conducting a compelled interview. Interview with IA investigator confirmed the procedure for conducting a compelled interview. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(f)-1

When assessing the credibility of an alleged victim, witness, or suspect, the IA investigator stated that the credibility is based on an individual basis. It is not based on the individual's status as a resident or staff member. Further, it was confirmed from the IA investigator the agency does not require a resident that alleges sexual abuse to submit to a polygraph examination or other truth telling device as a condition to proceed with an investigation. During the onsite audit, there were no residents who had reported sexual abuse at the Residential Cottages to further confirm. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(g)-1

DYRS administrative investigation of the 2019 investigation file of sexual abuse, there is a statement of concern by the investigator regarding staff's accidental restraint position as well as the documenting of the staff gender and staff ratios. Based on the statements found in the investigators report, the auditor determined that DYRS administrative investigations has demonstrated the practice of determining whether staff actions or failures to act contributed to the abuse. The 2019 investigative file of sexual abuse included a description of physical evidence, testimonial evidence, and investigative facts and findings. The report contained material facts to assess credibility. There was limited information provided for the three sexual harassment investigations in 2020.

During the auditor's inquiry regarding documents contained in investigation files, the facility PREA investigator stated the investigations are documented in written reports. The investigative file would include administrative reports, video, interviews, and a narrative with findings and recommendations. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(h)-1

DYRS has not reported or provided documentation of any criminal investigations. The auditor interviewed DSP, and the auditor was informed that criminal investigations would be documented in a report. The report would be distributed to the IA investigators. In turn, the IA investigators would provide that information to the facility superintendent and PREA compliance manager. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(i)-1

Cited in DYRS Policy 2.13IV.D.1.g, acts deemed to be a criminal offense, as recognized by the Child Abuse Hotline, will be referred to the Delaware State Police. In both the interview with DSP and the IA investigator, the auditor determined that

substantiated allegations of conduct that appear to be criminal are referred for prosecution. According to DSP, there were no substantiated allegations of conduct that appeared to be criminal that was referred for prosecution from the Residential Cottages within the last 12 months. DSP also stated that before referring cases for prosecution that the department confers with the Attorney General's Office. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(j)-1

During the interview of the data analyst, there was a site review of the data analyst office. The file cabinet contained past years of written reports of sexual harassment and sexual abuse. The data analyst disclosed that the files were maintained from the previous data analyst. In DYRS Policy 2.13.IV.F.6-7 is the agency's retention policy of no less than 10 years after the date of its initial collection unless, Federal, State, or local law requires otherwise. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.371(k)-1

According to interviews with both IA investigator and the facility investigator, the departure of an alleged abuser or victim from employment or control of the facility or agency does not provide a basis for terminating an investigation. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.371(I)-1

The Affirmation of Compliance with Investigative Standards for Sexual Assaults ensures that DSP conducts investigations in accordance with 115.371(a)-(k). Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.371(m)

DSP stated during the interview that IA jointly with DSP will conduct investigations, and DSP will provide reports and inform IA of the process of investigations. The auditor confirmed through interviews with the superintendent, PREA compliance manager, and the PREA coordinator that DSP would provide information pertaining to a sexual abuse investigation at the Residential Cottages to IA. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

The evidence provided shows that the agency has a policy related to criminal and administrative agency investigations. Based on the investigative files provided for 2020, it can not be determined if individuals that conducted the investigations and whether those individuals received the specialized training for investigators. Review of the sexual harassment investigative files in 2020, showed there was not sufficient information provided such as interviews, direct or circumstantial evidence, video footage, or review of prior reports and complaints of alleged perpetrator. Interviews of investigators have confirmed that investigations are not terminated due to the source of the allegation recants and credibility is assessed on an individual basis. Additionally, investigations are not terminated due to the departure of an alleged abuser or victim from employment or release from the facility. Based on the sexual harassment investigative files of 2020, the facility does not report if staff actions or failures contributed to the abuse, and the investigations lack the description of physical evidence, testimonial evidence, credibility assessment, facts, and findings. The site review confirmed the practice of maintaining written reports in accordance to 115.371(j), but the DYRS Policy 2.13 needs to be revised to the provision. DSP and IA have both confirmed investigations of sexual abuse and sexual harassment are conducted jointly, and information would be shared with IA of the progress of the investigation.

Based on this analysis, the Residential Cottages does not meet the standard. Corrective action is required.

Corrective Action:

- 1. PREA Standard 115.371(c) Retrain all facility PREA investigators on NCIC Conducting Sexual Abuse Investigations in Confinement Setting. Evidence collection and report writing for both sexual harassment and sexual abuse.
- 2. Revise Policy 2.13.IV.F.6-7 in accordance to 115.371(j).

Best Practice Recommendations:

- 1. DYRS 2.13.IV.D.1 remove the reference to DYRS policy on Reporting Crimes in State Facilities. Replace with information from the actual policy on Reporting Crimes in State Facilities.
- 2. Document when the Child Abuse Hotline or the IA investigators screen out allegations of sexual harassment and sexual abuse to be investigated administratively by the facility PREA investigators.
- 3. Collaborate with the data analyst, facility administration, and the facility PREA investigators to develop a coordinated plan for uniformity in obtaining and retaining documentation of investigations.

Verification of corrective action since the audit-

In response to the corrective action, the facility provided documentation to the auditor through the supplemental files of the OAS. For corrective action #1, the PREA compliance manager uploaded a copy of the certificate of training for the facility PREA investigator on 5/4/2021. On 7/23/2021, the PREA coordinator provided a copy of an alleged sexual harassment investigative file for the auditor to review. For corrective action #2, the PREA coordinator provided the revised copy of the PREA Policy 2.13 on 5/13/2021.

The following actions were taken by the facility for corrective action #1: the PREA compliance manager provided the specialized training certificate for the PREA investigator. The specialized training was titled PREA: Investigating Sexual Abuse in a Confinement Setting. Within the revised PREA Policy 2.13.IV.C.3.a, it states that PREA investigators are required to complete specialized training in conducting investigations in confinement settings. This training will include training about techniques for interviewing juvenile sexual abuse victims, proper use of Miranda and Garrity warnings, how to collect evidence after sexual abuse incidents and what criteria and evidence are needed to substantiate a case. The uploaded investigative file provided evidence of the improvement in documentation and evidence needed to substantiate an investigation of sexual harassment.

The following actions were taken by the facility for corrective action #2: the agency provided a revision to PREA Policy 2.13.IV.J.9-10 which states All PREA data shall be securely stored by the Management Analyst using a double lock system. PREA data shall be retained for no less than 10 years after the date of its initial collection unless Federal, State, or local law requires otherwise. Additionally, the facility provided documentation that all staff were trained on the revisions to the policy.

Corrective Action #1

The intent of the corrective action was to ensure that the PREA investigator was retrained in the responsibilities in conducting investigations in confinement settings. Additionally, the agency revised PREA Policy requires that receive PREA investigators receive specialized training in investigating sexual abuse and sexual harassment in confinement in accordance with PREA standard 115.371(c).

Corrective Action #2

The intent of the corrective action was to ensure that all PREA data is securely stored and retained.

Based on the review of the information received to the date, the auditor finds that the facility substantially meets compliance with this standard.

115.372 Evidentiary standard for administrative investigations Auditor Overall Determination: Meets Standard Auditor Discussion

Documents:

- 1. DSCYF Policy 208
- 2. State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect: Child Abuse Protocol p.98

Interviews:

- 1. IA investigator
- 2. Facility PREA investigator

Findings (by Provision):

115.372 (a)-1:

DSCYF Policy 208 was provided in the PAQ to address PREA Standard 115.372(a). The policy makes references to investigating utilizing DFS Institutional Abuse Investigation Protocol policy and procedures. The policy does not have language specific to determining the standard evidence utilized in sexual harassment and sexual abuse investigations. PREA mandates requires imposing a standard of a preponderance of the evidence or a lower standard of proof for determining whether allegations of sexual abuse or sexual harassment are substantiated. Written in the State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect: Child Abuse Protocol, DFS (IA) will make a finding once it has established that a preponderance of the evidence exists.

Review of the sexual abuse investigative files of 2020, there were two of the three investigative files that documented that the allegations were not supported enough by the preponderance of evidence.

It was disclosed by both the IA investigator and the facility PREA investigator that they do not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

Based on the analysis of the State of Delaware Memorandum of Understanding for the Multidisciplinary Response to Child Abuse and Neglect: Child Abuse Protocol, the review of investigative reports, and the interviews, the auditor has determined that DYRS does not impose a standard higher than a preponderance of the evidence when determining if allegations of sexual abuse or sexual harassment are substantiated. The agency is substantially compliant with this standard and no corrective action is needed at this time.

115.373 Reporting to residents

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.D.1.i
- 2. DYRS Policy 2.13 Attachment E Notification of Investigations Status
- 3. Sexual Abuse Investigation 2019

Interviews:

- 1. IA investigator
- 2. Facility PREA investigator
- 3. Superintendent

Findings (by Provision):

115.373 (a)-1-3:

DYRS Policy 2.13.IV.D.1.i pertains to informing residents who make allegations that they have suffered sexual abuse in an agency facility are informed verbally, or in writing of the allegations have been determined to be substantiated, unsubstantiated, or unfounded. The policy specifically states that upon notification from Institutional Abuse or Law Enforcement, the program administrator will ensure that the youth is notified of the outcome of the case via the Notification Form. The auditor reviewed a sexual abuse investigative file from 2019 to check for compliance since there were no sexual abuse investigations in the prior year of this audit. During 2019, there was one sexual abuse investigation. It was resident on staff, and it was an administrative investigation. Based on the sexual abuse investigative file, there was a notification form completed and signed by both the DYRS program administrator and the IA investigator. The practice of notification of outcomes to residents alleging sexual abuse was further confirmed by the IA investigator, the facility PREA investigator, and the superintendent. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.373 (b)-1:

Within the last 12 months, there were no sexual abuse cases that were referred for criminal investigation. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.373 (c)-1-3

Within the last 12 months, there were no sexual abuse cases that were either substantiated, unsubstantiated, or unfounded committed by a staff member against a resident in DYRS. Additionally, there were no residents that reported a sexual abuse during the onsite audit. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.373 (d)-1

Within the last 12 months, there were no sexual abuse cases that were alleged by a resident by another resident. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.373 (e)-1-3

DYRS 115.373 specifically states that upon notification from Institutional Abuse or Law Enforcement, the program administrator will ensure that the youth is notified of the outcome of the case via the Notification Form. Within the last 12 months, there were no residents that were sexually abused. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence shows that the agency has a policy that notifies residents who have alleged sexual abuse in an agency facility with written notification utilizing the Notification of Investigation Status Form. The auditor corroborated this practice from the sexual abuse investigation file in 2019. There were no sexual abuse investigations within the last 12 months.

Based on the analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

1.	Add language to DYRS Polic	y 2.13 in accordance to 115.373(c-d)	

115.376 Disciplinary sanctions for staff Auditor Overall Determination: Meets Standard Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Delaware Children's Department Policy 313 Initial Background Checks and Subsequent Arrest and/or Allegations of Child Abuse/Neglect (Revised 12/15/16).
- 3. Removal of Employees from the Workplace Policy 309 (Revised 11/1/12)
- 4. Delaware Department of Human Resources Policy on Sexual Harassment Prevention (Revised October 2005).
- 5. Delaware Children's Department Policy 208 Institutional Abuse (Revised 6/8/16).
- 6. Investigation Files

Findings (by Provision):

115.376 (a):

In the PAQ, the facility states staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies.

The facility relies on Policy 2.13 Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) Section IV C, 1, a, and C 2, f, outline that all staff are required to report any allegations and instances of non-consensual sexual acts, abusive sexual contact, and sexual harassment to the Child Abuse Hotline (800)-292-9582. In addition, retaliation from staff will result in disciplinary action and be subject to full progression of sanctions and or referral for criminal prosecution. As written, the policy refers to staff mandatory reporting of sexual abuse and sexual harassment allegations and retaliation by staff. The policy does not state that staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies.

The facility relies on Policy 313 Initial Background Checks and Subsequent Arrest and/or Allegations of Child Abuse/Neglect, that outlines if as a result of a prohibited offense, ineligible determination or a substantiation of child abuse or neglect a recommendation for termination is warranted. As written, the policy does not mention sexual abuse or sexual harassment and does not state that staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies.

The facility relies on Policy 309 Removal of Employees from the Workplace, that outlines that allegations of events that may lead to immediate removal from the workplace include but not be limited to physical or sexual abuse against a resident. The policy refers to allegations of sexual abuse and does not specifically outline that staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies.

The facility relies on DHR policy on sexual harassment prevention, that outlines that employees are strictly prohibited from engaging in any form of sexual harassment from an employee from any state facility to another employee. As written, this policy refers to employee on employee sexual harassment and not residents. The policy does not specifically state staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies.

The auditors reviewed all allegations of sexual abuse and sexual harassment from both 2019 and 2020. It should be noted that residents were no longer at facility to further interview regarding their allegations of sexual harassment or sexual abuse. During the review of 2019, there was one allegation of sexual abuse, and there were no allegations of sexual harassment. The allegation of sexual abuse was resident on staff, and the documentation stated that the allegation was unsubstantiated. Contained in the investigative file there was a non-critical report, victim statement, sexual violence incident form, administrative report, Institutional Abuse report, Notification of Investigation Status Form, and the Sexual Abuse Incident Review of Substantiated or Un-Substantiated Outcomes Form. The case was referred to the Child Abuse Hotline and it was investigated by Institutional Abuse.

Review of the 2020 investigative files, the auditors were provided limited documentation. The investigations may have been completed by the Residential Cottages. Further the auditors requested the information from the data analyst, and the documentation was not provided in its entirety. Based on the information obtained, there were two sexual harassment allegations that were listed on the roster provided, but the auditors located an additional sexual harassment allegation. There were three sexual harassment allegations of resident on staff. There was an allegation of sexual harassment that a finding was not determined. For the remainder of the allegations of sexual harassment, there were dual findings of un-substantiated and unfounded. In the review of the investigative files of 2020, there were no allegations of sexual abuse. Based on the

interview with the Delaware State Police, there were no criminal cases of sexual abuse or sexual harassment reported to the department. The three cases of sexual harassment were investigated administratively. The auditor was unable to determine the facility PREA investigators who completed the investigations. There was no documentation provided that revealed that the cases were screened out by the Child Abuse Hotline or by the Institutional Abuse Department. The auditor was able to determine that staff involved in the 2019 and 2020 cases had not been disciplined or terminated for violating the agency sexual abuse and sexual harassment policies.

The evidence shows that the policies provided do not specifically state staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies, there was no staff disciplined or terminated for violating the agency sexual abuse and sexual harassment policies.

Based upon this analysis, the facility is substantially compliant with this provision and corrective action is not required.

115.376 (b):

In the PAQ, the facility reported in the last 12 months there was no staff at the facility that violated, resigned or have been terminated for violating the agency sexual abuse or sexual harassment policies.

The auditors review of the 2020 investigative files, revealed the files were incomplete and lacked a full investigative report. The investigations may have been completed by the Residential Cottages. Further the auditors requested the information from the data analyst, and the documentation was not provided in its entirety. Based on the information obtained, there were two sexual harassment allegations that were listed on the roster provided, but the auditors located an additional sexual harassment allegation. There were three sexual harassment allegations of resident on staff. There was an allegation of sexual harassment that a finding was not determined. For the remainder of the allegations of sexual harassment, there were dual findings of un-substantiated and unfounded. In the review of the investigative files of 2020, there were no allegations of sexual abuse. Based on the interview with the Delaware State Police, there were no criminal cases of sexual abuse or sexual harassment reported to the department. The three cases of sexual harassment were investigated administratively. The auditor was unable to determine the facility PREA investigators who completed the investigations. There was no documentation provided that revealed that the cases were screened out by the Child Abuse Hotline or by the Institutional Abuse Department. The auditor was able to determine that staff involved in the 2019 and 2020 cases had not been disciplined or terminated for violating the agency sexual abuse and sexual harassment policies.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.376 (c):

In the PAQ, the facility reported that sanctions for violations of agency policies relating to sexual abuse or sexual harassment are commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories. The facility reported the last 12 months there had been no staff disciplined for violating the agency's sexual abuse or sexual harassment policy.

The facility relies on PREA Policy 2.13 Section IV, e-f, that outlines that for all incidents that occur in agency operated facilities, the agency will pursue personnel actional that honor due process and decision making that is in the best interest of the child and upon completion of an investigation, the facility administrator will make a recommendation for training and or discipline after consulting with the human resource unit.

The auditor was able to determine that staff involved in the 2019 and 2020 cases had not been disciplined or terminated for violating the agency sexual abuse and sexual harassment policies.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.376 (d):

In the PAQ, the facility reported all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, are reported to law enforcement agencies, unless the activity was clearly not criminal, and to any relevant licensing bodies. The facility reported the last 12 months there had been no staff terminations or resignations for violating the agency's sexual abuse or sexual harassment policy.

The facility relies on Institutional Abuse Policy 208 section D, which outlines the agency is required by law to notify law enforcement and the Department of Justice (DOJ) of potential criminal violations involving children, alleged physical/sexual abuse or serious neglect of a client by a DSCYF employee, contractor or volunteer requires a multidisciplinary response. As written the policy does not include terminations for violations of sexual harassment policies.

The evidence shows that the auditor was able to determine that staff involved in the 2019 and 2020 cases had not been terminated or resigned for violating the agency sexual abuse and sexual harassment policies.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

- 1. Revise PREA 2.13 policy to include that state staff is subject to disciplinary sanctions up to and including termination for violating the agency sexual abuse and sexual harassment policies.
- 2. Sexual harassment violations are not included. Revise Institutional Abuse 208 policy to include terminations for violations of sexual harassment policies or resignations by staff who would have been terminated if not for their resignation, are reported to law enforcement agencies, unless the activity was clearly not criminal, and to any relevant licensing bodies.

115.377 Corrective action for contractors and volunteers

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Child Sexual Abuse Protocol Memorandum of Understanding 2017
- 3. Delaware Children's Department Policy 313 Initial Background Checks and Subsequent Arrest and/or Allegations of Child Abuse/Neglect (Revised 12/15/16).
- 4. Department of Services for Children, Youth and Their Families Policy 305 Standards of Conduct Employees, Volunteers and Interns (Revised 4/9/2018).
- 5. Removal of Employees from the Workplace Policy 309 (Revised 11/1/12)
- 6. Delaware Children's Department Policy 208 Institutional Abuse (Revised 6/8/16).

Interviews:

1. Superintendent

Findings (by Provision):

115.377 (a):

In the PAQ, the agency reported that agency policy requires that any contractor or volunteer who engages in sexual abuse be reported to law enforcement agencies, unless the activity was clearly not criminal, and to relevant licensing bodies and be prohibited from contact with residents. In the past 12 months the facility reported that there had been no volunteers or contractors reported to law enforcement or licensing bodies for engaging in sexual abuse of residents.

The agency relies on PREA Policy 2.13 Section III A and Section IV, C, 1, that outlines that volunteers and contractors are defined as departmental employees, and all staff are required to report any allegations and instances of non-consensual sexual acts, abusive sexual contact and sexual harassment to child abuse hotline 800-292-9582.

The facility provided the Child Abuse Protocol Memorandum that outlines DFS must make an immediate report to the appropriate law enforcement jurisdiction and the Department of Justice for all civil offenses identified in the Sexual Abuse Protocol, DFS is required to report all persons, agencies, organizations and entities to DOJ for investigation if they fail to make mandatory reports of child abuse or neglect.

Agency Institutional Abuse Policy 208 Section D, outlines the agency is required by law to notify law enforcement and the Department of Justice (DOJ) of potential criminal violations involving children, alleged physical/sexual abuse or serious neglect of a client by a DSCYF employee, contractor or volunteer requires a multidisciplinary response.

Review of facility investigative files for 2019 and 2020 revealed that there was no cases referred to law enforcement for violation of sexual abuse of residents by a volunteer or contractor.

During an interview with Delaware State police, there were no criminal cases of sexual abuse or sexual harassment reported to the department.

The evidence shows that contractor and volunteers are subject to reporting to law enforcement for engaging in sexual abuse, prohibited from contact with residents which was verified by policy, interviews, and file documentation.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.377 (b):

In the PAQ, the agency reported that facility takes appropriate remedial measures and considers whether to prohibit further contact with residents in the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer.

The facility relies on Policy 309 Removal of Employee from Workplace Section II, which outlines that the allegations of sexual abuse against a resident may lead to immediate removal of the employee from the workplace. As written, the policy does not include the immediate removal for allegations of sexual harassment by a contractor or volunteer.

During an interview with the superintendent, when asked in the case of any violation of agency sexual abuse and sexual harassment policy by a contractor or volunteer does your facility take remedial measures and prohibit further contact with

residents, staff stated they would remove the employee off campus.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendation:

1. Revise Policy 309 Removal of Employees from the workplace to include sexual harassment as an allegation as a remedial measure to prohibit any further contact with residents for violation of the agency's sexual abuse and sexual harassment policy.

115.378 Interventions and disciplinary sanctions for residents

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).
- 2. Division of Youth Rehabilitative Services Professional Practices Lesbian, Gay, Bi-sexual, Transgender, Questioning, and Intersex (LGBTQI) Policy 2.20 (Revised 3/5/19).
- 3. Investigation Records
- 4. Residential Cottages Resident Handbook

Interviews:

- 1. Superintendent
- 2. PREA coordinator
- 3. PREA compliance manager
- 4. Medical and mental health staff
- 5. Discipline staff

Onsite Review Observations:

1. Observations during onsite review of physical plant

Findings (by Provision):

115.378 (a):

In the PAQ, the agency reported that residents are subject to disciplinary sanctions only pursuant to a formal disciplinary process following an administrative finding or criminal finding of guilt that the resident engaged in resident-on-resident sexual abuse.

The agency reported in the past 12 months there was no administrative finding or criminal finding of guilt for resident-onresident sexual abuse that occurred at the facility.

The facility relies on PREA Policy 2.13 Section IV, C, 2, h-I, which outlines that sexual contact and harassment is prohibited, contacts shall be addressed in the behavioral management programs. As written the policy does not specifically state residents are subject to disciplinary sanctions only pursuant to a formal disciplinary process following an administrative finding or criminal finding of guilt that the resident engaged in resident-on-resident sexual abuse.

A review of the 2019 and 2020 investigations reveals there were no allegations, administrative finding or criminal finding of guilt of resident-on-resident sexual abuse.

During an interview with Delaware State police, there were no criminal cases of sexual abuse or sexual harassment reported to the department.

The evidence shows that there were no administrative or criminal findings of guilt for resident-on-resident sexual abuse which was verified through documentation review, interviews, and policy.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.378 (b):

In the PAQ, the facility reported if a disciplinary sanction for resident-on-resident sexual abuse results in isolation of a resident, policy requires that residents in isolation have daily access to large-muscle exercise, legally required educational programming, and special education services, shall receive daily visits from medical or mental health care clinician, and have access to other programs and work opportunities.

In the PAQ, the facility reported there were no residents placed in isolation as a disciplinary sanction for resident-on-resident sexual abuse that were denied access to large-muscle exercise, legally required programs, special education services, other programs, or work opportunities.

Agency Policy LGBTQI 2.20 Section IV, E, 1, c, outlines that during a period of isolation DYRS staff shall not deny youth daily large-muscle exercise, legally required programming, or special education services. Youth in isolation shall receive daily

visits from medical staff or behavioral health services clinician provider. The facility reported there are no work programs at the facility.

During an interview with the superintendent, when asked what disciplinary sanctions are residents subject to following an administrative or criminal finding that a resident engaged in resident-on-resident sexual abuse, staff stated they would receive cognitive behavioral training (CBT). When asked if the facility uses isolation as a sanction, staff indicated they do not use isolation.

During an interview, the PREA coordinator, PREA compliance manager (PCM) and staff that perform screening confirmed that there is no isolation at the facility.

During the onsite review, the auditor went into one multipurpose building, one administration building and three residential cottages and did not observe any segregated housing units or isolation rooms. The multipurpose building had various classrooms, cafeteria, conference rooms and staff offices. The residential cottages were dormitory style and open bay setting. A review of the resident files did not reveal that residents were placed in isolation. The auditor's observation of the facility did not reveal any type of segregated housing or isolation room, cell or housing that would confirm that the facility isolates residents as outlined in this provision.

The evidence shows the facility does not isolate residents at the facility which was verified through interview, observation, and documentation review.

Based upon this analysis, the facility is substantially compliant with this provision and corrective no action is required.

115.378 (c):

In the PAQ, the facility reports that the disciplinary process considers whether a resident's mental disabilities or mental health contributed to his or her behavior when determining what sanction if any should be imposed.

During an interview with the superintendent, when asked is a mental disability or mental illness considered when determining sanctions, staff indicated that yes it would be considered.

During an interview with the disciplinary officer, when asked do you consider whether a resident has a mental disability or mental illness that may have contributed to the behavior when determining a sanction, staff indicated "yes". If they have IEP, we incorporate it in together.

A review of the 2019 and 2020 investigations reveals there were no allegations, administrative finding or criminal finding of guilt of resident-on-resident sexual abuse.

The evidence shows that a resident's disability and mental health is considered when determining sanctions which was verified through interviews, and investigation information.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.378 (d):

In the PAQ, the facility reported that they offer therapy, counseling, or other interventions designed to address and correct the underlying reasons or motivations for abuse, they do not require the offending resident to participate in such interventions as a condition of access to any rewards-based behavior management system or other behavior-based incentives, access to general programs and education is not conditional on participation.

During interviews with medical and mental health staff, when asked if the facility offers therapy, counseling or other interventions designed to address and correct underlying reasons or motivations for sexual abuse, does the facility offer to offending resident, staff indicated they would if they had that situation. When asked do you provide these services as a condition of access, staff stated "no".

A review of the 2019 and 2020 investigations reveals there were no allegations, administrative finding or criminal finding of guilt of resident-on-resident sexual abuse.

The evidence shows that the facility offers therapy without conditions of access which was verified through PAQ, interviews, and investigation file documents.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.378 (e):

In the PAQ, the facility reports that agency disciplines residents for sexual conduct with staff only upon finding that the staff member did not consent to such contact.

As outlined in the Residential Cottages Resident Handbook, the facility uses a Cognitive Behavioral Training (CBT) approach to assist in changing inappropriate behaviors and to help youth examine belief and thinking patterns.

A review of the 2019 and 2020 investigations reveals there were no allegations, or investigations that would warrant discipline of a resident for sexual conduct with staff.

The evidence shows that the agency disciplines residents for sexual conduct with staff upon finding that the staff did not consent, which was verified by PAQ, resident handbook, and investigation records.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.378 (f):

In the PAQ, the facility reported they prohibit disciplinary action for a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred, even if an investigation does not establish evidence sufficient to substantiate the allegation.

Agency PREA Policy 2.13 Section IV C, 1, I, outlines that if a youth files a PREA grievance in bad faith, made a verbal report about a PREA matter in bad faith, the program may discipline a youth via the cognitive behavior Treatment (CBT) program a copy of the incident shall be kept on file by the PREA coordinator and PREA compliance manager. As written, the policy does not specifically outline that they prohibit disciplinary action for a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred, even if an investigation does not establish evidence sufficient to substantiate the allegation

As outlined in the Residential Cottages Resident Handbook, the facility uses a Cognitive Behavioral Training (CBT) approach to assist in changing inappropriate behaviors and to help youth examine belief and thinking patterns.

A review of the 2019 and 2020 investigations reveals there were no allegations, or investigations that would warrant discipline of a resident for making a report in bad faith.

The evidence shows that the agency prohibits disciplinary action for a report of sexual abuse made in good faith, which was verified by PAQ, policy, and investigation records.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.378 (g):

In the PAQ, the agency prohibits all sexual activity between residents and disciplines residents for such activity, the agency deems such activity to constitute sexual abuse only if it determines that the activity is coerced.

Agency PREA Policy 2.13 Section IV C, 1, h, outlines that consensual sexual activity between youth does not fall within the PREA definition or reporting procedures. However, sexual contact and sexual harassment is prohibited in all division programs and contracts. These contacts shall be addressed in the behavioral management programs. As written the policy does not outline that the agency deems such activity to constitute sexual abuse only if it determines that the activity is coerced.

A review of the 2019 and 2020 investigations reveals there were no allegations or investigations for sexual activity between residents.

The evidence shows that the agency prohibits all sexual activity between residents which was verified by PAQ, policy and investigation records.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

- 1. Although a policy is not required, revise PREA Policy 2.13 to include residents are subject to disciplinary sanctions only pursuant to a formal disciplinary process following an administrative finding or criminal finding of guilt that the resident engaged in resident-on-resident sexual abuse.
- 2. Although a policy is not required, revise PREA Policy 2.13 Section IV, c, 2 h, to include the agency deems such activity to constitute sexual abuse only if it determines that the activity is coerced.
- 3. Although a policy is not required, revise PREA Policy 2.13 Section IV C, 1 I, to include they prohibit disciplinary action for a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred, even if an investigation does not establish evidence sufficient to substantiate the allegation. The current language mentions made in bad faith which is not consistent with the provision f.

	4. Although a policy is not required, revise PREA Policy 2.13 Section IV, c, 2, to include that a resident may only be disciplined for sexual conduct with staff only upon finding that the staff member did not consent to such contact.
I	

115.381 Medical and mental health screenings; history of sexual abuse

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

Department of Services for Children, Youth and Their Families Memorandum of Understanding between the Division of Prevention and Behavioral Health Services and the Division of Youth Rehabilitative Services. (6/28/19).

Interviews:

- 1. Staff Responsible for Risk Screening
- 2. Medical and Mental Health Staff
- 3. Database Management Information Systems Specialist
- 4. PREA Compliance Manager

Findings (by Provision):

115.381 (a):

In the PAQ, the agency reported that all residents at this facility who have disclosed any prior sexual victimization during a screening are offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening.

In the PAQ, the facility reported in the past 12 months, all residents who have disclosed prior victimization during a screening were offered a follow-up meeting with a medical or mental health practitioner and medical and mental health staff maintain secondary materials documenting compliance.

Department of Services for Children, Youth and Their Families Memorandum of Understanding between the Division of Prevention and Behavioral Health Services and the Division of Youth Rehabilitative Services page two, outlines if a youth discloses sexual victimization, whether it occurred in the institutional setting or community, staff shall ensure that the resident is offered a follow-up meeting with a mental health practitioner within 14 days of intake screening.

It is noted that staff that conduct risk screening are also mental health staff, when asked if the screening indicate that a resident has experienced prior sexual victimization whether in an institutional setting or community, do you offer a follow-up meeting, staff stated "yes".

The auditor reviewed five resident files and intake documentation that determined that none of the residents disclosed any prior sexual victimization during screening that would have prompted the screener to offer a follow-up meeting within 14 days of the intake screening.

The evidence shows that the facility requires that a follow-up meeting is offered to residents that disclose prior victimization and the facility would conduct the follow up within 14 days of the intake process, which was verified through PAQ, MOU, interview and documentation review.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.381 (b):

In the PAQ, the agency reported that all residents who have ever previously perpetrated sexual abuse are offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening.

In the PAQ, the facility reported in the past 12 months, all residents who disclosed they previously perpetuated sexual abuse during screening and those residents were offered a follow-up meeting with a mental health practitioner mental health staff maintain secondary materials documenting compliance.

It is noted that staff that conduct risk screening are also mental health staff, when asked if the screening indicates that a resident previously perpetuated sexual abuse, do you offer a follow-up meeting, staff stated "yes, during that screening".

The auditor reviewed five resident files and intake documentation that determined that none of the residents disclosed that they previously perpetuated sexual abuse during screening that would have prompted the screener to offer a follow-up meeting.

The evidence shows that the facility requires that a follow-up meeting is offered to residents that disclose they previously perpetuated sexual abuse and the facility would conduct the follow-up within 14 days which was verified through PAQ, MOU, interview and documentation review.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.381 (c):

In the PAQ, the agency reported that information related to sexual victimization or abusiveness that occurred in an institutional setting is not strictly limited to medical and mental health practitioners, information shared with other staff is strictly limited to informing security and management decisions, including treatment plans, housing, bed, work, education, and program assignments, or as otherwise required by federal, state, or local law.

During an interview, the Information System Specialist/FOCUS liaison stated any cases for PREA comes into the intake portion of FOCUS and only the psychologist has access to the PREA risk assessment. Internal Affairs and the PREA coordinator have read only access. The superintendent and PREA compliance manager would not be able to see it. During an interview with the PREA compliance manager, he confirmed that mental health has access and he does not have access to the risk assessment. During the onsite review, the auditor was able to determine that access to information in FOCUS was granted based on the staff person's position.

The evidence shows that the agency has controlled the level of access that each staff has in the FOCUS database to control and protect sensitive information.

The evidence shows that information related to sexual victimization or abusiveness is limited and strictly controlled which was verified by PAQ and interviews.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.381 (d):

In the PAQ, the agency reported that the medical and mental health practitioners obtain informed consent from residents before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the resident is under the age of 18.

During an interview with medical and mental health staff, when asked, do you obtain informed consent from residents before reporting about prior sexual victimization that did not occur in an institutional setting, staff stated "yes, we do but we are mandated reporters". All of our kids are under 18. The auditor asked the staff to explain the informed consent process, staff stated they would explain the limits to confidentially, when a resident is a danger to themselves, others, involves child abuse or elder abuse. We complete the informed consent and diagnostic agreement.

A review of the Consent for Diagnostic Procedures Division of Child Mental Health Services Intake and Assessment Services, outlines four conditions on which information about the client may be revealed to others which include the resident has vitaminized a child either sexually, physically or emotionally, they have been victimized by others, they plan to harm themselves or someone else. This document requires the consent of the resident and a responsible adult and witness.

The evidence shows that mental and mental health staff do obtain informed consent for residents over the age of 18. Residents at the facility are under the age of 18 and mental health and medical staff are mandated reporters.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendation:

1. Although a policy is not required, it is recommended that the agency implement the requirements from the MOU into the policy since PBH has merged with DYRS, and include all residents who have ever previously perpetrated sexual abuse are offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening.

115.382 Access to emergency medical and mental health services

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. Division of Youth Rehabilitative Services Medical Emergencies Policy 7.3 (Effective 9/15/14).
- 2. Department of Services for Children, Youth and Their Families Memorandum of Understanding between the Division of Prevention and Behavioral Health Services and the Division of Youth Rehabilitative Services. (6/28/19).
- 3. Department of Services for Children, Youth and Their Families Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults (3/6/19).
- 4. Facility Coordinated Response Plan

Interviews:

- 1. Medical and mental health staff
- 2. Security staff and non-security staff first responders
- 3. SANE Christiana Care
- 4. SANE A.I Dupont Hospital

Findings (by Provision):

115.382 (a-b):

In the PAQ, the facility reported that resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, services are determined by medical and mental health practitioners professional judgement.

In the PAQ, the facility reported that medical and mental health staff maintain secondary materials that document the timeliness of emergency medical treatment and crisis intervention services that were provided; the appropriate response by non-health staff in the event health staff are not present at the time the incident is reported; and the provision of appropriate and timely information and services concerning contraception and sexually infection prophylaxis.

The facility relies on policy 7.3 Medical emergencies, that outlines the physician in charge should be contacted immediately in the event of an emergency. If the youth is not transported to another facility or hospital the physician in charge shall be required to respond to emergencies. The policy provides an order of telephone contacts for emergency

- 1. Ambulance or paramedic
- 2. Physician in charge
- 3. Facility superintendent or designee
- 4. Deputy director
- 5. Parent, guardian or legal guardian.

PREA Policy 2.13 outlines that all medical interventions for PREA related incidents in New Castle County will be referred to A.I. Duport or Christiana Care Hospital.

The auditors interviewed a sexual assault nurse examiner (SANE) and manager at Nemours/ Alfred A.I Dupont Hospital for Children regarding any services they would provide for victims at the facility. The forensic nurse manager stated they do offer SANE exams to victims of sexual abuse and victim advocate services they are not there 24/7 but can be contacted if needed and there is no cost to the victim.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund.

The facility provided a Memorandum of Agreement between the Division of Youth Rehabilitative Services and Survivors of Abuse in Recovery, Inc. (SOARS) that DYRS youth that have been victims of sexual abuse be provided advocates for support during a forensic medical examination and emotional support services related to their victimization. During an interview, staff at SOARS confirmed that they have a memorandum of agreement with the facility to provide victim advocate for emotional support but have not had any contact with any residents at the facility. The SOARS staff stated the facility and their agency spent a lot of time when they first got the memorandum of agreement but have not been in contact with the

facility for a while. When asked how does a resident contact your agency, the SOARS staff stated they would call (302)-655-3953 and after the prompts select extension 1 for the intake department. When asked do you accompany a victim during a forensic examination, staff stated "no" they would go to the hospital for someone in crisis, Staff stated they accompany victims through investigatory interview, emotional support, crisis intervention through telephone and maybe onsite. SOARS staff noted that during the COVID 19 pandemic they have been utilizing telehealth to communicate with victims.

During an interview with medical and mental health staff, when asked do victims of sexual abuse receive timely and unimpeded access to emergency medical treatment and crisis intervention, staff stated "yes, we have a contract with SOARS", they would be contacted within one business day. When asked is the nature and scope of these services determined by your professional judgement, staff stated "yes".

Review of the facilities coordinated response plan, the facility will request the assistance of law enforcement and a forensic examination, make the appropriate triage with medica services, the youth will be transported to Christiana Care Hospital or A.I. Dupont Hospital for a forensic examination and treatment.

The evidence shows that resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services which was verified through PAQ, policy, MOU, interviews and response plan.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.382 (c):

In the PAQ, the agency reported that resident victims of sexual abuse while incarcerated are offered timely information about access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate.

The facility provided Department of Services for Children, Youth and Their Families Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults that outlines Christiana Care Hospital employs forensic examination protocols in regards to sexual assaults of children in Delaware that are appropriate for youth, forensic exams are made available without cost to the youth, hospital attempts to make available to the victim a victim advocate from a rape crisis center, qualified agency staff member, qualified community based organization staff member with support through SANE process, investigative interviews, emotional support, crisis intervention, information and referrals.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund, they provide counseling, follow-up care, medications to prevent sexually transmitted infections prophylaxis.

During an interview with medical and mental health staff, when asked are victims of sexual abuse while incarcerated offered timely information about access to emergency contraception and sexually transmitted infections prophylaxis, staff stated "yes medical team is onsite seven day a week".

The evidence shows that resident victims of sexual abuse while incarcerated are offered timely information about access to emergency contraception and sexually transmitted infections prophylaxis which was verified thought MOU, PAQ, and interviews.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.382 (d):

In the PAQ, the agency reported that treatment services are provided to every victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

The facility provided Department of Services for Children, Youth and Their Families Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults that outlines forensic exams are made available without cost to the youth where evidentiary or medically appropriate.

The auditors interviewed a sexual assault nurse examiner (SANE) and manager at Nemours Alfred A.I Dupont hospital for children regarding any services they would provide for victims at the facility. The forensic nurse manager stated they do offer SANE exams to victims of sexual abuse and victim advocate services they are not there 24/7 but can be contacted if needed and there is no cost to the victim.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund.

The evidence shows that treatment services are provided to every victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation which was verified through PAQ, MOU, and interviews.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

115.383 Ongoing medical and mental health care for sexual abuse victims and abusers

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

Division of Youth Rehabilitative Services Prisoner Rape Elimination Act (PREA) 2.13 (Revised 6/29/17).

Department of Services for Children, Youth and Their Families Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults (3/6/19).

Memorandum of Agreement between the Division of Youth Rehabilitative Services and Survivors of Abuse in Recovery, inc. (SOARS) and Website survivorsofabuse.org

Christiana Care Christiana Hospital website chirtianacare.org

Nemours/Alfred A.I Dupont Hospital for Children website nemours.org

Investigation Records

State of Delaware, Department of Services for Children, Youth and Their Families Residential Cottages website http://kids.delaware.gov/yrs/residential-cottages

Interviews:

Medical and mental health staff

SANE Christiana Care

SANE A.I Dupont Hospital

Survivors of Abuse in Recovery, Inc. (SOARS)

Findings (by Provision):

115.383 (a):

In the PAQ, the facility reported they offer medical and mental health evaluation and, as appropriate, treatment to all residents who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility.

The facility relies on PREA Policy 2,13 that outlines that all counseling services will be made available to all youth involved in non-consensual sex, abusive sexual contact or sexual harassment through Christiana Care Hospital or A.I. Dupont Hospital.

During interviews with medical and mental health staff, when asked what does evaluation and treatment of residents who have been victimized entail, staff stated we use a cognitive behavior approach, trauma focused treatment.

The auditors interviewed a sexual assault nurse examiner (SANE) and manager at Nemours/ Alfred A.I Dupont Hospital for Children regarding any services they would provide for victims at the facility. The forensic nurse manager stated they do offer SANE exams to victims of sexual abuse and victim advocate services they are not there 24/7 but can be contacted if needed and there is no cost to the victim.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund.

Investigation information reviewed did not reveal an allegation of sexual abuse.

The evidence shows that medical and mental health services evaluation and treatment is offered for residents that have been victimized by sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.383 (b):

In the PAQ, the facility reported that evaluation and treatment for victims include follow-up services, treatment plans, and when necessary, referrals for continued care following their transfer to another facility or release from custody.

The facility relies on PREA Policy 2.13 that outlines that the Division of Prevention and Behavioral Health (DPBH) psychologist or the DYRS contracted medical provider will provide follow-up care while the youth remain in custody and for release and discharge. In addition to counseling services provided by DPBH, all youth shall be made aware of community agencies.

The facility provided a Memorandum of Agreement between the Division of Youth Rehabilitative Services and Survivors of Abuse in Recovery, inc. (SOARS) that DYRS youth that have been victims of sexual abuse be provided advocates for support during a forensic medical examination and emotional support services related to their victimization. During an

interview, staff at SOARS confirmed that they have a memorandum of agreement with the facility to provide victim advocate for emotional support, crisis intervention and individual therapy but have not had any contact with any residents at the facility.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.383 (c):

In the PAQ, the facility reported they provide victims with medical and mental health services consistent with the community level of care.

During interviews with medical and mental health staff, when asked are medical and mental health services consistent with community level of care, staff stated "yes, it is controlled and we can follow-up easier".

The auditor reviewed the agency's website for the facility, the facility provides medical and mental health services provided by a certified psychologist and psychiatrist.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.383 (d-e):

In the PAQ, the facility reported that female victims of sexual abusive vaginal penetration while incarcerated are offered pregnancy tests.

In the PAQ, the facility reported that if pregnancy results from sexual abuse while incarcerated, victims receive timely and comprehensive information about, and timely access to, all lawful pregnancy-related medical services.

During interviews with medical and mental health staff, when asked if pregnancy results from sexual abuse while incarcerated, are victims given timely information and access to all lawful pregnancy-related services, staff stated "yes, we have not had that happen". When asked when ordinarily victims would be provided information and access, it was stated it would happen immediately at the local hospital A.I Dupont or Christiana Care.

Investigation information reviewed did not reveal an allegation of sexual abuse.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund, they provide counseling, follow-up care, medications to prevent sexually transmitted infections prophylaxis and pregnancy testing.

The evidence shows that female victims would receive pregnancy test and timely access and information which was verified through PAQ, and interviews.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.383 (f):

In the PAQ, the facility reported that resident victims of sexual abuse while incarcerated are offered tests for sexually transmitted infections as medically appropriate.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility. The forensic nurse stated they do provide SANE exams and have a victim advocate available, counseling services are offered by the hospital, there is a SANE examiner at the hospital 24 hours a day seven days a week and the cost is covered through the victim compensation fund, they provide counseling, follow-up care, medications to prevent sexually transmitted infections, prophylaxis and pregnancy testing.

Investigation information reviewed did not reveal an allegation of sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.383 (g):

In the PAQ, the facility reported that treatment services are provided to the victim without financial cost and regardless of

whether the victim names the abuser or cooperates with any investigation arising out of the incident.

The facility provided Department of Services for Children, Youth and Their Families Affirmation of Compliance with Forensic Examinations Standards for Sexual Assaults that outlines Christiana Care Hospital employs forensic examination protocols in regards to sexual assaults of children in Delaware that are appropriate for youth, forensic exams are made available without cost to the youth, hospital attempts to make available to the victim a victim advocate from a rape crisis center, qualified agency staff member, qualified community based organization staff member with support through SANE process, investigative interviews, emotional support, crisis intervention, information and referrals.

The auditors interviewed a sexual assault nurse examiner (SANE) at Christiana Care Christiana Hospital regarding any services they would provide for victims at the facility, staff stated there is no cost to the victim, costs are covered through the victim compensation fund.

The auditors interviewed a sexual assault nurse examiner (SANE) and manager at Nemours/Alfred A.I Dupont Hospital for Children regarding any services they would provide for victims at the facility. The forensic nurse manager stated the services they provide are at no cost to the victim.

Investigations information reviewed did not reveal an allegation of sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.383 (h):

In the PAQ, the facility reported that the facility attempts to conduct a mental health evaluation of all known resident-on-resident abusers within 60 days of learning of such abuse history and offers treatment when deemed appropriate by mental health practitioners.

During interviews with medical and mental health staff, when asked, do you conduct a mental health evaluation of all known resident-on-resident abusers and offer treatment if appropriate, staff stated "yes, we have not had that happen".

Investigation information reviewed did not reveal an allegation of sexual abuse.

Based upon this analysis, the facility is substantially compliant with this provision and no corrective action is required.

Based upon this analysis, the facility is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendation:

Although a policy is not required, revise the PREA policy Section IV E victim services, to include that treatment services are provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

115.386 Sexual abuse incident reviews

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13IV.D.4.f-h
- 2. Sexual Abuse Investigation 2019
- 3. Sexual Abuse Incident Review of Substantiated or Unsubstantiated Outcomes Form

Interviews:

- 1. Superintendent
- 2. PREA compliance manager
- 3. Incident Review Team Member

Findings (by Provision):

115.386(a)-1-2:

In the DYRS Policy 2.13.IV.D.4.h, there is mention of an internal administrative review. It further states that the administrative unit is to identify two supervisory level staff that have received training to assist this level of incident review. After closer examination, the auditor is interpreting that the internal administrative review as an internal administrative investigation which would be conducted by investigators that have specialized training. Further, the investigators would provide evidence and findings to the administrative team. There were no sexual abuse investigations in the past 12 months to corroborate this practice. To review the facility's practice and gauge compliance, the auditor utilized the sexual abuse investigation from the prior year in 2019. Located in the sexual abuse investigative file, the auditor located a Sexual Abuse Incident Review of Substantiated or Unsubstantiated Outcomes Form. Though the allegation was unsubstantiated, the Residential Cottages conducted a sexual abuse incident review at the conclusion of the sexual abuse investigation. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.386(b)-1

Examination of the Sexual Abuse Incident Review of Substantiated or Unsubstantiated Outcomes, it was learned that the completion of the investigation was on 2/22/19, and the sexual abuse incident review was not completed until 5/7/19. PREA mandates that the sexual abuse incident review should happen within 30 days of the completion of the sexual abuse investigation. After further investigation by the auditor, it was determined that the PREA compliance manager was on leave of absence during the time in question. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.386(c)-1

Contained on the Sexual Abuse Incident Review of Substantiated or Unsubstantiated Outcomes form, there were several individuals participating on the sexual abuse review team for the sexual abuse allegation that occurred in 2019. The PREA compliance manager, program manager, treatment specialist supervisor, and the family crisis therapist. Representing the upper management was the PREA compliance manager who is the assistant superintendent. There was no investigator identified on the list, but the team utilized the input from the completed investigation from an investigator. There was no medical practitioner, but there was a mental health practitioner on the team. The superintendent was aware of the facility having an incident review team, but the superintendent could not confirm who participated on the team due to being employed at another DYRS facility during the time of the investigation being reviewed by the auditor. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.386(d)-1

The report of the sexual review team is documented on the Sexual Abuse Incident Review of Substantiated and Unsubstantiated Outcomes form. The form includes the following information:

- Reportable Incident Date
- Facility
- PREA Type: Resident on Staff or Resident on Resident
- Type of Sexual Violence
- · Incident Description

- Substantiated or Unsubstantiated
- · Review Team Members
- As a result of the allegation, is there a need for policy or practice change that would better prevent, detect, or respond to sexual abuse? If yes, what needs to be changed?
- Was the incident motivated by any of the below (check all that apply)
- Were there any physical barriers where the alleged incident occurred that would enable abuse? If yes note under (6)
 Recommendations
- What was the staffing level at the time of the incident? Was the staffing level adequate? If no, explain:
- Was monitoring technology adequate for that area? If it was not adequate, what is needed? (explain)
- · Findings of Team
- Final Recommendation
- Facility Head Comments
- · Facility Head Signature and Date
- The completed form is to be copied to the Deputy Director, PREA coordinator, PREA compliance manager, and the management analyst- Office of the Director

The form contains all required information required by Section 115.386(d) which includes the consideration for policy or practice to better prevent, detect, or respond to sexual abuse. It considers if the allegation was motivated by race, ethnicity, gender identity, LGBQTI, status or perceived status, gang affiliation, or other group dynamics. The review team examines the area to assess if there were any physical barriers, and they assess the staffing levels. The team also reviews the monitoring equipment. Lastly, the team completes the report and submits to the deputy director, PREA coordinator, PREA compliance manager, and the management analyst.

During the interviews, the auditor found that the superintendent and a member of the incident review team both confirmed that factors are considered of the motivation for the allegation of sexual abuse. The superintendent was specifically asked how the information from the Sexual Abuse Incident Review of Substantiated or Unsubstantiated Outcomes form is utilized. He responded that this information is part of decision making. The incident review team member explained that there is an examination of the area where the incident occurred, and the monitoring equipment is also assessed. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

115.386(e)-1

Located on the Sexual Abuse Incident Review of Substantiated or Unsubstantiated Outcomes, there is a section on the form with final recommendations. Based on the sexual abuse investigative file, the two findings were documented and in the final recommendation it appears that the recommendations were implemented. Based on this analysis, the facility is substantially compliant with this provision and no corrective action is required.

The evidence shows that the facility does have a sexual abuse incident team, and they utilize the Sexual Abuse Incident Review of Substantiated and Unsubstantiated Outcomes to document the review. The sexual abuse team has upper-level management and input from designated individuals. The review team does not have an investigator participating, but the review utilizes the input of the completed investigation from an investigator. The established form lists variables to consider when reviewing allegations of sexual abuse. Lastly, the facility considers recommendations to implement or documents its reasons for not doing so.

Based on this analysis, the facility is substantially compliant with this standard and there are no corrective actions required.

Best Practice Recommendations:

1. DYRS Policy 2.13IV.D.4.h revise language add sexual abuse, sexual harassment, and retaliation; change internal administrative review to internal administrative investigation; efficient time frame should be a set time; clarify the position of investigator and clarify the type of training investigating sexual abuse in confinement. Clarify the following all issues regarding protection and/or prevention retaliation shall also apply to harassment allegations.

115.387 Data collection

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.F.1-4
- 2. DYRS Policy 2.13 Attachment A
- 3. DYSR Policy 2.13 Attachment B
- 4. DYRS Policy 2.13 Attachment C
- 5. DYRS Policy 2.13 Attachment D
- 6. DYRS Policy 2.13.IV.C.1.c
- 7. Excel spreadsheet containing the incidents of sexual abuse and sexual harassment investigations from the private facilities in which DYRS contracts for confinement of its residents
- 8. Survey of Sexual Violence for 2019
- 9. https://kids.delaware.gov/pdfs archive/prea/SSV-2019.pdf

Interviews:

1. Data analyst

Findings (by Provision):

115.387 (a)-1:

DYRS Policy 2.13.IV.F.1-4 requires data collection utilizing a standardized instrument and a set of definitions. The 4 attachments to the policy are the forms used to collect the required information.

- DYRS Policy 2.13 Attachment A- Sexual Violence Incident Form
- DYSR Policy 2.13 Attachment B-Sexual Violence Incident Form: Victim
- DYRS Policy 2.13 Attachment C-Sexual Violence Incident Form: Youth Perpetrator
- DYRS Policy 2.13 Attachment D-Sexual Violence Incident Form: Adult Perpetrator

Based on the sexual abuse investigation in 2019 and the review of the other DYRS facilities investigative files, the agency collects accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.

Though this standard is for sexual abuse, the three sexual harassment investigations in 2020 the agency did not collect accurate, uniform data for every allegation of sexual harassment. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.388(b)-1

According to DYRS Policy 2.13.IV.F.4, the management analyst III will provide a quarterly report to the deputy director to ensure outcome information is accurate and current. Annually, the facility aggregates the incident-based sexual abuse data in preparation for the submission of the Survey of Sexual Violence conducted by the Department of Justice. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.387(c)-1

Review of the DYRS Policy 2.13 attachments are in alignment with the information necessary to complete the most recent version of the Survey of Sexual Violence (SSV) conducted by the Department of Justice. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.387(d)-1

DYRS Policy 2.13.IV.F.2-3 states that the administrators are responsible for providing the internal investigation outcome for data collection. The deputy director will be responsible for reporting IA and/or criminal investigation outcomes for data collection. The policy details the agency shall maintain, review, and collect data from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.387(e)-1

Cited in the mandatory reporting section of DYRS Policy 2.13.IV.C.1.c contracted programs are responsible for reporting according to their contract and operating guidelines. During the management analyst interview, the auditor was provided an Excel spreadsheet containing the incidents of sexual abuse and sexual harassment investigations from the private facilities in which DYRS contracts for confinement of its residents.Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.387(f)

Provided on the agency's website is a copy of the report Survey of Sexual Violence for 2019. The report was submitted prior to June 30, 2020 by the data analyst. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence shows that the agency collects accurate, uniform data for every allegation of sexual abuse at facilities under direct control using a standardized instrument and set of definitions. The agency has demonstrated it annually aggregates the incidence based sexual abuse data. The data contains the minimum of the information to complete the Survey of Sexual Violence. The agency collects information from incident-based documents, reports, investigation files, and sexual abuse incident reviews. The agency collects information from the contacted facilities that contract with DYRS for the placement of residents.

Based upon this analysis, the facility is substantially compliant with this standard.

Best Practices Recommendations:

1. Revise DYRS Policy 2.13.IV.C.1.c with the addition of sexual abuse and sexual harassment

115.388 Data review for corrective action Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.F.1-5
- 2. https://kids.delaware.gov/yrs/prea-reports.shtml
- 3. DYRS Annual Report CY-2019 Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019
 Annual Report

Interviews:

- 1. Director
- 2. PREA coordinator
- 3. PREA compliance manager
- 4. Director's Team Meeting Minutes 8/7/20- Zoom Meeting

Findings (by Provision):

115.388(a):

DYRS Policy 2.13.IV.F.5.a-d requires that an annual report shall be readily available to the public through it's website. All information must receive prior approval by the division director before website posting. The annual report shall include the following:

- a. Any findings and corrective actions for all allegations identified by facility.
- b. A comparison of the current year's data and corrective actions with those from prior years
- c. An assessment of the Division's progress in addressing sexual abuse.
- d. The Division may redact specific material from reports when a publication would present a clear and specific threat to the safety and security of a facility but must indicate the nature of the material redacted.

Review of the director's team meeting minutes from 8/7/20 reveal there is time devoted by DYRS to discuss information obtained from the data collected. During the meeting, there was an opportunity to discuss staffing plans and video monitoring system needs or concerns.

During inquiry of the director, the auditor asked how the agency utilizes incident-based sexual abuse data to assess and improve sexual abuse prevention, detection, response policies, practices, and training. The director responded that the information assists in making adjustments in staffing and monitoring of residents. Additionally, it could flag an individual that is repeatedly accused of sexual harassment or sexual abuse. It was verified by the PREA coordinator that the agency does review the data collected to assess and improve effectiveness of its sexual abuse prevention, detection, and response policies, training as well as address any corrective action. It was further shared that the data and documents related to PREA are maintained with the management analyst under a two-lock system. Lastly, there was confirmation that a report was generated and placed on the agency's website. The PREA compliance manager also confirmed that the agency reviews data collected for sexual harassment and sexual abuse. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.388(b)-1-2

The DYRS Annual Report CY-2019 (Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019 Annual Report) summarizes and compares the aggregated information of sexual harassment and sexual abuse received from both DYRS operated facilities and contracted facilities. Included on the report is the data analysis which details corrective actions. Found within the report is an assessment of the agency's progress in addressing sexual abuse. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.388(c)-1-3

The DYRS Annual Report CY-2019 (Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019 Annual Report) can be found on the agency website https://kids.delaware.gov/yrs/prea-reports.shtml, and the report is signed

by the director of DYRS. The director of DYRS stated that he approves annual reports that are written pursuant to PREA Standard 115.388. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.388(d)-1-2

There were no redactions in the DYRS Annual Report CY-2019 (Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019 Annual Report). A redaction clause was not necessary. The PREA compliance manager stated that redactions would include personal information. The auditor determined that the report did not require personal information so there was no need for redaction. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence shows that the agency reviews data collected and aggregates to assess and improve the effectiveness of its sexual abuse prevention, detection, response policies and training as well as corrective action. This information is developed into a report titled the DYRS Annual Report CY-2019 (Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019 Annual Report). The report is approved by the director and made public annually on the agency website. There were no redactions to the report.

Based upon this analysis, the agency is substantially compliant with this standard and no corrective action is required.

115.389 Data storage, publication, and destruction

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 2.13.IV.F.6-7
- 2. DYRS Policy 2.13.IV.F.5
- 3. The DYRS Annual Report CY-2019 (Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019 Annual Report)
- 4. https://kids.delaware.gov/yrs/prea-reports.shtml

Interviews:

- 1. Management Analyst
- 2. PREA Coordinator

Site Review:

1. Management Analyst's Office

Findings (by Provision):

115.389 (a)-1:

According to DYRS Policy 2.13.IV.F.6 all data collected throughout the division on PREA allegations and all associated reports, shall be securely stored by the management analyst using a double lock system. The PREA compliance manager further confirmed that all PREA related allegations and reports are maintained in a double lock system in the management analyst office. During the interview with the management analyst, the auditor toured the office of the management analyst to verify the location and security of documents which were double locked. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.389(b)-1

The DYRS Annual Report CY-2019 (Delaware Division of Youth Rehabilitative Services Prison Rape Elimination Act 2019 Annual Report) summarizes and compares the aggregated information of sexual harassment and sexual abuse received from both DYRS operated facilities and contracted facilities. The agency's practice includes the aggregated sexual abuse data from DYRS operated facilities and contracted facilities, but there is no policy that requires this action. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.389(c)-1

Review of the agency website the auditor determined that DYRS has shown a practice of removing all personal identifiers from reports released on the agency website. The auditor was told by PREA coordinator that personal information would be redacted from reports. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.389(d)-1

DYRS Policy 213.IV.F.7 requires that all data collected throughout the division on PREA allegations and all associated reports will be retained for no less that 10 years after the date of its initial collection unless Federal, State, or local law requires otherwise. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

The evidence shows that the agency ensures that incident based, and aggregate data are securely retained. The agency has made public both DYRS operated and contracted facilities aggregated sexual abuse data available to the public annually through the website. The agency has insured that there are no personal identifiers on data released to the public.

Based upon this analysis, the agency is substantially compliant with this standard and no corrective action is required.

Best Practice Recommendations:

1. Add to Policy 2.13.IV.F.5 requirements of 115.389(b)-1

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115.401 Frequency and scope of audits

Auditor Overall Determination: Meets Standard

Auditor Discussion

Documents:

- 1. DYRS Policy 5.24
- 2. DYRS Policy 5.6
- 3. Contract Excel Spreadsheet
- 4. DSCYF Website
- 5. Letter provided by facilities awaiting final PREA report
- 6. Review of contracted facilities PREA final reports
- 7. https://kids.delaware.gov/yrs/prea-reports.shtml

Interviews:

1. Contract Manager

Findings (by Provision):

115.401 (a)-1:

During the prior three-year audit period, DYRS has ensured that DYRS operated facilities and contracted facilities were audited. The only exception was for the Residential Cottages' PREA audit which was rescheduled due to the Covid-19 Pandemic. During the interview with the contract manager, it was confirmed that all contracted facilities had completed the PREA final reports. The contract manager provided an updated Excel spreadsheet with the dates of all completed final PREA report dates of contracted facilities. The updated spreadsheet was uploaded to the supplemental files in the OAS.

The New Jersey state mandates regarding quarantining upon entrance and exit impeded the lead auditor's ability to travel to Delaware to complete an onsite audit. The lead auditor awaited guidance from the PRC regarding alternative means to audit the facility. An inquiry was made by the lead auditor in March 2020 regarding the possibility of doing all interviews virtually. The guidance was not provided until October 2020. The auditor waited for the New Jersey mandate to be changed to a travel advisory, and the onsite audit was rescheduled for December 16-18, 2020.

During the pre-onsite audit, the auditor reviewed the Excel spreadsheet provided by the contract manager. Based on the information provided, the auditor determined that all contracted facilities had provided either a final PREA report or a letter with the date of delivery of the PREA final report. During the post audit review, all contracted facilities had provided a copy of their final PREA report. For those facilities that did not have a website, the contract manager provided the copy of the facilities PREA final reports.

Listed below are the DYRS operated facilities PREA final reports along with the cycle and year completed. This information is also obtainable on the DYRS website. https://kids.delaware.gov/yrs/prea-reports.shtml

Ferris School	Year 3	Cycle 2
Ferris School	Year 3	Cycle 1
New Castle County Detention Center	Year 3	Cycle 2
New Castle County Detention Center	Year 3	Cycle 1
Residential Cottages	Year 1	Cycle 2
Residential Cottages	Year 3	Cycle1
Stevenson House Detention Center	Year 2	Cycle 2
Stevenson House Detention Center	Year 3	Cycle1

115.401(b)-1

This the second year of the current audit cycle, and the agency was not able to ensure that at least one-third of each facility type operated by the agency was audited in the first year of the audit cycle due to the Covid-19 Pandemic. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.401(h)-1

DYRS allowed full access to, and the ability to observe, all areas of the Residential Cottages. The auditors were given full access to all four buildings that comprise the Residential Cottages. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.401(i)-1

The auditor was permitted to request and receive copies of any relevant documents, including electronically stored information from agency's databases and hardcopy files. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

115.401(m)-1

Residents were permitted to send information and correspondence to the auditor in the same manner as legal counsel. Based on information provided by staff that handles resident mail, all mail is opened, searched, and read and it is not necessarily handled in a confidential manner including legal correspondence. Outgoing mail is not sealed prior to being handled by staff. During all phases of the audit, the lead auditor received no correspondence from residents or staff at the Residential Cottages. According to DYRS Policy 5.24 and DYRS Policy 5.6, residents are permitted to have confidential correspondences equivalent to legal correspondence. The policies and the interview are in conflict. This concern has been further detailed in PREA Standard 115.353 as a corrective action.

DYRS has ensured that agency operated, and contracted facilities have been audited at least once. During the first year of the audit cycle, the Residential Cottages were not audited due to the Covid-19 Pandemic. The auditors were granted full access to all areas of the Residential Cottages. The auditors were permitted to request and receive copies of any relevant documents including electronic stored information on databases. The auditors attest that they were permitted to conduct private interviews with residents. The residents were permitted to send correspondence to the auditor in the same manner as communication with legal counsel, but all communication according to staff that handles mail is not handled in confidential manner. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.

Based on this analyst the Residential Cottages are substantially in compliance with Standard 115.401. There is no corrective action at this time. The auditor's concern regarding confidentiality in the handling of mail is detailed in PREA Standard 115.353 as a corrective action.

Best Practice Recommendations:

1. Create a correspondence list of persons, agencies, and correspondences that are not opened and can be sealed in order for the residents to have confidential correspondence equivalent of legal correspondence.

115.403	Audit contents and findings
	Auditor Overall Determination: Meets Standard
	Auditor Discussion
	Documents:
	DYRS Final Audit Reports https://kids.delaware.gov/yrs/prea-reports.shtml
	Findings (by Provision):
	115.403 (f):
	The auditor located all the division operated facilities final PREA reports on the agency's website https://kids.delaware.gov/yrs/prea-reports.shtml.
	The evidence shows that DYRS publishes all PREA final reports for division operated facilities on the agency's website https://kids.delaware.gov/yrs/prea-reports.shtml. Based on this analysis, the agency is substantially compliant with this provision and no corrective action is required.
	Based upon this analysis, the agency is substantially compliant with this standard and no corrective action is required.

Appendix: Provision Findings		
115.311 (a)	Zero tolerance of sexual abuse and sexual harassment; PREA coordinator	
	Does the agency have a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment?	yes
	Does the written policy outline the agency's approach to preventing, detecting, and responding to sexual abuse and sexual harassment?	yes
115.311 (b)	Zero tolerance of sexual abuse and sexual harassment; PREA coordinator	
	Has the agency employed or designated an agency-wide PREA Coordinator?	yes
	Is the PREA Coordinator position in the upper-level of the agency hierarchy?	yes
	Does the PREA Coordinator have sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities?	yes
115.311 (c)	Zero tolerance of sexual abuse and sexual harassment; PREA coordinator	
	If this agency operates more than one facility, has each facility designated a PREA compliance manager? (N/A if agency operates only one facility.)	yes
	Does the PREA compliance manager have sufficient time and authority to coordinate the facility's efforts to comply with the PREA standards? (N/A if agency operates only one facility.)	yes
115.312 (a)	Contracting with other entities for the confinement of residents	
	If this agency is public and it contracts for the confinement of its residents with private agencies or other entities including other government agencies, has the agency included the entity's obligation to adopt and comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents.)	yes
115.312 (b)	Contracting with other entities for the confinement of residents	
	Does any new contract or contract renewal signed on or after August 20, 2012 provide for agency contract monitoring to ensure that the contractor is complying with the PREA standards? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents OR the response to 115.312(a)-1 is "NO".)	yes

115.313 (a)	Supervision and monitoring	
	Does the agency ensure that each facility has developed a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?	yes
	Does the agency ensure that each facility has implemented a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?	yes
	Does the agency ensure that each facility has documented a staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: The prevalence of substantiated and unsubstantiated incidents of sexual abuse?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Generally accepted juvenile detention and correctional/secure residential practices?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any judicial findings of inadequacy?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any findings of inadequacy from Federal investigative agencies?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any findings of inadequacy from internal or external oversight bodies?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: All components of the facility's physical plant (including "blind-spots" or areas where staff or residents may be isolated)?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: The composition of the resident population?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: The number and placement of supervisory staff?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Institution programs occurring on a particular shift?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any applicable State or local laws, regulations, or standards?	yes
	Does the agency ensure that each facility's staffing plan takes into consideration the 11 criteria below in calculating adequate staffing levels and determining the need for video monitoring: Any other relevant factors?	yes

115.313 (b)	Supervision and monitoring	
	Does the agency comply with the staffing plan except during limited and discrete exigent circumstances?	yes
	In circumstances where the staffing plan is not complied with, does the facility fully document all deviations from the plan? (N/A if no deviations from staffing plan.)	na
115.313 (c)	Supervision and monitoring	
	Does the facility maintain staff ratios of a minimum of 1:8 during resident waking hours, except during limited and discrete exigent circumstances? (N/A only until October 1, 2017.)	yes
	Does the facility maintain staff ratios of a minimum of 1:16 during resident sleeping hours, except during limited and discrete exigent circumstances? (N/A only until October 1, 2017.)	yes
	Does the facility fully document any limited and discrete exigent circumstances during which the facility did not maintain staff ratios? (N/A only until October 1, 2017.)	yes
	Does the facility ensure only security staff are included when calculating these ratios? (N/A only until October 1, 2017.)	yes
	Is the facility obligated by law, regulation, or judicial consent decree to maintain the staffing ratios set forth in this paragraph?	no
115.313 (d)	Supervision and monitoring	
	In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The staffing plan established pursuant to paragraph (a) of this section?	yes
	In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: Prevailing staffing patterns?	yes
	In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The facility's deployment of video monitoring systems and other monitoring technologies?	yes
	In the past 12 months, has the facility, in consultation with the agency PREA Coordinator, assessed, determined, and documented whether adjustments are needed to: The resources the facility has available to commit to ensure adherence to the staffing plan?	yes
115.313 (e)	Supervision and monitoring	
	Has the facility implemented a policy and practice of having intermediate-level or higher-level supervisors conduct and document unannounced rounds to identify and deter staff sexual abuse and sexual harassment? (N/A for non-secure facilities)	yes
	Is this policy and practice implemented for night shifts as well as day shifts? (N/A for non-secure facilities)	yes
	Does the facility have a policy prohibiting staff from alerting other staff members that these supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility? (N/A for non-secure facilities)	yes
115.315 (a)	Limits to cross-gender viewing and searches	
	Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?	yes
115.315 (b)	Limits to cross-gender viewing and searches	
	Does the facility always refrain from conducting cross-gender pat-down searches in non-exigent circumstances?	yes

115.315 (c)	Limits to cross-gender viewing and searches	
	Does the facility document and justify all cross-gender strip searches and cross-gender visual body cavity searches?	yes
	Does the facility document all cross-gender pat-down searches?	yes
115.315 (d)	Limits to cross-gender viewing and searches	
	Does the facility implement policies and procedures that enable residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks?	yes
	Does the facility require staff of the opposite gender to announce their presence when entering a resident housing unit?	yes
	In facilities (such as group homes) that do not contain discrete housing units, does the facility require staff of the opposite gender to announce their presence when entering an area where residents are likely to be showering, performing bodily functions, or changing clothing? (N/A for facilities with discrete housing units)	na
115.315 (e)	Limits to cross-gender viewing and searches	
	Does the facility always refrain from searching or physically examining transgender or intersex residents for the sole purpose of determining the resident's genital status?	yes
	If a resident's genital status is unknown, does the facility determine genital status during conversations with the resident, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner?	yes
115.315 (f)	Limits to cross-gender viewing and searches	
	Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs?	yes
	Does the facility/agency train security staff in how to conduct searches of transgender and intersex residents in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs?	yes

115.316 (a)	Residents with disabilities and residents who are limited English proficient	
	Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are deaf or hard of hearing?	yes
	Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are blind or have low vision?	yes
	Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have intellectual disabilities?	yes
	Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have psychiatric disabilities?	yes
	Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have speech disabilities?	yes
	Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other? (if "other," please explain in overall determination notes.)	yes
	Do such steps include, when necessary, ensuring effective communication with residents who are deaf or hard of hearing?	yes
	Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?	yes
	Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have intellectual disabilities?	yes
	Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have limited reading skills?	yes
	Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Who are blind or have low vision?	yes
115.316 (b)	Residents with disabilities and residents who are limited English proficient	
	Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to residents who are limited English proficient?	yes
	Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?	yes

Residents with disabilities and residents who are limited English proficient	
Does the agency always refrain from relying on resident interpreters, resident readers, or other types of resident assistants except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the resident's safety, the performance of first-response duties under §115.364, or the investigation of the resident's allegations?	yes
Hiring and promotion decisions	
Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?	yes
Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse?	yes
Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the bullet immediately above?	yes
Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?	yes
Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse?	yes
Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the two bullets immediately above?	yes
Hiring and promotion decisions	
Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with residents?	yes
Hiring and promotion decisions	
Before hiring new employees who may have contact with residents, does the agency: Perform a criminal background records check?	yes
Before hiring new employees who may have contact with residents, does the agency: Consult any child abuse registry maintained by the State or locality in which the employee would work?	yes
Before hiring new employees who may have contact with residents, does the agency: Consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse?	yes
Hiring and promotion decisions	
Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with residents?	yes
Does the agency consult applicable child abuse registries before enlisting the services of any contractor who may have contact with residents?	yes
	Does the agency always refrain from relying on resident interpreters, resident readers, or other types of resident assistants except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the resident's safety, the performance of first-response duties under \$115.364, or the investigation of the resident's allegations? Hiring and promotion decisions Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been civility or administratively adjudicated to have engaged in the activity described in the bullet immediately above? Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity described in the two bullets

115.317 (e)	e) Hiring and promotion decisions	
	Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with residents or have in place a system for otherwise capturing such information for current employees?	yes
115.317 (f)	Hiring and promotion decisions	
	Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions?	yes
	Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees?	yes
	Does the agency impose upon employees a continuing affirmative duty to disclose any such misconduct?	yes
115.317 (g)	Hiring and promotion decisions	
	Does the agency consider material omissions regarding such misconduct, or the provision of materially false information, grounds for termination?	yes
115.317 (h)	Hiring and promotion decisions	
	Unless prohibited by law, does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.)	yes
115.318 (a)	Upgrades to facilities and technologies	
	If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has not acquired a new facility or made a substantial expansion to existing facilities since August 20, 2012, or since the last PREA audit, whichever is later.)	na
115.318 (b)	Upgrades to facilities and technologies	
	If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has not installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)	na
115.321 (a)	Evidence protocol and forensic medical examinations	
	If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)	yes

115.321 (b)	Evidence protocol and forensic medical examinations	
	Is this protocol developmentally appropriate for youth? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)	yes
	Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)	yes
115.321 (c)	Evidence protocol and forensic medical examinations	
	Does the agency offer all residents who experience sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate?	yes
	Are such examinations performed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) where possible?	yes
	If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)?	yes
	Has the agency documented its efforts to provide SAFEs or SANEs?	yes
115.321 (d)	Evidence protocol and forensic medical examinations	
	Does the agency attempt to make available to the victim a victim advocate from a rape crisis center?	yes
	If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member?	yes
	Has the agency documented its efforts to secure services from rape crisis centers?	yes
115.321 (e)	Evidence protocol and forensic medical examinations	
	As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews?	yes
	As requested by the victim, does this person provide emotional support, crisis intervention, information, and referrals?	yes
115.321 (f)	Evidence protocol and forensic medical examinations	
	If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating entity follow the requirements of paragraphs (a) through (e) of this section? (N/A if the agency is not responsible for investigating allegations of sexual abuse.)	yes
115.321 (h)	Evidence protocol and forensic medical examinations	
	If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? (Check N/A if agency attempts to make a victim advocate from a rape crisis center available to victims per 115.321(d) above.)	na

115.322 (a)	(a) Policies to ensure referrals of allegations for investigations	
	Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse?	yes
	Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment?	yes
115.322 (b)	Policies to ensure referrals of allegations for investigations	
	Does the agency have a policy in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior?	yes
	Has the agency published such policy on its website or, if it does not have one, made the policy available through other means?	yes
	Does the agency document all such referrals?	yes
115.322 (c)	Policies to ensure referrals of allegations for investigations	
	If a separate entity is responsible for conducting criminal investigations, does such publication describe the responsibilities of both the agency and the investigating entity? (N/A if the agency/facility is responsible for criminal investigations. See 115.321(a))	yes
115.331 (a)	Employee training	
	Does the agency train all employees who may have contact with residents on: Its zero-tolerance policy for sexual abuse and sexual harassment?	yes
	Does the agency train all employees who may have contact with residents on: How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures?	yes
	Does the agency train all employees who may have contact with residents on: Residents' right to be free from sexual abuse and sexual harassment	yes
	Does the agency train all employees who may have contact with residents on: The right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment?	yes
	Does the agency train all employees who may have contact with residents on: The dynamics of sexual abuse and sexual harassment in juvenile facilities?	yes
	Does the agency train all employees who may have contact with residents on: The common reactions of juvenile victims of sexual abuse and sexual harassment?	yes
	Does the agency train all employees who may have contact with residents on: How to detect and respond to signs of threatened and actual sexual abuse and how to distinguish between consensual sexual contact and sexual abuse between residents?	yes
	Does the agency train all employees who may have contact with residents on: How to avoid inappropriate relationships with residents?	yes
	Does the agency train all employees who may have contact with residents on: How to communicate effectively and professionally with residents, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming residents?	yes
	Does the agency train all employees who may have contact with residents on: How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities?	yes
	Does the agency train all employees who may have contact with residents on: Relevant laws regarding the applicable age of consent?	yes

115.331 (b)	Employee training	
	Is such training tailored to the unique needs and attributes of residents of juvenile facilities?	yes
	Is such training tailored to the gender of the residents at the employee's facility?	yes
	Have employees received additional training if reassigned from a facility that houses only male residents to a facility that houses only female residents, or vice versa?	yes
115.331 (c)	Employee training	
	Have all current employees who may have contact with residents received such training?	yes
	Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures?	yes
	In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies?	yes
115.331 (d)	Employee training	
	Does the agency document, through employee signature or electronic verification, that employees understand the training they have received?	yes
115.332 (a)	Volunteer and contractor training	
	Has the agency ensured that all volunteers and contractors who have contact with residents have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures?	yes
115.332 (b)	Volunteer and contractor training	
	Have all volunteers and contractors who have contact with residents been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with residents)?	yes
115.332 (c)	Volunteer and contractor training	
	Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received?	yes
115.333 (a)	Resident education	
	During intake, do residents receive information explaining the agency's zero-tolerance policy regarding sexual abuse and sexual harassment?	yes
	During intake, do residents receive information explaining how to report incidents or suspicions of sexual abuse or sexual harassment?	yes
	Is this information presented in an age-appropriate fashion?	yes

115.333 (b)	Resident education	
	Within 10 days of intake, does the agency provide age-appropriate comprehensive education to residents either in person or through video regarding: Their rights to be free from sexual abuse and sexual harassment?	yes
	Within 10 days of intake, does the agency provide age-appropriate comprehensive education to residents either in person or through video regarding: Their rights to be free from retaliation for reporting such incidents?	yes
	Within 10 days of intake, does the agency provide age-appropriate comprehensive education to residents either in person or through video regarding: Agency policies and procedures for responding to such incidents?	yes
115.333 (c)	Resident education	
	Have all residents received such education?	yes
	Do residents receive education upon transfer to a different facility to the extent that the policies and procedures of the resident's new facility differ from those of the previous facility?	yes
115.333 (d)	Resident education	
	Does the agency provide resident education in formats accessible to all residents including those who: Are limited English proficient?	yes
	Does the agency provide resident education in formats accessible to all residents including those who: Are deaf?	yes
	Does the agency provide resident education in formats accessible to all residents including those who: Are visually impaired?	yes
	Does the agency provide resident education in formats accessible to all residents including those who: Are otherwise disabled?	yes
	Does the agency provide resident education in formats accessible to all residents including those who: Have limited reading skills?	yes
115.333 (e)	Resident education	
	Does the agency maintain documentation of resident participation in these education sessions?	yes
115.333 (f)	Resident education	
	In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to residents through posters, resident handbooks, or other written formats?	yes
115.334 (a)	Specialized training: Investigations	
	In addition to the general training provided to all employees pursuant to §115.331, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators have received training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).)	yes

115.334 (b)	Specialized training: Investigations	
	Does this specialized training include: Techniques for interviewing juvenile sexual abuse victims? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).)	yes
	Does this specialized training include: Proper use of Miranda and Garrity warnings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).)	yes
	Does this specialized training include: Sexual abuse evidence collection in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).)	yes
	Does this specialized training include: The criteria and evidence required to substantiate a case for administrative action or prosecution referral? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).)	yes
115.334 (c)	Specialized training: Investigations	
	Does the agency maintain documentation that agency investigators have completed the required specialized training in conducting sexual abuse investigations? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.321(a).)	yes
115.335 (a)	Specialized training: Medical and mental health care	
	Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to detect and assess signs of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)	yes
	Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to preserve physical evidence of sexual abuse? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)	yes
	Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to respond effectively and professionally to juvenile victims of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)	yes
	Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How and to whom to report allegations or suspicions of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)	yes
115.335 (b)	Specialized training: Medical and mental health care	
	If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency medical staff at the facility do not conduct forensic exams or the agency does not employ medical staff.)	na
115.335 (c)	Specialized training: Medical and mental health care	
	Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)	yes

115.335 (d)	d) Specialized training: Medical and mental health care	
	Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.331? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)	yes
	Do medical and mental health care practitioners contracted by and volunteering for the agency also receive training mandated for contractors and volunteers by §115.332? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners contracted by or volunteering for the agency.)	yes
115.341 (a)	Obtaining information from residents	
	Within 72 hours of the resident's arrival at the facility, does the agency obtain and use information about each resident's personal history and behavior to reduce risk of sexual abuse by or upon a resident?	yes
	Does the agency also obtain this information periodically throughout a resident's confinement?	yes
115.341 (b)	Obtaining information from residents	
	Are all PREA screening assessments conducted using an objective screening instrument?	yes
115.341 (c)	Obtaining information from residents	
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Prior sexual victimization or abusiveness?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Any gender nonconforming appearance or manner or identification as lesbian, gay, bisexual, transgender, or intersex, and whether the resident may therefore be vulnerable to sexual abuse?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Current charges and offense history?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Age?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Level of emotional and cognitive development?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Physical size and stature?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Mental illness or mental disabilities?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Intellectual or developmental disabilities?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Physical disabilities?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: The resident's own perception of vulnerability?	yes
	During these PREA screening assessments, at a minimum, does the agency attempt to ascertain information about: Any other specific information about individual residents that may indicate heightened needs for supervision, additional safety precautions, or separation from certain other residents?	yes

115.341 (d)	Obtaining information from residents	
	Is this information ascertained: Through conversations with the resident during the intake process and medical mental health screenings?	yes
	Is this information ascertained: During classification assessments?	no
	Is this information ascertained: By reviewing court records, case files, facility behavioral records, and other relevant documentation from the resident's files?	yes
115.341 (e)	Obtaining information from residents	
	Has the agency implemented appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive information is not exploited to the resident's detriment by staff or other residents?	yes
115.342 (a)	Placement of residents	
	Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Housing Assignments?	yes
	Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Bed assignments?	yes
	Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Work Assignments?	yes
	Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Education Assignments?	yes
	Does the agency use all of the information obtained pursuant to § 115.341 and subsequently, with the goal of keeping all residents safe and free from sexual abuse, to make: Program Assignments?	yes
115.342 (b)	Placement of residents	
	Are residents isolated from others only as a last resort when less restrictive measures are inadequate to keep them and other residents safe, and then only until an alternative means of keeping all residents safe can be arranged?	yes
	During any period of isolation, does the agency always refrain from denying residents daily large-muscle exercise?	yes
	During any period of isolation, does the agency always refrain from denying residents any legally required educational programming or special education services?	yes
	Do residents in isolation receive daily visits from a medical or mental health care clinician?	yes
	Do residents also have access to other programs and work opportunities to the extent possible?	yes

115.342 (c)	Placement of residents	
	Does the agency always refrain from placing: Lesbian, gay, and bisexual residents in particular housing, bed, or other assignments solely on the basis of such identification or status?	yes
	Does the agency always refrain from placing: Transgender residents in particular housing, bed, or other assignments solely on the basis of such identification or status?	yes
	Does the agency always refrain from placing: Intersex residents in particular housing, bed, or other assignments solely on the basis of such identification or status?	yes
	Does the agency always refrain from considering lesbian, gay, bisexual, transgender, or intersex identification or status as an indicator or likelihood of being sexually abusive?	yes
115.342 (d)	Placement of residents	
	When deciding whether to assign a transgender or intersex resident to a facility for male or female residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns residents to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)?	yes
	When making housing or other program assignments for transgender or intersex residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems?	yes
115.342 (e)	Placement of residents	
	Are placement and programming assignments for each transgender or intersex resident reassessed at least twice each year to review any threats to safety experienced by the resident?	yes
115.342 (f)	Placement of residents	
	Are each transgender or intersex resident's own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments?	yes
115.342 (g)	Placement of residents	
	Are transgender and intersex residents given the opportunity to shower separately from other residents?	yes
115.342 (h)	Placement of residents	
	If a resident is isolated pursuant to paragraph (b) of this section, does the facility clearly document: The basis for the facility's concern for the resident's safety? (N/A for h and i if facility doesn't use isolation?)	na
	If a resident is isolated pursuant to paragraph (b) of this section, does the facility clearly document: The reason why no alternative means of separation can be arranged? (N/A for h and i if facility doesn't use isolation?)	na
115.342 (i)	Placement of residents	
	In the case of each resident who is isolated as a last resort when less restrictive measures are inadequate to keep them and other residents safe, does the facility afford a review to determine whether there is a continuing need for separation from the general population EVERY 30 DAYS?	yes

115.351 (a)	Resident reporting	
	Does the agency provide multiple internal ways for residents to privately report: Sexual abuse and sexual harassment?	yes
	Does the agency provide multiple internal ways for residents to privately report: 2. Retaliation by other residents or staff for reporting sexual abuse and sexual harassment?	yes
	Does the agency provide multiple internal ways for residents to privately report: Staff neglect or violation of responsibilities that may have contributed to such incidents?	yes
115.351 (b)	Resident reporting	
	Does the agency also provide at least one way for residents to report sexual abuse or sexual harassment to a public or private entity or office that is not part of the agency?	yes
	Is that private entity or office able to receive and immediately forward resident reports of sexual abuse and sexual harassment to agency officials?	yes
	Does that private entity or office allow the resident to remain anonymous upon request?	yes
	Are residents detained solely for civil immigration purposes provided information on how to contact relevant consular officials and relevant officials at the Department of Homeland Security to report sexual abuse or harassment?	no
115.351 (c)	Resident reporting	
	Do staff members accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties?	yes
	Do staff members promptly document any verbal reports of sexual abuse and sexual harassment?	yes
115.351 (d)	Resident reporting	
	Does the facility provide residents with access to tools necessary to make a written report?	yes
115.351 (e)	Resident reporting	
	Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of residents?	yes
115.352 (a)	Exhaustion of administrative remedies	
	Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address resident grievances regarding sexual abuse. This does not mean the agency is exempt simply because a resident does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse.	yes
115.352 (b)	Exhaustion of administrative remedies	
	Does the agency permit residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.)	na
	Does the agency always refrain from requiring an resident to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.)	па

115.352 (c)	Exhaustion of administrative remedies	
	Does the agency ensure that: A resident who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)	na
	Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.)	na
115.352 (d)	Exhaustion of administrative remedies	
	Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by residents in preparing any administrative appeal.) (N/A if agency is exempt from this standard.)	na
	If the agency determines that the 90 day timeframe is insufficient to make an appropriate decision and claims an extension of time (the maximum allowable extension of time to respond is 70 days per 115.352(d)(3)), does the agency notify the resident in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.)	na
	At any level of the administrative process, including the final level, if the resident does not receive a response within the time allotted for reply, including any properly noticed extension, may a resident consider the absence of a response to be a denial at that level? (N/A if agency is exempt from this standard.)	na
115.352 (e)	Exhaustion of administrative remedies	
	Are third parties, including fellow residents, staff members, family members, attorneys, and outside advocates, permitted to assist residents in filing requests for administrative remedies relating to allegations of sexual abuse? (N/A if agency is exempt from this standard.)	na
	Are those third parties also permitted to file such requests on behalf of residents? (If a third party, other than a parent or legal guardian, files such a request on behalf of a resident, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.) (N/A if agency is exempt from this standard.)	na
	If the resident declines to have the request processed on his or her behalf, does the agency document the resident's decision? (N/A if agency is exempt from this standard.)	na
	Is a parent or legal guardian of a juvenile allowed to file a grievance regarding allegations of sexual abuse, including appeals, on behalf of such juvenile? (N/A if agency is exempt from this standard.)	na
	If a parent or legal guardian of a juvenile files a grievance (or an appeal) on behalf of a juvenile regarding allegations of sexual abuse, is it the case that those grievances are not conditioned upon the juvenile agreeing to have the request filed on his or her behalf? (N/A if agency is exempt from this standard.)	na

115.352 (f)	Exhaustion of administrative remedies	
	Has the agency established procedures for the filing of an emergency grievance alleging that a resident is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)	na
	After receiving an emergency grievance alleging a resident is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.)	na
	After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.)	na
	After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.)	na
	Does the initial response and final agency decision document the agency's determination whether the resident is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)	na
	Does the initial response document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)	na
	Does the agency's final decision document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)	na
115.352 (g)	Exhaustion of administrative remedies	
	If the agency disciplines a resident for filing a grievance related to alleged sexual abuse, does it do so ONLY where the agency demonstrates that the resident filed the grievance in bad faith? (N/A if agency is exempt from this standard.)	na
115.353 (a)	Resident access to outside confidential support services and legal representation	on
	Does the facility provide residents with access to outside victim advocates for emotional support services related to sexual abuse by providing, posting, or otherwise making accessible mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations?	yes
	Does the facility provide persons detained solely for civil immigration purposes mailing addresses and telephone numbers, including toll-free hotline numbers where available of local, State, or national immigrant services agencies?	no
	Does the facility enable reasonable communication between residents and these organizations and agencies, in as confidential a manner as possible?	no
115.353 (b)	Resident access to outside confidential support services and legal representation	on
	Does the facility inform residents, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws?	yes
115.353 (c)	Resident access to outside confidential support services and legal representation	
	Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide residents with confidential emotional support services related to sexual abuse?	yes
	Does the agency maintain copies of agreements or documentation showing attempts to enter into such agreements?	yes

115.353 (d)	Resident access to outside confidential support services and legal representation	
	Does the facility provide residents with reasonable and confidential access to their attorneys or other legal representation?	yes
	Does the facility provide residents with reasonable access to parents or legal guardians?	yes
115.354 (a)	Third-party reporting	
	Has the agency established a method to receive third-party reports of sexual abuse and sexual harassment?	yes
	Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of a resident?	yes
115.361 (a)	Staff and agency reporting duties	
	Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information they receive regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency?	yes
	Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information they receive regarding retaliation against residents or staff who reported an incident of sexual abuse or sexual harassment?	yes
	Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information they receive regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation?	yes
115.361 (b)	Staff and agency reporting duties	
	Does the agency require all staff to comply with any applicable mandatory child abuse reporting laws?	yes
115.361 (c)	Staff and agency reporting duties	
	Apart from reporting to designated supervisors or officials and designated State or local services agencies, are staff prohibited from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions?	yes
115.361 (d)	Staff and agency reporting duties	
	Are medical and mental health practitioners required to report sexual abuse to designated supervisors and officials pursuant to paragraph (a) of this section as well as to the designated State or local services agency where required by mandatory reporting laws?	yes
	Are medical and mental health practitioners required to inform residents of their duty to report, and the limitations of confidentiality, at the initiation of services?	yes

115.361 (e)	Staff and agency reporting duties	
	Upon receiving any allegation of sexual abuse, does the facility head or his or her designee promptly report the allegation to the appropriate office?	yes
	Upon receiving any allegation of sexual abuse, does the facility head or his or her designee promptly report the allegation to the alleged victim's parents or legal guardians unless the facility has official documentation showing the parents or legal guardians should not be notified?	yes
	If the alleged victim is under the guardianship of the child welfare system, does the facility head or his or her designee promptly report the allegation to the alleged victim's caseworker instead of the parents or legal guardians? (N/A if the alleged victim is not under the guardianship of the child welfare system.)	yes
	If a juvenile court retains jurisdiction over the alleged victim, does the facility head or designee also report the allegation to the juvenile's attorney or other legal representative of record within 14 days of receiving the allegation?	yes
115.361 (f)	Staff and agency reporting duties	
	Does the facility report all allegations of sexual abuse and sexual harassment, including third-party and anonymous reports, to the facility's designated investigators?	yes
115.362 (a)	Agency protection duties	
	When the agency learns that a resident is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the resident?	yes
115.363 (a)	Reporting to other confinement facilities	
	Upon receiving an allegation that a resident was sexually abused while confined at another facility, does the head of the facility that received the allegation notify the head of the facility or appropriate office of the agency where the alleged abuse occurred?	yes
	Does the head of the facility that received the allegation also notify the appropriate investigative agency?	yes
115.363 (b)	Reporting to other confinement facilities	
	Is such notification provided as soon as possible, but no later than 72 hours after receiving the allegation?	yes
115.363 (c)	Reporting to other confinement facilities	
	Does the agency document that it has provided such notification?	yes
115.363 (d)	Reporting to other confinement facilities	
	Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards?	yes

115.364 (a)	Staff first responder duties	
	Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser?	yes
	Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence?	yes
	Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence?	yes
	Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Ensure that the alleged abuser does not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred within a time period that still allows for the collection of physical evidence?	yes
115.364 (b)	Staff first responder duties	
	If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff?	yes
115.365 (a)	Coordinated response	
	Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse?	yes
115.366 (a)	Preservation of ability to protect residents from contact with abusers	
	Are both the agency and any other governmental entities responsible for collective bargaining on the agency's behalf prohibited from entering into or renewing any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted?	no
115.367 (a)	Agency protection against retaliation	
	Has the agency established a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff?	yes
	Has the agency designated which staff members or departments are charged with monitoring retaliation?	yes
115.367 (b)	Agency protection against retaliation	
	Does the agency employ multiple protection measures for residents or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations, such as housing changes or transfers for resident victims or abusers, removal of alleged staff or resident abusers from contact with victims, and emotional support services?	yes

115.367 (c)	Agency protection against retaliation	
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Any resident disciplinary reports?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Resident housing changes?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Resident program changes?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Negative performance reviews of staff?	yes
	Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor: Reassignments of staff?	yes
	Does the agency continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need?	yes
115.367 (d)	Agency protection against retaliation	
	In the case of residents, does such monitoring also include periodic status checks?	yes
115.367 (e)	Agency protection against retaliation	
	If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?	yes
115.368 (a)	Post-allegation protective custody	
	Is any and all use of segregated housing to protect a resident who is alleged to have suffered sexual abuse subject to the requirements of § 115.342?	no
115.371 (a)	Criminal and administrative agency investigations	
	When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? (N/A if the agency does not conduct any form of administrative or criminal investigations of sexual abuse or harassment. See 115.321(a).)	yes
	Does the agency conduct such investigations for all allegations, including third party and anonymous reports? (N/A if the agency does not conduct any form of administrative or criminal investigations of sexual abuse or harassment. See 115.321(a).)	yes

115.371 (b)	Criminal and administrative agency investigations	
	Where sexual abuse is alleged, does the agency use investigators who have received specialized training in sexual abuse investigations involving juvenile victims as required by 115.334?	yes
115.371 (c)	Criminal and administrative agency investigations	
	Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data?	yes
	Do investigators interview alleged victims, suspected perpetrators, and witnesses?	yes
	Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator?	yes
115.371 (d)	Criminal and administrative agency investigations	
	Does the agency always refrain from terminating an investigation solely because the source of the allegation recants the allegation?	yes
115.371 (e)	Criminal and administrative agency investigations	
	When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution?	yes
115.371 (f)	Criminal and administrative agency investigations	
	Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as resident or staff?	yes
	Does the agency investigate allegations of sexual abuse without requiring a resident who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding?	yes
115.371 (g)	Criminal and administrative agency investigations	
	Do administrative investigations include an effort to determine whether staff actions or failures to act contributed to the abuse?	yes
	Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings?	yes
115.371 (h)	Criminal and administrative agency investigations	
	Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible?	yes
115.371 (i)	Criminal and administrative agency investigations	
	Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?	yes
115.371 (j)	Criminal and administrative agency investigations	
	Does the agency retain all written reports referenced in 115.371(g) and (h) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years unless the abuse was committed by a juvenile resident and applicable law requires a shorter period of retention?	yes
115.371 (k)	Criminal and administrative agency investigations	
	Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the facility or agency does not provide a basis for terminating an investigation?	yes
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115.371 (m)	Criminal and administrative agency investigations	
	When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.321(a).)	yes
115.372 (a)	Evidentiary standard for administrative investigations	
	Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated?	yes
115.373 (a)	Reporting to residents	
	Following an investigation into a resident's allegation of sexual abuse suffered in the facility, does the agency inform the resident as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded?	yes
115.373 (b)	Reporting to residents	
	If the agency did not conduct the investigation into a resident's allegation of sexual abuse in an agency facility, does the agency request the relevant information from the investigative agency in order to inform the resident? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.)	na
115.373 (c)	Reporting to residents	
	Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer posted within the resident's unit?	yes
	Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer employed at the facility?	yes
	Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility?	yes
	Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility?	yes
115.373 (d)	Reporting to residents	
	Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?	yes
	Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility?	yes
115.373 (e)	Reporting to residents	
	Does the agency document all such notifications or attempted notifications?	yes

115.376 (a)	Disciplinary sanctions for staff	
	Are staff subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies?	yes
115.376 (b)	Disciplinary sanctions for staff	
	Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse?	yes
115.376 (c)	Disciplinary sanctions for staff	
	Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories?	yes
115.376 (d)	Disciplinary sanctions for staff	
	Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies, unless the activity was clearly not criminal?	yes
	Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies?	yes
115.377 (a)	Corrective action for contractors and volunteers	
	Is any contractor or volunteer who engages in sexual abuse prohibited from contact with residents?	yes
	Is any contractor or volunteer who engages in sexual abuse reported to: Law enforcement agencies (unless the activity was clearly not criminal)?	yes
	Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies?	yes
115.377 (b)	Corrective action for contractors and volunteers	
	In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with residents?	yes
115.378 (a)	Interventions and disciplinary sanctions for residents	
	Following an administrative finding that a resident engaged in resident-on-resident sexual abuse, or following a criminal finding of guilt for resident-on-resident sexual abuse, may residents be subject to disciplinary sanctions only pursuant to a formal disciplinary process?	yes

115.378 (b)	Interventions and disciplinary sanctions for residents	
	Are disciplinary sanctions commensurate with the nature and circumstances of the abuse committed, the resident's disciplinary history, and the sanctions imposed for comparable offenses by other residents with similar histories?	yes
	In the event a disciplinary sanction results in the isolation of a resident, does the agency ensure the resident is not denied daily large-muscle exercise?	yes
	In the event a disciplinary sanction results in the isolation of a resident, does the agency ensure the resident is not denied access to any legally required educational programming or special education services?	yes
	In the event a disciplinary sanction results in the isolation of a resident, does the agency ensure the resident receives daily visits from a medical or mental health care clinician?	yes
	In the event a disciplinary sanction results in the isolation of a resident, does the resident also have access to other programs and work opportunities to the extent possible?	yes
115.378 (c)	Interventions and disciplinary sanctions for residents	
	When determining what types of sanction, if any, should be imposed, does the disciplinary process consider whether a resident's mental disabilities or mental illness contributed to his or her behavior?	yes
115.378 (d)	Interventions and disciplinary sanctions for residents	
	If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to offer the offending resident participation in such interventions?	yes
	If the agency requires participation in such interventions as a condition of access to any rewards-based behavior management system or other behavior-based incentives, does it always refrain from requiring such participation as a condition to accessing general programming or education?	yes
115.378 (e)	Interventions and disciplinary sanctions for residents	
	Does the agency discipline a resident for sexual contact with staff only upon a finding that the staff member did not consent to such contact?	yes
115.378 (f)	Interventions and disciplinary sanctions for residents	
	For the purpose of disciplinary action, does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation?	yes
115.378 (g)	Interventions and disciplinary sanctions for residents	
	Does the agency always refrain from considering non-coercive sexual activity between residents to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between residents.)	yes
115.381 (a)	Medical and mental health screenings; history of sexual abuse	
	If the screening pursuant to § 115.341 indicates that a resident has experienced prior sexual victimization, whether it occurred in an institutional setting or in the community, do staff ensure that the resident is offered a follow-up meeting with a medical or mental health practitioner within 14 days of the intake screening?	yes
115.381 (b)	Medical and mental health screenings; history of sexual abuse	
	If the screening pursuant to § 115.341 indicates that a resident has previously perpetrated sexual abuse, whether it occurred in an institutional setting or in the community, do staff ensure that the resident is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening?	yes

Medical and mental health screenings; history of sexual abuse	
Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law?	yes
Medical and mental health screenings; history of sexual abuse	
Do medical and mental health practitioners obtain informed consent from residents before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the resident is under the age of 18?	yes
Access to emergency medical and mental health services	
Do resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment?	yes
Access to emergency medical and mental health services	
If no qualified medical or mental health practitioners are on duty at the time a report of recent sexual abuse is made, do staff first responders take preliminary steps to protect the victim pursuant to § 115.362?	yes
Do staff first responders immediately notify the appropriate medical and mental health practitioners?	yes
Access to emergency medical and mental health services	
Are resident victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate?	yes
Access to emergency medical and mental health services	
Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?	yes
Ongoing medical and mental health care for sexual abuse victims and abusers	
Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all residents who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility?	yes
Ongoing medical and mental health care for sexual abuse victims and abusers	
Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody?	yes
Ongoing medical and mental health care for sexual abuse victims and abusers	
Does the facility provide such victims with medical and mental health services consistent with the community level of care?	yes
Ongoing medical and mental health care for sexual abuse victims and abusers	
Are resident victims of sexually abusive vaginal penetration while incarcerated offered pregnancy tests? (N/A if all-male facility.)	yes
Ongoing medical and mental health care for sexual abuse victims and abusers	
If pregnancy results from the conduct described in paragraph § 115.383(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if all-male facility.)	yes
	Is any information related to sexual victimization or abusiveness that occurred in an institutional setting strictly limited to medical and mental health practitioners and other staff as necessary to inform treatment plans and security management decisions, including housing, bed, work, education, and program assignments, or as otherwise required by Federal, State, or local law? Medical and mental health screenings; history of sexual abuse Do medical and mental health practitioners obtain informed consent from residents before reporting information about prior sexual victimization that did not occur in an institutional setting, unless the resident is under the age of 18? Access to emergency medical and mental health services Do resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment? Access to emergency medical and mental health services If no qualified medical or mental health practitioners are on duty at the time a report of recent sexual abuse is made, do staff first responders take preliminary steps to protect the victim pursuant to § 115.362? Do staff first responders immediately notify the appropriate medical and mental health practitioners? Access to emergency medical and mental health services Are resident victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate? Access to emergency medical and mental health services Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident? Ongoing medical and mental health care for sexual abuse victims and abusers Does the facility offer medical a

115.383 (f)	Ongoing medical and mental health care for sexual abuse victims and abusers	
	Are resident victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate?	yes
115.383 (g)	Ongoing medical and mental health care for sexual abuse victims and abusers	
	Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?	yes
115.383 (h)	Ongoing medical and mental health care for sexual abuse victims and abusers	
	Does the facility attempt to conduct a mental health evaluation of all known resident-on-resident abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners?	yes
115.386 (a)	Sexual abuse incident reviews	
	Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded?	yes
115.386 (b)	Sexual abuse incident reviews	
	Does such review ordinarily occur within 30 days of the conclusion of the investigation?	no
115.386 (c)	Sexual abuse incident reviews	
	Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners?	no
115.386 (d)	Sexual abuse incident reviews	
	Does the review team: Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse?	yes
	Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility?	yes
	Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse?	yes
	Does the review team: Assess the adequacy of staffing levels in that area during different shifts?	yes
	Does the review team: Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff?	yes
	Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.386(d)(1)-(d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager?	yes
115.386 (e)	Sexual abuse incident reviews	
	Does the facility implement the recommendations for improvement, or document its reasons for not doing so?	no
115.387 (a)	Data collection	
	Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions?	yes
115.387 (b)	Data collection	
	Does the agency aggregate the incident-based sexual abuse data at least annually?	yes

115.387 (c)	Data collection	
	Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice?	yes
115.387 (d)	Data collection	
	Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?	no
115.387 (e)	Data collection	
	Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its residents? (N/A if agency does not contract for the confinement of its residents.)	yes
115.387 (f)	Data collection	
	Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.)	yes
115.388 (a)	Data review for corrective action	
	Does the agency review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas?	yes
	Does the agency review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis?	yes
	Does the agency review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole?	yes
115.388 (b)	Data review for corrective action	
	Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse?	yes
115.388 (c)	Data review for corrective action	
	Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means?	yes
115.388 (d)	Data review for corrective action	
	Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility?	yes
115.389 (a)	Data storage, publication, and destruction	
	Does the agency ensure that data collected pursuant to § 115.387 are securely retained?	yes
115.389 (b)	Data storage, publication, and destruction	
	Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means?	yes

115.389 (c)	Data storage, publication, and destruction	
	Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available?	yes
115.389 (d)	Data storage, publication, and destruction	
	Does the agency maintain sexual abuse data collected pursuant to § 115.387 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise?	yes
115.401 (a)	Frequency and scope of audits	
	During the prior three-year audit period, did the agency ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (Note: The response here is purely informational. A "no" response does not impact overall compliance with this standard.)	no
115.401 (b)	Frequency and scope of audits	
	Is this the first year of the current audit cycle? (Note: a "no" response does not impact overall compliance with this standard.)	no
	If this is the second year of the current audit cycle, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this is not the second year of the current audit cycle.)	no
	If this is the third year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is not the third year of the current audit cycle.)	no
115.401 (h)	Frequency and scope of audits	
	Did the auditor have access to, and the ability to observe, all areas of the audited facility?	yes
115.401 (i)	Frequency and scope of audits	
	Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)?	yes
115.401 (m)	Frequency and scope of audits	
	Was the auditor permitted to conduct private interviews with inmates, residents, and detainees?	yes
115.401 (n)	Frequency and scope of audits	
	Were inmates, residents, and detainees permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel?	no
115.403 (f)	Audit contents and findings	
	The agency has published on its agency website, if it has one, or has otherwise made publicly available, all Final Audit Reports. The review period is for prior audits completed during the past three years PRECEDING THIS AUDIT. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or, in the case of single facility agencies, there has never been a Final Audit Report issued.)	yes